1	Senate Bill No. 584
2	(By Senators Kessler (Mr. President), Plymale, Snyder, Browning,
3	Edgell, Stollings, D. Facemire, Prezioso, Unger, Kirkendoll,
4	Foster, Yost, Klempa and Chafin)
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6	[Introduced February 14, 2012; referred to the Committee on the
7	Judiciary.]
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10	A BILL to amend the Code of West Virginia, 1931, as amended, by
11	adding thereto a new section, designated \$24-2-4f, relating
12	generally to authorizing the Public Service Commission of West
13	Virginia to consider and authorize the recovery of certain
14	expanded net energy costs by certain electric utilities
15	through the issuance of consumer rate relief bonds where such
16	financing is reasonably expected to result in cost savings and
17	rate mitigation to customers when compared with traditional
18	financing or cost-recovery methods.
19	Be it enacted by the Legislature of West Virginia:
20	That the Code of West Virginia, 1931, as amended, be amended
21	by adding thereto a new section, designated §24-2-4f, to read as
22	follows:

23 ARTICLE 2. POWERS AND DUTIES OF PUBLIC SERVICE COMMISSION.

1 §24-2-4f. Consumer rate relief bonds.

- 2 (a) Legislative findings. The Legislature hereby finds and 3 declares as follows:
- 4 (1) That some electric utilities in the state have experienced
- 5 in the past, and may be expected to experience in the future,
- 6 expanded net energy costs of a magnitude problematic to recover
- 7 from their customers through the commission's traditional cost
- 8 recovery mechanisms and which may produce unusually large
- 9 historical and projected under-recoveries;
- 10 (2) That the financing costs of carrying such under-recovery
 11 balances and projected costs can be considerable;
- 12 (3) That the use of traditional utility financing mechanisms
- 13 to finance or refinance the recovery of such under-recovery
- 14 balances and projected costs may result in considerable additional
- 15 costs to be reflected in the approved rates of electric utility
- 16 customers:
- 17 (4) That customers of electric utilities in the state have an
- 18 interest in the electric utilities financing the costs of such
- 19 under-recovery balances and projected costs at a lower cost than
- 20 would be afforded by traditional utility financing mechanisms;
- 21 (5) That alternative financing mechanisms exist which can
- 22 result in lower costs and mitigate rate impacts to customers and
- 23 the use of these mechanisms can prove highly beneficial to such

1 customers; and

- 2 (6) That in order to use such alternative financing 3 mechanisms, the commission must be empowered to adopt a financing 4 order that advances these goals. The Legislature, therefore, 5 determines that it is in the interest of the state and its citizens 6 to encourage and facilitate the use of alternative financing 7 mechanisms that will enable electric utilities to finance or 8 refinance expanded net energy costs at the lowest reasonably 9 practical cost under certain conditions and to empower the 10 commission to review and approve alternative financing mechanisms 11 when it determines that such approval is in the public interest, as 12 set forth in this section.
- 13 (b) Definitions. As used in this section:
- (1) "Adjustment mechanism" means a formula-based mechanism for making adjustments to consumer rate relief charges to correct for over-collection or under-collection of such charges or otherwise to ensure the timely and complete payment and recovery of such charges and financing costs. The adjustment mechanism shall accommodate:

 (i) Standard adjustments to consumer rate relief charges that are limited to relatively stable conditions of operations; and (ii) nonstandard adjustments to consumer rate relief charges that are necessary to reflect significant changes from historical conditions of operations, such as the loss of significant electrical load. The

- 1 adjustment mechanism is not to be used as a means to authorize the
- 2 issuance of consumer rate relief bonds in a principal amount
- 3 greater, or the payment or recovery of expanded net energy costs in
- 4 an amount greater, than that which was authorized in the financing
- 5 order which established the adjustment mechanism.
- 6 (2) "Ancillary agreement" means a bond insurance policy letter
- 7 of credit, reserve account, surety bond, swap arrangement, hedging
- 8 arrangement, liquidity or credit support arrangement or other
- 9 similar agreement or arrangement entered into in connection with
- 10 the issuance of consumer rate relief bonds that is designed to
- 11 promote the credit quality and marketability of the bonds or to
- 12 mitigate the risk of an increase in interest rates.
- 13 (3) "Assignee" means a person, corporation, limited liability
- 14 company, trust, partnership or other entity to which an interest in
- 15 consumer rate relief property is assigned, sold or transferred,
- 16 other than as security. The term also includes any entity to which
- 17 an assignee assigns, sells or transfers, other than as security,
- 18 the assignee's interest in or right to consumer rate relief
- 19 property.
- 20 (4) "Bond" includes debentures, notes, certificates of
- 21 participation, certificates of beneficial interest, certificates of
- 22 ownership or other evidences of indebtedness or ownership that are
- 23 issued by an electric utility or an assignee under a final

- 1 financing order, the proceeds of which are used directly or
- 2 indirectly to recover, finance, or refinance expanded net energy
- 3 costs and that are secured by or payable from revenues from
- 4 consumer rate relief charges.
- 5 (5) "Bondholder" means any holder or owner of a consumer rate 6 relief bond.
- 7 (6) "Commission" means the Public Service Commission of West
- 8 Virginia, as it may be constituted from time to time, and any
- 9 successor agency exercising functions similar in purpose thereto.
- 10 (7) "Consumer rate relief charges" means the amounts which are
- 11 authorized by the commission in a financing order to be collected
- 12 from a qualifying utility's customers in order to pay and secure
- 13 the debt service payments of consumer rate relief bonds and
- 14 associated financing costs.
- 15 (8) "Consumer rate relief costs" means those costs, including
- 16 financing costs, which are to be defrayed through consumer rate
- 17 relief charges.
- 18 (9) "Consumer rate relief property" means the property,
- 19 rights, and interests of a qualifying utility or an assignee under
- 20 a final financing order, including the right to impose, charge, and
- 21 collect the consumer rate relief charges that shall be used to pay
- 22 and secure the payment of consumer rate relief bonds and financing
- 23 costs, and including the right to obtain adjustments to those

- 1 charges, and any revenues, receipts, collections, rights to
- 2 payment, payments, moneys, claims, or other proceeds arising from
- 3 the rights and interests created under the final financing order.
- 4 (10) "Expanded net energy costs" means historical and, if
- 5 deemed appropriate by the commission, projected costs, inclusive of
- 6 carrying charges on under-recovery balances authorized by the
- 7 commission, including costs incurred prior to the effective date of
- 8 this statute, adjudicated pursuant to the commission's expanded net
- 9 energy cost proceedings, which have been authorized for recovery by
- 10 an order of the commission, whether or not subject to judicial
- 11 appeal.
- 12 (11) "Financing costs" means any of the following:
- 13 (A) Principal, interest and redemption premiums that are
- 14 payable on consumer rate relief bonds;
- 15 (B) A payment required under an ancillary agreement;
- 16 (C) An amount required to fund or replenish a reserve account
- 17 or another account established under an indenture, ancillary
- 18 agreement or other financing document relating to consumer rate
- 19 relief bonds or the payment of any return on the capital
- 20 contribution approved by the commission to be made by a qualifying
- 21 utility to an assignee;
- (D) Costs of retiring or refunding an existing debt and equity
- 23 securities of a qualifying utility in connection with the issuance

- 1 of consumer rate relief bonds but only to the extent the securities
- 2 were issued for the purpose of financing expanded net energy costs;
- 3 (E) Costs incurred by a qualifying utility to obtain
- 4 modifications of or amendments to an indenture, financing
- 5 agreement, security agreement, or similar agreement or instrument
- 6 relating to an existing secured or unsecured obligation of the
- 7 utility in connection with the issuance of consumer rate relief
- 8 bonds;
- 9 (F) Costs incurred by a qualifying utility to obtain a
- 10 consent, release, waiver, or approval from a holder of an
- 11 obligation described in subparagraph (E) of this subdivision that
- 12 are necessary to be incurred for the utility to issue or cause the
- 13 issuance of consumer rate relief bonds;
- 14 (G) Taxes, franchise fees or license fees imposed on consumer
- 15 rate relief charges;
- 16 (H) Costs related to issuing or servicing consumer rate relief
- 17 bonds or related to obtaining a financing order, including
- 18 servicing fees and expenses, trustee fees and expenses, legal fees
- 19 and expenses, administrative fees, placement fees, underwriting
- 20 fees, capitalized interest and equity, rating-agency fees and other
- 21 related costs authorized by the commission in a financing order;
- 22 and
- 23 (I) Costs that are incurred by the commission for a financial

- 1 adviser with respect to consumer rate relief bonds.
- 2 (12) "Financing order" means an order issued by the commission
- 3 under subsection (e) of this section that authorizes a qualifying
- 4 utility to issue consumer rate relief bonds and recover consumer
- 5 rate relief charges. A financing order may set forth conditions or
- 6 contingencies on the effectiveness of the relief authorized therein
- 7 and may grant relief that is different from that which was
- 8 requested in the application.
- 9 (13) "Final financing order" means a financing order that has
- 10 become final and has taken effect as provided in subdivision (10)
- 11 of subsection (e) of this section.
- 12 (14) "Financing party" means either of the following:
- 13 (A) A trustee, collateral agent or other person acting for the
- 14 benefit of any bondholder; or
- 15 (B) A party to an ancillary agreement, the rights and
- 16 obligations of which relate to or depend upon the existence of
- 17 consumer rate relief property, the enforcement and priority of a
- 18 security interest in consumer rate relief property, the timely
- 19 collection and payment of consumer rate relief charges or a
- 20 combination of these factors.
- 21 (15) "Financing statement" has the same meaning as in section
- 22 one-hundred-two, article nine, chapter forty-six of this Code.
- 23 (16) "Investment grade" means, with respect to the unsecured

- 1 debt obligations of a utility at any given time of determination,
- 2 a rating that is within the top four investment rating categories
- 3 as published by at least one nationally recognized statistical
- 4 rating organization as recognized by the United States Securities
- 5 and Exchange Commission.
- 6 (17) "Nonbypassable" means that the payment of consumer rate
- 7 relief charges may not be avoided by any West Virginia retail
- 8 customer of a qualifying utility or its successors and must be paid
- 9 by any such customer that receives electric delivery service from
- 10 such utility or its successors for as long as the consumer rate
- 11 relief bonds are outstanding.
- 12 (18) "Nonutility affiliate" means, with respect to any
- 13 utility, a person that: (i) Is an affiliate of the utility as
- 14 defined in 15 U.S.C.§79b(a)(11); and (ii) is not a public utility
- 15 that provides retail utility service to customers in the state
- 16 within the meaning of section two, article one of this chapter.
- 17 (19) "Parent" means, with respect to a utility, a registered
- 18 holding company or other person that holds a majority ownership or
- 19 membership interest in the utility.
- 20 (20) "Qualifying utility" means a public utility engaged in
- 21 the sale of electric service to retail customers in West Virginia
- 22 which has applied for and received from the commission a final
- 23 financing order under this section, including an affiliated

- 1 electric public utility which has applied jointly for and received 2 such an order.
- 3 (21) "Registered holding company" means, with respect to a 4 utility, a person that is: (i) A registered holding company as 5 defined in 15 U.S.C.§79b(a)(12); and (ii) an affiliate of the 6 utility as defined in 15 U.S.C.§79(a)(11).
- Regulatory sanctions" means, under the circumstances presented, a regulatory or ratemaking sanction or penalty that the commission is authorized to impose pursuant to this chapter or any proceeding for the enforcement of any provision of this chapter or any any order of the commission that the commission is authorized to pursue or conduct pursuant to this chapter, including without limitation: (i) The initiation of any proceeding in which the utility is required to show cause why it should not be required to comply with the terms and conditions of a financing order or the requirements of this section; (ii) the imposition of penalties pursuant to article four of this chapter; and (iii) a proceeding by mandamus, injunction or other appropriate proceeding as provided in section two of this article.
- 20 (23) "Successor" means, with respect to an entity, another 21 entity that succeeds by operation of law to the rights and 22 obligations of the first legal entity pursuant to any bankruptcy, 23 reorganization, restructuring, or other insolvency proceeding, any

- 1 merger, acquisition, or consolidation, or any sale or transfer of
- 2 assets, regardless of whether any of these occur as a result of a
- 3 restructuring of the electric power industry or otherwise.
- 4 (c) Application for financing order. Provided, That it or
- 5 they obtain from the commission an authorization or waiver required
- 6 by any other provision of this chapter or by commission order with
- 7 respect to the underlying expanded net energy costs proposed to be
- 8 financed through the mechanism of consumer rate relief bonds, an
- 9 electric utility, or two or more affiliated electric utilities
- 10 engaged in the delivery of electric service to customers in this
- 11 state, may apply to the commission for a financing order that
- 12 authorizes the following:
- 13 (1) The issuance of consumer rate relief bonds, in one or more
- 14 series, to recover expanded net energy costs;
- 15 (2) The imposition, charging, and collection of consumer rate
- 16 relief charges, in accordance with the adjustment mechanism
- 17 approved by the commission under subparagraph (E), subdivision (6),
- 18 subsection (e) of this section to recover sufficient amounts to pay
- 19 and secure the debt service payments of consumer rate relief bonds
- 20 and associated financing costs; and
- 21 (3) The creation of consumer rate relief property under the
- 22 financing order.
- 23 (d) Information required in application for financing order.

- 1 The application shall include all of the following:
- 2 (1) A description and quantification of the uncollected
- 3 expanded net energy costs that the electric utility seeks to
- 4 recover through the issuance of consumer rate relief bonds;
- 5 (2) An estimate of the date each series of consumer rate 6 relief bonds is expected to be issued;
- 7 (3) The expected term during which the consumer rate relief 8 costs for each series of consumer rate relief bonds are expected to 9 be recovered;
- 10 (4) An estimate of the financing costs associated with the 11 issuance of each series of consumer rate relief bonds;
- (5) An estimate of the amount of consumer rate relief charges

 13 necessary to recover the consumer rate relief costs set forth in

 14 the application and the calculation for that estimate, which

 15 calculation shall take into account the estimated date or dates of

 16 issuance and the estimated principal amount of each series of

 17 consumer rate relief bonds;
- 18 (6) A proposed methodology for allocating consumer rate relief 19 charges between and within tariff schedules and to special contract 20 customers;
- 21 (7) A description of a proposed adjustment mechanism, 22 reflecting the allocation methodology in subdivision (6) of this 23 subsection;

- 1 (8) A description of the benefits to the qualifying utility's
 2 customers that are expected to result from the issuance of the
 3 consumer rate relief bonds, including a demonstration that the
 4 bonds and their financing costs are just and reasonable and are
 5 reasonably expected to achieve the lowest reasonably attainable
 6 cost in order to produce cost savings to customers and to mitigate
 7 rate impacts on customers, as compared to traditional financing
 8 mechanisms or traditional cost-recovery methods available to the
 9 electric utility; and
- 10 (9) Other information required by commission rules.
- 11 (e) Issuance of financing order.
- (1) Except as otherwise provided in this section, proceedings on an application submitted by an electric utility under subsection (c) of this section are governed by the commission's standard procedural rules. Any party that participated in a proceeding in the which the subject expanded net energy costs were authorized or approved automatically has standing to participate in the financing or or lack of standing of any other petitioner for party status.
- 20 (2) Within thirty days after the filing of an application 21 under subsection (c) of this section, the commission shall issue a 22 scheduling order for the proceeding.
- 23 (3) At the conclusion of proceedings on an application

- 1 submitted by an electric utility under subsection (c) of this
- 2 section, the commission shall issue either a financing order,
- 3 granting the application, in whole or with modifications, or an
- 4 order denying the application.
- 5 (4) The commission may issue a financing order under this
- 6 subsection if the commission finds that the issuance of the
- 7 consumer rate relief bonds and the consumer rate relief charges
- 8 authorized by the order are just and reasonable and are reasonably
- 9 expected to achieve the lowest reasonably attainable cost in order
- 10 to produce cost savings to customers and to mitigate rate impacts
- 11 on customers, as compared to traditional financing mechanisms or
- 12 traditional cost-recovery methods available to the electric
- 13 utility.
- 14 (5) The commission shall include all of the following in a
- 15 financing order issued under this subsection:
- 16 (A) A determination of the maximum amount and a description of
- 17 the expanded net energy costs that may be recovered through
- 18 consumer rate relief bonds issued under the financing order;
- 19 (B) A description of consumer rate relief property, the
- 20 creation of which is authorized by the financing order;
- 21 (C) A description of the financing costs that may be recovered
- 22 through consumer rate relief charges and the period over which
- 23 those costs may be recovered;

- 1 (D) A description of the methodology and calculation for 2 allocating consumer rate relief charges between and within tariff 3 schedules and to special contract customers;
- (E) A description and approval of the adjustment mechanism for 5 use in the imposition, charging, and collection of the consumer 6 rate relief charges, including: (i) The allocation referred to in 7 paragraph (D) of this subdivision and (ii) any specific 8 requirements for adjusting and reconciling consumer rate relief 9 charges for standard adjustments that are limited to relatively 10 stable conditions of operations and nonstandard adjustments that 11 are necessary to reflect significant changes from historical 12 conditions of operations, such as the loss of substantial 13 electrical load, so long as each and every application of the 14 adjustment mechanism is designed to assure the full and timely 15 payment of consumer rate relief bonds and associated financing 16 costs.
- 17 (F) The maximum term of the consumer rate relief bonds;
- (G) A finding that the issuance of the consumer rate relief bonds, including financing costs, is just and reasonable and are reasonably expected to achieve the lowest reasonably attainable cost in order to produce cost savings to customers and to mitigate rate impacts on customers, as compared to traditional financing mechanisms or traditional cost-recovery methods available to the

- 1 electric utility; and
- 2 (H) Any other provision the commission considers appropriate
- 3 to ensure the full and timely imposition, charging, collection and
- 4 adjustment, pursuant to an approved adjustment mechanism, of the
- 5 consumer rate relief charges.
- (6) To the extent the commission deems appropriate and 7 compatible with the issuance advice letter procedure under 8 subdivision (9) of this subsection, the commission, in a financing electric utility flexibility 9 order, shall afford the 10 establishing the terms and conditions for the consumer rate relief 11 bonds to accommodate changes in market conditions, including 12 repayment schedules, interest rates, financing costs, collateral 13 requirements, required debt service and other reserves, and the 14 ability of the qualifying utility, at its option, to effect a 15 series of issuances of consumer rate relief bonds and correlated 16 assignments, sales, pledges, or other transfers of consumer rate 17 relief property. Any changes made under this subdivision to terms 18 and conditions for the consumer rate relief bonds shall be in 19 conformance with the financing order.
- 20 (7) A financing order shall provide that the creation of 21 consumer rate relief property shall be simultaneous with the sale 22 of that property to an assignee as provided in the application and 23 the pledge of the property to secure consumer rate relief bonds.

1 (8) The commission, in a financing order, shall require that, 2 after the final terms of each issuance of consumer rate relief 3 bonds have been established, and prior to the issuance of those 4 bonds, the qualifying utility shall determine the resulting initial 5 consumer rate relief charges in accordance with the adjustment 6 mechanism described in the financing order. These consumer rate 7 relief charges shall be final and effective upon the issuance of 8 the consumer rate relief bonds, without further commission action. 9 (9) Because the actual structure and pricing of the consumer 10 rate relief bonds will not be known at the time the financing order 11 is issued, in the case of every securitization approved by the 12 commission, the qualifying utility which intends to cause the 13 issuance of such bonds will provide to the commission and the 14 commission's financial adviser, if any, prior to the issuance of 15 the bonds, an issuance advice letter following the determination of 16 the final terms of the bonds. The issuance advice letter shall 17 indicate the final structure of the consumer rate relief bonds and 18 provide the best available estimate of total ongoing costs. The 19 issuance advice letter should report the initial consumer rate 20 relief charges and other information specific to the consumer rate 21 relief bonds to be issued, as the financing order may require. The 22 qualifying utility may proceed with the issuance of the consumer 23 rate relief bonds unless, prior to noon on the fourth business day

- 1 after the commission receives the issuance advice letter, the
- 2 commission issues a disapproval letter directing that the bonds as
- 3 proposed should not be issued and the basis for that disapproval.
- 4 The financing order may provide such additional provisions relating
- $5\ \mathsf{to}$ the issuance advice letter process as the commission deems
- 6 appropriate.
- 7 (10) An order of the commission issued pursuant to this
- 8 subsection is a final order of the commission. Any party aggrieved
- 9 by the issuance of any such order may petition for suspension and
- 10 review thereof by the Supreme Court of Appeals pursuant to section
- 11 one, article five of this chapter. In the case of a petition for
- 12 suspension and review, the Supreme Court of Appeals shall proceed
- 13 to hear and determine the action as expeditiously as practicable
- 14 and give the action precedence over other matters not accorded
- 15 similar precedence by law.
- 16 (11) The financing order shall also provide for a procedure
- 17 requiring the qualifying utility to adjust its rates or provide
- 18 credits in a manner that would return to customers any overpayments
- 19 resulting from securitization of historical or projected expanded
- 20 net energy costs in excess of actual prudently incurred costs as
- 21 subsequently determined by the commission. The adjustment
- 22 mechanism may not affect or impair the consumer rate relief
- 23 property or the right to impose, collect, or adjust the consumer

1 rate relief charges under this section.

- 2 (12) The commission may require, as a condition to the 3 effectiveness of the financing order but in every circumstance 4 subject to the limitations set forth in subdivision (3), subsection 5 (g) of this section, that the qualifying utility give appropriate 6 assurances to the commission that the qualifying utility and its 7 parent will abide by the following conditions during any period in 8 which any consumer rate relief bonds issued pursuant to the 9 financing order are outstanding, in addition to any other 10 obligation either may have under this code or federal law. Without 11 first obtaining the prior consent and approval of the Commission, 12 the qualifying utility will not:
- 13 (A) Lend money, directly or indirectly, to a registered 14 holding company or a nonutility affiliate; or
- 15 (B) Guarantee the obligations of a registered holding company
 16 or a nonutility affiliate.
- (13) A financing order may require the qualifying utility to file with the commission a periodic report showing the receipt and disbursement of proceeds of consumer rate relief bonds and consumer rate relief charges. A financing order may authorize the staff of the commission to review and audit the books and records of the qualifying utility relating to the receipt and disbursement of such proceeds. The provisions of this subdivision does not limit the

- 1 authority of the commission under this chapter to investigate the
- 2 practices of the qualifying utility or to audit the books and
- 3 records of the qualifying utility.
- 4 (14) In the case of two or more affiliated utilities that have
- 5 jointly applied for a financing order as provided in subdivision
- 6 (1), subsection (c) of this section, a financing order may
- 7 authorize each affiliated utility to impose consumer rate relief
- 8 charges on its customers and to cause to be issued consumer rate
- 9 relief bonds and to receive and use the proceeds which it receives
- 10 with respect thereto as provided in subdivision (1), subsection (j)
- 11 of this section.
- 12 (15) The commission, in its discretion, may engage the
- 13 services of a financial adviser for the purpose of assisting the
- 14 commission in its consideration of an application for a financing
- 15 order and a subsequent issuance of consumer rate relief bonds
- 16 pursuant to a financing order.
- 17 (f) Allowed disposition of consumer rate relief property:
- 18 (1) The consumer rate relief property created in a final
- 19 financing order may be transferred, sold, conveyed or assigned to
- 20 any affiliate of the qualifying utility created for the limited
- 21 purpose of acquiring, owning or administering that property,
- 22 issuing consumer rate relief bonds under the final financing order
- 23 or a combination of these purposes.

- 1 (2) All or any portion of the consumer rate relief property
- 2 may be pledged to secure the payment of consumer rate relief bonds,
- 3 amounts payable to financing parties and bondholders, amounts
- 4 payable under any ancillary agreement and other financing costs.
- 5 (3) A transfer, sale, conveyance, assignment, grant of a
- 6 security interest in or pledge of consumer rate relief property by
- 7 a qualifying utility to an affiliate of the utility, to the extent
- 8 previously authorized in a financing order, does not require the
- 9 prior consent and approval of the commission under section twelve
- 10 of this article.
- 11 (4) The consumer rate relief property constitutes an existing,
- 12 present property right, notwithstanding any requirement that the
- 13 imposition, charging, and collection of consumer rate relief
- 14 charges depend on the qualifying utility continuing to deliver
- 15 retail electric service or continuing to perform its servicing
- 16 functions relating to the billing and collection of consumer rate
- 17 relief charges or on the level of future energy consumption. That
- 18 property exists regardless of whether the consumer rate relief
- 19 charges have been billed, have accrued or have been collected and
- 20 notwithstanding any requirement that the value or amount of the
- 21 property is dependent on the future provision of service to
- 22 customers by the qualifying utility.
- 23 (5) All such consumer rate relief property continues to exist

- 1 until the consumer rate relief bonds issued under the final
- 2 financing order are paid in full and all financing costs relating
- 3 to the bonds have been paid in full.
- 4 (q) Final financing order to remain in effect:
- 5 (1) A final financing order remains in effect until the 6 consumer rate relief bonds issued under the final financing order 7 and all financing costs related to the bonds have been paid in 8 full.
- 9 (2) A final financing order remains in effect and unabated,
 10 notwithstanding the bankruptcy, reorganization or insolvency of the
 11 qualifying utility, or any affiliate of the qualifying utility, or
 12 the commencement of any judicial or nonjudicial proceeding on the
 13 final financing order.
- (3) A final financing order is irrevocable and the commission
 15 may not reduce, impair, postpone or terminate the consumer rate
 16 relief charges authorized in the final financing order or impair
 17 the property or the collection or recovery of consumer rate relief
 18 costs.
- 19 (h) Subsequent commission proceeding:
- Upon petition, or upon its own motion, the commission may 21 commence a proceeding and issue a subsequent financing order that 22 provides for retiring and refunding consumer rate relief bonds 23 issued under the final financing order if the commission finds that

- 1 the subsequent financing order satisfies all of the requirements of
- 2 subsection (e) of this section. Effective on retirement of the
- 3 refunded consumer rate relief bonds and the issuance of new
- 4 consumer rate relief bonds, the commission shall adjust the related
- 5 consumer rate relief charges accordingly.
- 6 (i) Limits on commission authority:
- 7 (1) The commission, in exercising its powers and carrying out
- 8 its duties regarding regulation and ratemaking, may not do any of
- 9 the following:
- 10 (A) Consider consumer rate relief bonds issued under a final
- 11 financing order to be the debt of the qualifying utility;
- 12 (B) Consider the consumer rate relief charges imposed, charged
- 13 or collected under a final financing order to be revenue of the
- 14 qualifying utility; or
- 15 (C) Consider the consumer rate relief costs or financing costs
- 16 authorized under a final financing order to be costs of the
- 17 qualifying utility.
- 18 (2) The commission may not order or otherwise require,
- 19 directly or indirectly, an electric utility to use consumer rate
- 20 relief bonds to finance the recovery of expanded net energy costs.
- 21 (3) The commission may not refuse to allow the recovery of
- 22 expanded net energy costs solely because an electric utility has
- 23 elected or may elect to finance those costs through a financing

- 1 mechanism other than the issuance of consumer rate relief bonds.
- 2 (4) If a qualifying utility elects not to finance such costs
- 3 through the issuance of consumer rate relief bonds as authorized in
- 4 a final financing order, those costs shall be recovered as
- 5 authorized by the commission previously or in subsequent
- 6 proceedings.
- 7 (j) Duties of qualifying utility.
- 8 (1) A qualifying utility shall cause the proceeds which it
- 9 receives with respect to consumer rate relief bonds issued pursuant
- 10 to a financing order to be used for the recovery of the expanded
- 11 net energy costs which occasioned the issuance of the bonds,
- 12 including the retirement of debt and/or equity of the qualifying
- 13 utility which was incurred to finance or refinance such costs and
- 14 for no other purpose.
- 15 (2) A qualifying utility shall annually provide a plain-
- 16 English explanation of the consumer rate relief charges approved in
- 17 the financing order, as modified by subsequent issuances of
- 18 consumer rate relief bonds authorized under the financing order, if
- 19 any, and by application of the adjustment mechanism as provided in
- 20 subsection (k) of this section. These explanations may be made by
- 21 bill inserts, website information or other appropriate means as
- 22 required, or approved if proposed by the qualifying utility, by the
- 23 commission.

- 1 (3) Collected consumer rate relief charges shall be applied 2 solely to the repayment of consumer rate relief bonds and other 3 financing costs.
- 4 (4) The failure of a qualifying utility to apply the proceeds
 5 which it receives with respect to an issuance of consumer rate
 6 relief bonds in a reasonable, prudent and appropriate manner or
 7 otherwise comply with any provision of this section does not
 8 invalidate, impair or affect any financing order, consumer rate
 9 relief property, consumer rate relief charges or consumer rate
 10 relief bonds. Subject to the limitations set forth in subsection
 11 (g) of this section, nothing in this subdivision prevents or
 12 precludes the commission from imposing regulatory sanctions against
 13 a qualifying utility for failure to comply with the terms and
 14 conditions of a financing order or the requirements of this
 15 section.
- 16 (k) Application of adjustment mechanism; filing of schedules
 17 with commission:
- (1) A qualifying utility shall file with the commission, and
 19 the commission shall approve, with or without such modification as
 20 is allowed under this subsection, at least annually, or more
 21 frequently as provided in the final financing order, a schedule
 22 applying the approved adjustment mechanism to the consumer rate
 23 relief charges authorized under the final financing order, based on

- 1 estimates of demand and consumption for each tariff schedule and
- 2 special contract customer and other mathematical factors. The
- 3 qualifying utility shall submit with the schedule a request for
- 4 approval to make the adjustments to the consumer rate relief
- 5 charges in accordance with the schedule.
- 6 (2) On the same day a qualifying utility files with the
 7 commission its calculation of the adjustment, it shall cause notice
 8 of the filing to be given, in the form specified in the financing
 9 order, as a Class I legal advertisement in compliance with the
 10 provisions of article three, chapter fifty-nine of this code in a
 11 newspaper of general circulation published each weekday in Kanawha
- 12 County. This publication is only required if the calculation of
- 13 the adjustment filed by the utility with the commission would
- 14 result in an increase in the amount of the consumer rate relief
- 15 charges.
- 16 (3) The commission's review of a request for a standard 17 adjustment is limited to a determination of whether there is a 18 mathematical error in the application of the adjustment mechanism 19 to the consumer rate relief charges. No hearing is required for 20 such an adjustment. Each standard adjustment to the consumer rate 21 relief charges, in an amount as calculated by the qualifying 22 utility but incorporating any correction for a mathematical error 23 as determined by the commission, automatically becomes effective

- 1 fifteen days following the date on which the qualifying utility 2 files with the commission its calculation of the standard 3 adjustment.
- (4) If the commission authorizes a nonstandard adjustment 5 procedure in the financing order, and the qualifying utility files 6 for such an adjustment, the commission shall allow interested 7 parties thirty days from the date the qualifying utility filed the 8 calculation of a nonstandard adjustment to make comments. The 9 commission's review of the total amount required for a nonstandard 10 adjustment shall be limited to the mathematical accuracy of the 11 total adjustment needed to assure the full and timely payment of 12 all debt service costs and related financing costs of the consumer 13 rate relief bonds. The commission may also determine the proper 14 allocation of those costs within and between classes of customers 15 and to special contract customers, the proper design of the 16 consumer rate relief charges and the appropriate application of 17 those charges under the methodology set forth in the formula-based 18 adjustment mechanism approved in the financing order. If the 19 commission determines that a hearing is necessary, the commission 20 shall hold a hearing on the comments within forty days of the date 21 the qualifying utility filed the calculation of the nonstandard 22 adjustment. The nonstandard adjustment, as modified by the 23 commission, if necessary, shall be approved by the commission

- 1 within sixty days and the commission may shorten the filing and
- 2 hearing periods above in the financing order to ensure this result.
- 3 Any procedure for a nonstandard adjustment must be consistent with
- 4 assuring the full and timely payment of debt service of the
- 5 consumer rate relief bonds and associated financing costs.
- 6 (5) No adjustment approved or deemed approved under this 7 section affects the irrevocability of the final financing order as 8 specified in subdivision (3) of subsection (g) of this section.
- 9 (1) Nonbypassability of consumer rate relief charges:
- (1) As long as consumer rate relief bonds issued under a final financing order are outstanding, the consumer rate relief charges authorized under the final financing order is nonbypassable and applies to all existing or future West Virginia retail customers of a qualifying utility or its successors and must be paid by the customer that receives electric delivery service from the utility or its successors.
- 17 (2) The consumer rate relief charges shall be collected by the 18 qualifying utility or the qualifying utility's successors or 19 assignees, or a collection agent, in full through a charge that is 20 separate and apart from the qualifying utility's base rates.
- 21 (m) Utility default:
- 22 (1) If a qualifying utility defaults on a required payment of 23 consumer rate relief charges collected, a court, upon application

- 1 by an interested party, or the commission, upon application to the 2 commission or upon its own motion, and without limiting any other 3 remedies available to the applying party, shall order the 4 sequestration and payment of the consumer rate relief charges 5 collected for the benefit of bondholders, assignees and a financing 6 parties. The order remains in full force and effect notwithstanding 7 a bankruptcy, reorganization or other insolvency proceedings with 8 respect to the qualifying utility or any affiliate thereof.
- 9 (2) Customers of a qualifying utility shall be held harmless
 10 by the qualifying utility for its failure to remit any required
 11 payment of consumer rate relief charges collected but such failure
 12 does not affect the consumer rate relief property or the rights to
 13 impose, collect and adjust the consumer rate relief charges under
 14 this section.
- (3) Consumer rate relief property under a final financing order and the interests of an assignee, bondholder or financing party in that property under a financing agreement are not subject to set off, counterclaim, surcharge or defense by the qualifying utility or other person, including as a result of the qualifying utility's failure to provide past, present, or future services, or in connection with the bankruptcy, reorganization, or other insolvency proceeding of the qualifying utility, any affiliate, or any other entity.

- 1 (n) Successors to qualifying utility:
- 2 A successor to a qualifying utility is bound by the
- 3 requirements of this section. The successor shall perform and
- 4 satisfy all obligations of the electric utility under the final
- 5 financing order in the same manner and to the same extent as the
- 6 qualifying utility including the obligation to collect and pay
- 7 consumer rate relief charges to the person(s) entitled to receive
- 8 them. The successor has the same rights as the qualifying utility
- 9 under the final financing order in the same manner and to the same
- 10 extent as the qualifying utility.
- 11 (o) Security interest in consumer rate relief property:
- 12 (1) Except as provided in subdivisions (3) through (5) of this
- 13 subsection, the creation, perfection and enforcement of a security
- 14 interest in consumer rate relief property under a final financing
- 15 order to secure the repayment of the principal of and interest on
- 16 consumer rate relief bonds, amounts payable under any ancillary
- 17 agreement and other financing costs are governed by this section
- 18 and not article nine of chapter forty-six of this code.
- 19 (2) The description of the consumer rate relief property in a
- 20 transfer or security agreement and a financing statement is
- 21 sufficient only if the description refers to this section and the
- 22 final financing order creating the property. This section applies
- 23 to all purported transfers of, and all purported grants of, liens

- 1 on or security interests in that property, regardless of whether 2 the related transfer or security agreement was entered into or the 3 related financing statement was filed, before or after the 4 effective date of this section.
- 5 (3) A security interest in consumer rate relief property under 6 a final financing order is created, valid and binding at the latest 7 of the date that the security agreement is executed and delivered 8 or the date that value is received for the consumer rate relief 9 bonds.
- (4) The security interest attaches without any physical delivery of collateral or other act and upon the filing of the financing statement with the Office of the Secretary of State. The lien of the security interest is valid, binding and perfected against all parties having claims of any kind in tort, contract or otherwise against the person granting the security interest, regardless of whether the parties have notice of the lien. Also upon this filing, a transfer of an interest in the consumer rate relief property is perfected against all parties having claims of any kind, including any judicial lien, or other lien creditors or any claims of the seller or creditors of the seller, other than creditors holding a prior security interest, ownership interest or assignment in the property previously perfected in accordance with this subsection.

- 1 (5) The Secretary of State shall maintain any financing 2 statement filed under this subsection in the same manner that the 3 secretary maintains financing statements filed by utilities under 4 article nine of chapter forty-six of this code. The filing of a 5 financing statement under this subsection is governed by the 6 provisions regarding the filing of financing statements in article 7 nine of chapter forty-six of this code. However, a person filing 8 a financing statement under this subsection is not required to file 9 any continuation statements to preserve the perfected status of its 10 security interest.
- (6) A security interest in consumer rate relief property under a final financing order is a continuously perfected security interest and has priority over any other lien, created by operation of law or otherwise, that may subsequently attach to that property or those rights or interests unless the holder of any such lien has agreed in writing otherwise.
- 17 (7) The priority of a security interest in consumer rate 18 relief property is not affected by the commingling of collected 19 consumer rate relief charges with other amounts. Any pledged or 20 secured party has a perfected security interest in the amount of 21 all consumer rate relief charges collected that are deposited in a 22 cash or deposit account of the qualifying utility in which such 23 collected charges have been commingled with other funds. Any other

- 1 security interest that may apply to those funds shall be terminated
- 2 when the funds are transferred to a segregated account for an
- 3 assignee or a financing party.
- 4 (8) No application of the adjustment mechanism as described in
- 5 subsection (j) of this section affects the validity, perfection or
- 6 priority of a security interest in or the transfer of consumer rate
- 7 relief property under the final financing order.
- 8 (p) Transfer, sale, etc. of consumer rate relief property:
- 9 (1) A sale, assignment or transfer of consumer rate relief
- 10 property under a final financing order is an absolute transfer and
- 11 true sale of, and not a pledge of or secured transaction relating
- 12 to, the seller's right, title and interest in, to and under the
- 13 property, if the documents governing the transaction expressly
- 14 state that the transaction is a sale or other absolute transfer. A
- 15 transfer of an interest in that property may be created only when
- 16 all of the following have occurred:
- 17 (A) The financing order has become final and taken effect;
- 18 (B) The documents evidencing the transfer of the property have
- 19 been executed and delivered to the assignee; and
- 20 (C) Value has been received for the property.
- 21 (2) The characterization of the sale, assignment or transfer
- 22 as an absolute transfer and true sale and the corresponding
- 23 characterization of the property interest of the purchaser shall be

- 1 effective and perfected against all third parties and is not
- 2 affected or impaired by, among other things, the occurrence of any
- 3 of the following:
- 4 (A) Commingling of collected consumer rate relief charges with 5 other amounts:
- 6 (B) The retention by the seller of any of the following:
- 7 (i) A partial or residual interest, including an equity
- 8 interest, in the consumer rate relief property, whether direct or
- 9 indirect, or whether subordinate or otherwise;
- 10 (ii) The right to recover costs associated with taxes,
- 11 franchise fees or license fees imposed on the collection of
- 12 consumer rate relief charges;
- 13 (iii) Any recourse that the purchaser or any assignee may have
- 14 against the seller;
- 15 (iv) Any indemnification rights, obligations or repurchase
- 16 rights made or provided by the seller;
- 17 (v) The obligation of the seller to collect consumer rate
- 18 relief charges on behalf of an assignee;
- 19 (vi) The treatment of the sale, assignment or transfer for
- 20 tax, financial reporting or other purposes; or
- 21 (vii) Any application of the adjustment mechanism under the
- 22 final financing order.
- 23 (q) Taxation of consumer rate relief charges; consumer rate

- 1 relief bonds not debt of governmental entities or a pledge of 2 taxing powers:
- 3 (1) The imposition, billing, collection and receipt of 4 consumer rate relief charges under this section are exempt from 5 state income, sales, franchise, gross receipts, business and 6 occupation and other taxes or similar charges and are not subject 7 to taxation by municipalities of this state under the authority 8 granted to municipalities.
- 9 (2) Consumer rate relief bonds issued under a final financing 10 order do not constitute a debt or a pledge of the faith and credit 11 or taxing power of this state or of any county, municipality or any 12 other political subdivision of this state. Bondholders have no 13 right to have taxes levied by this state or the taxing authority of 14 any county, municipality or any other political subdivision of this 15 state for the payment of the principal of or interest on the bonds. 16 The issuance of consumer rate relief bonds does not, directly, 17 indirectly or contingently, obligate this state or a county, 18 municipality or political subdivision of this state to levy a tax 19 or make an appropriation for payment of the principal of or 20 interest on the bonds.
- 21 (r) Consumer rate relief bonds as legal investments. Any of 22 the following may legally invest any sinking funds, moneys or other 23 funds belonging to them or under their control in consumer rate

1 relief bonds:

- 2 (1) The state, the West Virginia Investment Management Board,
- 3 the West Virginia Housing Development Fund, municipal corporations,
- 4 political subdivisions, public bodies and public officers except
- 5 for members of the Public Service Commission;
- 6 (2) Banks and bankers, savings and loan associations, credit
- 7 unions, trust companies, building and loan associations, savings
- 8 banks and institutions, deposit guarantee associations, investment
- 9 companies, insurance companies and associations and other persons
- 10 carrying on a banking or insurance business, including domestic for
- 11 life and domestic not for life insurance companies; and
- 12 (3) Personal representatives, guardians, trustees and other
- 13 fiduciaries.
- 14 (s) Pledge of state:
- 15 (1) The state pledges to and agrees with the bondholders,
- 16 assignees and financing parties under a final financing order that
- 17 the state will not take or permit any action that impairs the value
- 18 of consumer rate relief property under the final financing order or
- 19 revises the consumer rate relief costs for which recovery is
- 20 authorized under the final financing order or, except as allowed
- 21 under subsection (j) of this section, reduce, alter or impair
- 22 consumer rate relief charges that are imposed, charged, collected
- 23 or remitted for the benefit of the bondholders, assignees and

- 1 financing parties, until any principal, interest and redemption
- 2 premium in respect of consumer rate relief bonds, all financing
- 3 costs and all amounts to be paid to an assignee or financing party
- 4 under an ancillary agreement are paid or performed in full.
- 5 (2) A person who issues consumer rate relief bonds is
- 6 permitted to include the pledge specified in subdivision (1) of
- 7 this subsection in the consumer rate relief bonds, ancillary
- 8 agreements and documentation related to the issuance and marketing
- 9 of the consumer rate relief bonds.
- 10 (t) West Virginia law governs; this section controls:
- 11 (1) The law governing the validity, enforceability,
- 12 attachment, perfection, priority and exercise of remedies with
- 13 respect to the transfer of consumer rate relief property under a
- 14 final financing order, the creation of a security interest in any
- 15 such property, consumer rate relief charges or final financing
- 16 order are the laws of this state as set forth in this section.
- 17 (2) This section controls in the event of a conflict between
- 18 its provisions and any other law regarding the attachment,
- 19 assignment, or perfection, the effect of perfection or priority of
- 20 any security interest in or transfer of consumer rate relief
- 21 property under a final financing order.
- 22 (u) Severability:
- 23 If any provision of this section or the application thereof to

1 any person, circumstance or transaction is held by a court of 2 competent jurisdiction to be unconstitutional or invalid, the invalidity 3 unconstitutionality or does not. affect. 4 Constitutionality or validity of any other provision of this 5 section or its application or validity to any person, circumstance 6 or transaction, including, without limitation, the irrevocability 7 of a financing order issued pursuant to this section, the validity 8 of the issuance of consumer rate relief bonds, the imposition of 9 consumer rate relief charges, the transfer or assignment of 10 consumer rate relief property or the collection and recovery of 11 consumer rate relief charges. To these ends, the Legislature 12 hereby declares that the provisions of this section are intended to 13 be severable and that the Legislature would have enacted this 14 section even if any provision of this section held to be 15 unconstitutional or invalid had not been included in this section.

- 16 (v) Non-utility status.
- An assignee or financing party is not an electric public 18 utility or person providing electric service by virtue of engaging 19 in the transactions with respect to consumer rate relief bonds.
- 20 (w) Effective Date.
- This section shall be effective upon passage.

NOTE: The purpose of this bill is to authorize the Public

Service Commission of West Virginia to consider and issue a financing order to certain regulated electric utilities to permit the recovery of expanded net energy costs through securitization. The securitization mechanism authorized in the bill would permit commission approved expanded net energy costs, which are generally recoverable in a utility's rates, to be recovered through the issuance of customer rate relief bonds financed at a lower cost to customers than traditional utility financing mechanisms.

On the issuance of a financing order, the utility authorized to issue consumer rate relief bonds to recover expanded net energy costs. The financing order also authorizes the utility to collect consumer rate relief charges from its customers that would be dedicated to repayment of customer rate relief bonds and related costs pursuant to the financing order. The financing order would be irrevocable, as it is the dedicated revenue stream from the consumer rate relief charges, not the financed expanded net energy costs or the credit of the utility, that is pledged to repay the consumer rate relief bonds. In the financing order process, the commission is required to consider, among other things, whether the issuance of consumer rate relief bonds is reasonably expected to achieve the lowest reasonably attainable cost in order to produce cost savings to customers and mitigate rate impacts to customers when compared to traditional financing mechanisms or traditional cost-recovery methods available to the electric utility.

\$24-2-4f is new; therefore, strike-throughs and underscoring have been omitted.