

# WEST VIRGINIA LEGISLATURE

## 2016 REGULAR SESSION

**Introduced**

### **Senate Bill 12**

**FISCAL  
NOTE**

BY SENATOR LEONHARDT

[Introduced January 13, 2016;

Referred to the Committee on Transportation and

Infrastructure; and then to the Committee on

Finance.]

1 A BILL to amend and reenact §7-20-1, §7-20-2, §7-20-3, §7-20-6, §7-20-7, §7-20-7a, §7-20-14,  
2 §7-20-15, §7-20-16, §7-20-23 and §7-20-24 of the Code of West Virginia, 1931, as  
3 amended; and to amend said code by adding thereto twenty-eight new sections,  
4 designated §7-20-25, §7-20-26, §7-20-27, §7-20-28, §7-20-29, §7-20-30, §7-20-31, §7-  
5 20-32, §7-20-33, §7-20-34, §7-20-35, §7-20-36, §7-20-37, §7-20-38, §7-20-39, §7-20-40,  
6 §7-20-41, §7-20-42, §7-20-43, §7-20-44, §7-20-45, §7-20-46, §7-20-47, §7-20-48, §7-20-  
7 49, §7-20-50, §7-20-51 and §7-20-52, all relating generally to County Local Powers Act  
8 fees; taxes and expenditures for county development; restating short title; amending its  
9 purpose and legislative findings; amending certain definitions and adding definitions;  
10 amending criteria and requirements to implement and collect certain fees; amending  
11 authorization for county commissions to impose impact fees, services fees and other  
12 taxes; providing that certain fees and taxes collected may be deposited in special fund  
13 and used to pay debt service on revenue bonds issued to finance capital improvements  
14 or to finance them on a pay-as-you-go basis; making technical corrections; allowing county  
15 commissions and Commissioner of Highways to enter into intergovernmental agreements  
16 for construction and modernization of state roads, bridges and related infrastructure and  
17 financing in their respective counties; providing procedures for creation and finalization or  
18 project plans and amendments of plans; requiring notice to certain locally elected public  
19 officials and general public on proposed road, bridge and related infrastructure  
20 construction projects and project amendments with opportunity for public comment;  
21 providing means to finance cost of proposed road, bridge and related infrastructure  
22 construction projects and project amendments; allowing reallocation of ad valorem  
23 property taxes after ratification of constitutional amendment of certain property tax  
24 collections to finance, in whole or in part, capital improvements to infrastructure; providing  
25 for applications for a construction project and the contents of applications; creating special  
26 fund; requiring approval of boards of education for reallocation of regular property tax

27 levies; providing for termination of reallocation of levies; authorizing Commissioner of  
 28 Highways to issue revenue bonds and refunding bonds to finance road, bridge and related  
 29 infrastructure projects financed, in whole or in part, by county commissions; providing that  
 30 all bonds are exempt from tax, are negotiable and are lawful investments; providing  
 31 procedures for issuance of bonds; allowing projects to also be constructed on pay-as-you-  
 32 go basis; providing that these powers are supplemental powers of county commissions  
 33 and Commissioner of Highways; requiring reports; exempting public officials from personal  
 34 liability; providing a severability clause; and effective dates.

*Be it enacted by the Legislature of West Virginia:*

1 That §7-20-1, §7-20-2, §7-20-3, §7-20-6, §7-20-7, §7-20-7a, §7-20-14, §7-20-15, §7-20-  
 2 16, §7-20-23 and §7-20-24 of the Code of West Virginia, 1931, as amended, be amended and  
 3 reenacted; and that said code be amended by adding thereto twenty-eight new sections,  
 4 designated §7-20-25, §7-20-26, §7-20-27, §7-20-28, §7-20-29, §7-20-30, §7-20-31, §7-20-32, §7-  
 5 20-33, §7-20-34, §7-20-35, §7-20-36, §7-20-37, §7-20-38, §7-20-39, §7-20-40, §7-20-41, §7-20-  
 6 42, §7-20-43, §7-20-44, §7-20-45, §7-20-46, §7-20-47, §7-20-48, §7-20-49, §7-20-50, §7-20-51  
 7 and §7-20-52, all to read as follows:

**ARTICLE 20. FEES AND EXPENDITURES FOR COUNTY DEVELOPMENT.**

**PART 1. IMPACT FEES AND SERVICE FEES.**

**§7-20-1. Short title.**

1 This article shall be known as the "County Local Powers Act".

**§7-20-2. Purpose and findings.**

1 (a) It is the purpose of this article to provide for the fair distribution of costs for county  
 2 development by authorizing the assessment and collection of fees to offset the cost of  
 3 commercial, industrial and residential development within affected counties.

4 (b) The Legislature hereby makes the following findings:

5 (1) The residents, taxpayers and users of county facilities and services, in affected  
6 counties, have contributed significant funds in the form of taxes and user charges toward the cost  
7 of existing county facilities and services, which represent a substantial and incalculable  
8 investment;

9 (2) Affected counties in West Virginia are experiencing an increased demand for  
10 development which is causing strain on tax revenues and user charges at existing levels and  
11 impairing the ability of taxpayers, residents and users to bear the cost of increased demand for  
12 county facilities and services. In some instances, county borrowing has been required to meet the  
13 demand;

14 (3) Equitable considerations require that future residents and users of existing county  
15 facilities and services contribute toward the investment already made in those facilities and  
16 services;

17 (4) Sound fiscal policy in the efficient administration of county government requires that  
18 the imposition of taxes and user charges be commensurate to the actual yearly cost of county  
19 facilities and services;

20 (5) Accumulations of large financial reserves for future capital expenditures unjustly exact  
21 unneeded current funds from taxpayers and users; ~~and~~

22 (6) County borrowing unnecessarily increases the cost of government by the amount of  
23 debt service and should be avoided unless considered absolutely necessary to meet an existing  
24 public need; and

25 (7) County economic development is hampered by the lack of state dollars to fund new  
26 roads and bridges and related infrastructure and to fund improvements to existing state roads and  
27 bridges and related infrastructure.

**§7-20-3. Definitions.**

1 For purposes of this article:

2 "Broadband transmission lines" means equipment lines, regardless of the technology or  
3 medium, including, but not limited to, copper wire, fiber-optic cable or coaxial cable, capable of  
4 transmitting broadband service.

5 ~~(a)~~ "Capital improvements" means the following public facilities or assets that are owned,  
6 supported or established by ~~county government~~ or on behalf of a government entity:

7 (1) Water treatment and distribution facilities;

8 (2) Wastewater treatment and disposal facilities;

9 (3) Sanitary sewers;

10 (4) Storm water, drainage, and flood control facilities;

11 (5) Public primary and secondary school facilities;

12 (6) Public road systems and rights-of-way owned by the West Virginia Department of  
13 Transportation or other government entity;

14 (7) Parks and recreational facilities; ~~and~~

15 (8) Police, emergency medical, rescue, and fire protection facilities; and

16 (9) Broadband transmission lines.

17 "Capital improvements" as defined herein is limited to those improvements that are treated  
18 as capitalized expenses according to generally accepted governmental accounting principles, or  
19 generally accepted accounting principles in the case of certain county economic development  
20 entities, and that have an expected useful life of no less than three years. "Capital improvement"  
21 does not include costs associated with the operation, repair, maintenance, or full replacement of  
22 capital improvements. "Capital improvement" does include reasonable costs for planning, design,  
23 engineering, land acquisition, and other costs directly associated with the capital improvements  
24 described herein.

25 "County economic development entity" means a county economic development authority  
26 established pursuant to article twelve of this chapter or if a county does not have a county  
27 economic development authority established pursuant to article twelve of this chapter, an entity  
28 designated by resolution of the county commission of the county as the lead entity for economic  
29 development activities for the purpose of encouraging economic development in the county which  
30 entity may be, but is not limited to being, redevelopment authorities created pursuant to article  
31 eighteen, chapter sixteen of this code; county economic development corporations; regional  
32 economic development councils, corporations or partnerships.

33 (b) "County services" means the following: (1) Services provided by administration and  
34 administrative personnel, law enforcement and its support personnel; (2) street light service; (3)  
35 firefighting service; (4) ambulance service; (5) fire hydrant service; (6) roadway maintenance and  
36 other services provided by roadway maintenance personnel; (7) public utility systems and  
37 services provided by public utility systems personnel, water; and (8) all other direct and indirect  
38 county services authorized by this code.

39 (c) "Direct county services" means those public services authorized and provided by  
40 various county agencies or departments including, but not limited to, county economic  
41 development entities.

42 "Economic development" means any activity by a government entity seeking to improve  
43 the economic well-being and quality of life for a community and its citizens by creating or retaining  
44 jobs, growing incomes and increasing the tax base.

45 (d) "Indirect county services" means those public services authorized and provided by  
46 commissioned agents, agencies or departments of the county.

47 "Governmental entity" means the state and any county, municipality, or other  
48 governmental unit or political subdivision of the state, public corporation established by the state  
49 or a political subdivision thereof and county economic development entities.

50 (e) "Growth county" means any county within the state with an averaged population growth  
51 rate in excess of one percent per year as determined from the most recent decennial census  
52 counts and forecasted, within decennial census count years, by official records of government or  
53 generally approved standard statistical estimate procedures: *Provided*, That once "growth  
54 county" status is achieved it is permanent in nature and the powers derived hereby are continued.  
55 However, beginning July 1, 2016, the term "growth county" means and includes all of the fifty-five  
56 counties in this state regardless of their population.

57 (f) "User" means any member of the public who uses or may have occasion to use county  
58 facilities and services as defined herein.

59 (g) "Impact fees" means any charge, fee, or assessment levied as a condition of the  
60 following: (1) Issuance of a subdivision or site plan approval; (2) issuance of a building permit;  
61 and (3) approval of a certificate of occupancy, or other development or construction approval  
62 when any portion of the revenues collected is intended to fund any portion of the costs of capital  
63 improvements for any public facilities or county services not otherwise permitted by law. An impact  
64 fee does not include charges for remodeling, rehabilitation, or other improvements to an existing  
65 structure or rebuilding a damaged structure, provided there is no increase in gross floor area or  
66 in the number of dwelling units that result therefrom.

67 (h) "Proportionate share" means the cost of capital improvements that are reasonably  
68 attributed to new development less any credits or offsets for construction or dedication of land or  
69 capital improvements, past or future payments made or reasonably anticipated to be made by

70 new development in the form of user fees, debt service payments, taxes or other payments toward  
71 capital improvement costs.

72 (†) "Reasonable benefit" means a benefit received from the provision of a capital  
73 improvement greater than that received by the general public located within the county wherein  
74 an impact fee is being imposed.

75 (†) "Plan" means a county, comprehensive, general, master or other land use plan as  
76 described ~~herein~~ in part one of this article.

77 (†) "Program" means the capital improvements program described herein.

78 "Related infrastructure" means and includes water distribution facilities, sanitary sewers,  
79 and storm water, drainage, and flood control facilities;

80 "Road" means a public highway, road, bridge, tunnel, or overpass to be used for the  
81 transportation of persons or goods that is or will be upon completion part of the state road system  
82 as defined in article twelve-a of this chapter.

83 "Road project" means any project, including related infrastructure, to acquire, design,  
84 construct, expand, renovate, extend, enlarge, increase, equip, improve, maintain or operate a  
85 road in this state that is under the jurisdiction of the West Virginia Department of Transportation.

86 (†) "Unincorporated area" and "total unincorporated area" means all lands and resident  
87 estates of a county that are not included within the corporate, annexed areas or legal service  
88 areas of an incorporated or chartered municipality, city, town or village located in the State of  
89 West Virginia.

90 "West Virginia Commissioner of Highways" or "Commissioner of Highways" has the  
91 meaning ascribed to the term in section two, article one, chapter seventeen of this code.

**§7-20-6. Criteria and requirements necessary to implement collection of fees.**



1 (a) As a prerequisite to authorizing counties to levy impact fees related to population  
2 growth ~~and or~~ public service needs as provided in section seven of this article, counties shall meet  
3 the following requirements:

4 (1) A demonstration that current infrastructure is hampering economic development in the  
5 county or that the county's population growth rate history as determined from the most recent  
6 base decennial census counts of a county, utilizing generally approved standard statistical  
7 estimate procedures, in excess of one percent annually averaged over a five-year period since  
8 the last decennial census count; or a demonstration that a total population growth rate projection  
9 of one percent per annum for an ensuing five-year period, based on standard statistical estimate  
10 procedures, from the current official population estimate of the county;

11 (2) ~~Adopting~~ Adopt a countywide comprehensive plan;

12 (3) ~~Reviewing~~ Periodic review and updating ~~any of a~~ comprehensive plan at no less than  
13 five-year intervals;

14 ~~(4) Drafting and adopting a comprehensive zoning ordinance;~~

15 ~~(5) Drafting and adopting a subdivision control ordinance;~~

16 ~~(6)~~ (4) Keeping Imposing and keeping in place a formal building permit and review system  
17 which provides a process to regulate the authorization of applications relating to construction or  
18 structural modification. The county shall adopt, pursuant to section three-n, article one of this  
19 chapter, the state building code into any such building permit and review system; and

20 ~~(7)~~ (5) Providing Provide an improvement program which shall include:

21 (A) Developing and maintaining a list within the county of particular sites with development  
22 potential;

23 (B) Developing and maintaining standards of service for capital improvements which are  
24 fully or partially funded with revenues collected from impact fees, service fees, property tax

25 collections reallocated as provided in section twenty-five of this article, taxes imposed pursuant  
26 to this article, or any combination of; and

27 (C) Lists of proposed capital improvements from all areas, containing descriptions of any  
28 such proposed capital improvements, cost estimates, projected time frames for constructing such  
29 improvements and proposed or anticipated funding sources.

30 (b) Capital improvement programs may include provisions to provide for the expenditure  
31 of impact fees for any legitimate county purpose. This may include the expenditure of fees for  
32 partial funding of any particular capital improvement where other funding exists from any source  
33 other than the county or exists in combination with other funds available to the county: *Provided,*  
34 That for such expenditures to be considered legitimate, no county or other local authority may  
35 deny or withhold any reasonable benefit that may be derived therefrom from any development  
36 project for which such impact fee or fees have been paid.

37 (c) Capital improvement programs for public elementary and secondary school facilities  
38 may include provisions to spend impact fees based on a computation related to the following: (1)  
39 The existing local tax base; and (2) the adjusted value of accumulated infrastructure investment,  
40 based on net depreciation, and any remaining debt owed thereon. Any such computation must  
41 establish the value of any equity shares in the net worth of an impacted school system facility,  
42 regardless of the existence of any need to expand such facility. Impact fee revenues may only  
43 be used for capital replacement or expansion.

44 (d) Additional development areas may be added to any plan or capital improvements  
45 program provided for hereunder if a county government so desires. The standards governing the  
46 construction or structural modification for any such additional area shall not deviate from those  
47 adopted and maintained at the time such addition is made.

48 (e) The county may periodically modify ~~annually~~ any capital improvements plan in addition  
49 to any impact fee rates based thereon, pursuant to the following:

- 50 (1) The number and extent of development projects begun in the past year;
- 51 (2) The number and extent of public facilities existing or under construction;
- 52 (3) The changing needs of the general population;
- 53 (4) The availability of any other funding sources; and
- 54 (5) Any other relevant and significant factor applicable to a legitimate goal or goals of any  
55 such capital improvement plan.

**§7-20-7. Establishment of impact fees; levies may be used to fund existing capital improvements.**

1 (a) Impact fees assessed against a development project to fund capital improvements and  
2 public services may not exceed the actual proportionate share of any benefit realized by such  
3 project relative to the benefit to the resident taxpayers.

4 Notwithstanding any other provision of this code to the contrary, ~~these counties that meet~~  
5 ~~the requirements of section six of this article~~ are hereby authorized to assess, levy, collect and  
6 administer any tax or fee as has been or may be specifically authorized by the Legislature by  
7 general law to the municipalities of this state: *Provided*, That any assessment, levy or collection  
8 shall be delayed sixty days from its regular effective date: *Provided, however*, That in the event  
9 fifteen percent of the qualified voters of the county by petition duly signed by them in their own  
10 handwriting and filed with the county commission within forty-five days after any impact fee or  
11 levy is imposed by the county commission, pursuant to this article, the fee or levy protested may  
12 not become effective until it is ratified by a majority of the legal votes cast thereon by the qualified  
13 voters of such county at any primary, general or special election as the county commission directs.  
14 Voting thereon may not take place until after notice of the ~~subcommission of~~ referendum on the

15 fee a ~~or~~ levy ~~on~~ ~~and~~ the ballot ~~ballots~~ ~~has~~ ~~have~~ been given by publication of published as a class  
16 II legal advertisement ~~and publication area shall be~~ in the county where such fee or levy is  
17 imposed: *Provided further*, That counties may not "double tax" by applying a given tax within any  
18 corporate boundary in which that municipality has implemented such tax. Any such taxes or fees  
19 collected under this law may be used to fund a proportionate share of the cost of existing capital  
20 improvements and public services where it is shown that all or a portion of existing capital  
21 improvements and public services were provided in anticipation of the needs of new development.

22 (b) In determining a proportionate share of capital improvements and public services  
23 costs, the following factors shall be considered:

24 (1) The need for new capital improvements and public services to serve new development  
25 based on an existing capital improvements plan that shows (A) any current deficiencies in existing  
26 capital improvements and services that serve existing development and the means by which any  
27 such deficiencies may be eliminated within a reasonable period of time by means other than  
28 impact fees or additional levies; and (B) any additional demands reasonably anticipated as the  
29 result of capital improvements and public services created by new development;

30 (2) The availability of other sources of revenue to fund capital improvements and public  
31 services, including user charges, existing taxes, intergovernmental transfers, in addition to any  
32 special tax or assessment alternatives that may exist;

33 (3) The cost of existing capital improvements and public services;

34 (4) The method by which the existing capital improvements and public services are  
35 financed;

36 (5) The extent to which any new development, required to pay impact fees, has contributed  
37 to the cost of existing capital improvements and public services in order to determine if any credit  
38 or offset may be due such development as a result thereof;

39           (6) The extent to which any new development, required to pay impact fees, is reasonably  
40 projected to contribute to the cost of the existing capital improvements and public services in the  
41 future through user fees, debt service payments, or other necessary payments related to funding  
42 the cost of existing capital improvements and public services;

43           (7) The extent to which any new development is required, as a condition of approval, to  
44 construct and dedicate capital improvements and public services which may give rise to the future  
45 accrual of any credit or offsetting contribution; and

46           (8) The time-price differentials inherent in reasonably determining amounts paid and  
47 benefits received at various times that may give rise to the accrual of credits or offsets due new  
48 development as a result of past payments.

49           (c) Each county shall assess impact fees pursuant to a standard formula so as to ensure  
50 fair and similar treatment to all affected persons or projects. A county commission may provide  
51 partial or total funding from general or other nonimpact fee funding sources for capital  
52 improvements and public services directly related to new development, when such development  
53 benefits some public purpose, such as providing affordable housing and creating or retaining  
54 employment in the community.

**§7-20-7a. Impact fees for affordable housing.**

1           (a) The Legislature finds that:

2           (1) There is a lack of affordable housing in counties that impose impact fees because the  
3 cost of the fees along with the economic conditions in those counties has resulted in low and  
4 moderate income persons, persons on fixed incomes, the elderly and persons with special needs,  
5 not being able to obtain safe, decent and affordable housing;

6 (2) A lack of affordable housing affects the ability of a community to develop and maintain  
7 strong and stable economies, and impairs the health, stability and self-esteem of individuals and  
8 families; and

9 (3) Financing affordable housing particularly in high growth counties is becoming  
10 increasingly difficult.

11 For these reasons, it is in the public interest to encourage counties that have imposed  
12 impact fees and those considering the imposition of impact fees to fairly assess and discount  
13 impact fees so as not to limit safe, decent and affordable housing.

14 (b) ~~On or before July 1, 2012,~~ A county imposing impact fees shall enact an affordable  
15 housing component with a discount impact fees schedule, based upon the new homes value  
16 compared to the most recent annual single dwelling residential housing index created in section  
17 two-b, article one, chapter eleven of this code, to the county's impact fees ordinance. The impact  
18 fees schedule shall be updated annually to reflect the changes to the single dwelling residential  
19 housing index.

20 (c) The affordable housing component shall:

21 (1) Take into account all the different types of housing, including single family detached,  
22 single family attached, duplex, town house, apartment, condominium and manufactured home;  
23 and

24 (2) Include a discount for mobile homes, as defined in section one, article one, chapter  
25 seventeen-a of this code, based upon the value set out in the National Automobile Dealers  
26 Association book.

27 (d) The county commission shall annually review impact fees imposed pursuant to this  
28 article and may approve, by a majority vote, any increase or decrease in the impact fees schedule.

**§7-20-14. Use of proceeds from sale of bonds.**

1           (a) The proceeds from the sale of any bonds issued under authority of section thirteen of  
2 this article shall be applied only for the purpose for which the bonds were issued: *Provided*, That  
3 any accrued interest and premium received in any such sale shall be applied to the payment of  
4 the principal of or the interest on the bonds sold. If for any reason any portion of the proceeds  
5 shall not be needed for the purpose for which the bonds were issued, then the unneeded portion  
6 of the proceeds shall be applied to the purchase of bonds for cancellation or payment of the  
7 principal of or the interest on the bonds, or held in reserve for the payment thereof.

8           (b) The costs of acquiring any special infrastructure project shall be deemed to include the  
9 following:

10           (1) Capital costs, including, but not limited to, the actual costs of the construction of public  
11 works or improvements, capital improvements and facilities, new buildings, structures and  
12 fixtures, the demolition, alteration, remodeling, repair or reconstruction of existing buildings,  
13 structures and fixtures, environmental remediation, the acquisition of equipment and site clearing,  
14 grading and preparation;

15           (2) Financing costs, including, but not limited to, an interest paid to holders of evidences  
16 of indebtedness issued to pay for project costs, all costs of issuance and any redemption  
17 premiums, credit enhancement or other related costs;

18           (3) Real property acquisition costs, including, but not limited to, rights-of-ways;

19           (4) Professional service costs, including, but not limited to, those costs incurred for  
20 architectural planning, engineering and legal advice and services;

21           (5) Imputed administrative costs, including, but not limited to, reasonable charges for time  
22 spent by county employees in connection with the implementation of a project;

23           (6) Relocation costs, including, but not limited to, those relocation payments made  
24 following condemnation and job training and retraining;

25 (7) Organizational costs, including, but not limited to, the costs of conducting  
26 environmental impact and other studies, and the costs of informing the public with respect to the  
27 implementation of project plans;

28 (8) Payments made, in the discretion of the county commission, which are found to be  
29 necessary or convenient to the implementation of project plans; and

30 (9) That portion of costs related to the construction of environmental protection devices,  
31 storm or sanitary sewer lines, water lines, amenities or streets or the rebuilding or expansion of  
32 streets, or the construction, alteration, rebuilding or expansion of which is necessitated by the  
33 project plan, whether or not the construction, alteration, rebuilding or expansion is within the area  
34 or on land contiguous thereto.

**§7-20-15. No contribution by county.**

1 (a) No county commission shall have the power to pay out of its general funds ~~or otherwise~~  
2 ~~contribute~~, any of the costs of acquiring, constructing or financing a special infrastructure project  
3 to be acquired, constructed or financed, in whole or in part, out of the proceeds from the sale of  
4 revenue bonds issued under the authority of this article: *Provided*, That this provision shall not  
5 be construed to prevent a county from accepting donations of property to be used as a part of an  
6 infrastructure project or to be used for defraying any part of the cost of any infrastructure project  
7 or from imposing a service fee as provided in section twelve of this article, which is dedicated, in  
8 whole or in part, to the infrastructure project or to payment of debt service on revenue bonds  
9 issued pursuant to this article.

10 (b) The bonds issued pursuant to section thirteen of this article shall be payable solely  
11 from: (1) The revenue derived from the infrastructure project or the financing thereof; (2) the  
12 service fee imposed pursuant to section twelve of this article; ~~or~~ (3) property tax collections as  
13 provided in section twenty-five of this article; (4) any revenue collected pursuant to this article that



14 is deposited in a special revenue fund established by the county commission that is not part of  
15 the general revenue of the county; or (5) any combination of these sources.

16 (c) No county commission shall have the authority under this article to levy any taxes for  
17 the purpose of paying any part of the cost of acquiring, constructing or financing an infrastructure  
18 project except as provided in this article. However, all necessary preliminary expenses actually  
19 incurred by a county commission in the making of surveys, taking options, preliminary planning  
20 and all other expenses necessary to be paid prior to the issuance, sale and delivery of the revenue  
21 bonds, may be paid by the county commission out of any surplus contained in any item of  
22 budgetary appropriation or any revenues, including, but not limited to, service fees, collected in  
23 excess of anticipated revenues, which shall be reimbursed and repaid out of the proceeds of the  
24 sale of the revenue bonds.

**§7-20-16. Bonds made legal investments.**

1 Bonds issued under the provisions of section thirteen of this article shall be legal  
2 investments for banks, building and loan associations, and insurance companies organized under  
3 the laws of this state and for a business development corporation organized pursuant to chapter  
4 thirty-one, article fourteen of this code.

**§7-20-23. Excess funds; termination of service fee.**

1 (a) When revenue bonds have been issued as provided in section thirteen of this article  
2 and the amount of service fees imposed pursuant to section twelve of this article, if any, and  
3 collected by the sheriff, less costs of administration, collection and enforcement, exceeds the  
4 amount needed to pay project costs and annual debt service, including the finding of required  
5 debt service and maintenance reserves, the additional amount shall be set aside in a separate  
6 fund and used to retire some or all of the outstanding revenue bonds before their maturity date.

7 (b) Once the revenue bonds issued as provided in section thirteen of this article are no  
8 longer outstanding or the county commission determines that sufficient reserves have been or  
9 will be accumulated as of a specified date to pay all future debt service on the outstanding bonds,  
10 the service fee ~~to payable services on a subsequent issue of revenue bonds~~ imposed pursuant  
11 to section twelve of this article may not be imposed or collected for subsequent weeks after that  
12 date. Termination of the service fee as provided in this section shall not bar or otherwise prevent  
13 the county commission from collecting service fees that accrued before the termination date.

**§7-20-24. Severability.**

1 If any section, clause, provision or portion of part one of this article shall be held to be  
2 invalid or unconstitutional by any court of competent jurisdiction, such holding shall not affect any  
3 other section, clause or provision of this article which is not in and of itself unconstitutional.

**PART 2. COUNTY ROAD AND BRIDGE CONSTRUCTION OTHER  
INFRASTRUCTURE CAPITAL IMPROVEMENT PROJECTS.**

**SUBPART A. GENERAL.**

**§7-20-25. Ad valorem property taxes on capital additions.**

1 (a) Pursuant to section 1d, article X of the Constitution and notwithstanding any provision  
2 of this code to the contrary, when a new manufacturing facility or a capital addition to an existing  
3 manufacturing facility qualifies to treatment under article six-f, chapter eleven of this code, then  
4 for the first tax year that the facility of capital addition thereto does not qualify for tax treatment, in  
5 whole or in part, under that article, the sheriff shall deposit property taxes paid by the owner of a  
6 new manufacturing facility or a capital addition to an existing manufacturing facility in the county's  
7 special fund established for county road and bridge construction and other infrastructure capital  
8 improvement projects. However, this reallocation does not apply to taxes attributable to excess  
9 levies or to levies for bonded indebtedness. Upon order of the county commission, the sheriff

10 shall periodically transfer moneys in this special fund to pay: (1) For capital improvements that  
11 are not part of a road construction project on a pay-as-you-go basis; (2) debt service on revenue  
12 bonds issued pursuant to section thirteen of this article to pay for infrastructure capital  
13 improvements that are not part of a road construction project; and (3) pay for road construction  
14 projects as provided in section thirty-five of this article.

15 (b) Subsection (a) of this section takes effect upon ratification of section 1d, article X of  
16 the Constitution.

17 (c) Reallocation of certain property tax collections as provided in section 1d, article X of  
18 the constitution and subsection (a) of this section shall be for the property tax year (calendar year)  
19 that begins after the county commission enters an order authorizing the reallocation. However,  
20 the county commission may not adopt or enter this order until after receipt of a resolution adopted  
21 by the county board of education supporting the infrastructure capital improvement project and, if  
22 the project is a road or bridge construction project that will be owned by the West Virginia  
23 Department of Transportation, receipt by the county commission of a memorandum of  
24 understanding executed by the Commissioner of Highways and the president of the county  
25 commission.

26 (d) The reallocation of certain property tax collections pursuant to subsection (a) of this  
27 section shall end beginning with the property tax year (calendar year) that begins after the county  
28 commission enters an order terminating the reallocation. However, a county's reallocation shall  
29 continue for not more than thirty property tax years, unless revenue bonds or refunding revenue  
30 bonds for the infrastructure capital improvement project remain outstanding, in which event the  
31 county commission shall enter an order terminating the reallocation for the property tax year that  
32 begins after the bond trustee certifies to the commission that the debt service has been paid or  
33 that sufficient funds exist to pay the remaining debt service as it becomes due.

**§7-20-26. Creation of county road construction project plan.**

1 County commissions, upon their own initiative or upon application of: (1) A highway  
2 authority; (2) a local, county or regional economic development authority; or (3) any resident of  
3 the county, may propose creation of a road construction project plan for the county, or propose  
4 an amendment to an existing road construction project plan of the county. This plan may include  
5 related infrastructure that is necessary or convenient to economic development adjacent to the  
6 proposed road. Road construction project plans are limited to those for the construction,  
7 reconstruction, improvement or modernization of state roads, as defined in section one, article  
8 twelve-a of this chapter, that are part of the state road system, as defined in that section, or that  
9 will become part of the state road system upon completion of the construction. All construction,  
10 reconstruction, improvement or modernization and maintenance of state roads shall be done by  
11 or under the supervision of the Commissioner of Highways.

**§7-20-27. Public hearing required.**

1 (a) General. – After the proposed road construction project plan, or proposed project plan  
2 amendment, is drafted, the county commission shall hold one or more public hearings at which  
3 interested persons may express their views on the county's proposed road construction project  
4 plan, or the proposed amendment to an existing road construction project plan, including related  
5 infrastructure if any.

6 (b) Notice of public hearing. – Notice of the public hearing or hearings shall be published  
7 as a Class II legal advertisement in accordance with the requirements of article three, chapter  
8 fifty-nine of this code. The published notice shall include, at a minimum:

9 (1) The date, time, place and purpose of the public hearing or hearings;

10 (2) A description of each road construction project included in the proposed road  
11 construction project plan, or the proposed amendment to an existing project plan, including related

12 infrastructure if any, in sufficient detail to give the public notice of the contents of the proposed  
13 project plan, or the proposed amendment to an existing project plan, including any related  
14 infrastructure, to cause residents of the county and other interested persons to examine the  
15 proposed road construction project plan, or the proposed amendment to an existing project plan,  
16 including related infrastructure, and attend the public hearing or submit written comments should  
17 they so choose;

18 (3) Identify the places in the county where the proposed road construction project plan, or  
19 the proposed amendment to an existing project plan may be viewed, one of which places shall be  
20 the county commission's webpage; and

21 (4) Explain whether one or more projects in the proposed road construction project plan,  
22 or in the proposed amendment to an existing project plan, including related infrastructure if any,  
23 will be financed, in whole or in part, by certain ad valorem property tax collections as provided in  
24 section twenty-five of this article.

25 (c) Notice by mail. – On or before the first day of publication of the public notice, a copy of  
26 the notice shall be sent by first-class mail to the Commissioner of Highways, the Director of the  
27 West Virginia Development Office, the county superintendent of schools (or president of the  
28 county board of education), and to the mayor of each municipality located within the county.  
29 Additionally, when the county commission reasonably anticipates that a proposed road  
30 construction project may affect a bordering county, a copy of the notice shall also be sent by first-  
31 class mail to the president of the county commission of the bordering county or counties.

32 (d) Opportunity to be heard. – All persons who appear at the public hearing shall be  
33 afforded a reasonable opportunity to express their views on all or any part of the proposed road  
34 construction project plan, or the proposed amendment to an existing project plan, including related  
35 infrastructure if any.

36 (e) Written comments. – Additionally, written comments may be submitted to the county  
37 commission before, during or within five business days after the public hearing. Timely mailing  
38 of the written comments to the county commission, at the mailing address of the courthouse,  
39 postage prepaid, shall be deemed timely submission of the written comments.

40 (f) Recording of public hearing. – Each public hearing shall be recorded by a court reporter,  
41 or be digitally recorded.

**§7-20-28. Finalization of project plan, or amendment.**

1 (a) Resolution of county commission. – After both the public hearing and the public  
2 comment period close, and after receipt of any required resolution of the governing body of a  
3 municipality as provided in subsection (b) of this section, the county commission may, by  
4 resolution, finalize its roads construction project plan, or its proposed amendment to an existing  
5 road construction project plan, including related infrastructure if any, and, after prioritizing each  
6 project, adopt a resolution authorizing submission of an application for the road construction  
7 project plan, or for the amendment to an existing project plan, as finalized, to the Commissioner  
8 of Highways for his or her review and approval, as provided in section eleven of this article.

9 (b) Consent of municipality in which project located. – No county commission may adopt  
10 a resolution approving a road construction project plan, or an amendment to a previously  
11 approved project plan, any portion of which is located within the boundaries of a Class I, II, III or  
12 IV municipality, without the adoption of a resolution by the governing body of that municipality  
13 consenting to construction of the project within the municipality.

**§7-20-29. Order adopting road construction project plan or plan amendment.**

1 (a) A road construction project plan, or an amendment to an existing project plan, may not  
2 be adopted by order of the county commission until after the project plan, or the plan amendment,  
3 including related infrastructure if any, has been approved by the Commissioner of Highways.

4           (b) Upon approval of a road construction project plan, or a plan amendment, by the  
5 Commissioner of Highways, and receipt of a resolution adopted by the county board of education  
6 supporting the road construction project plan or plan amendment, the county commission may  
7 enter an order that:

8           (1) Describes each approved road construction project sufficiently to identify with ordinary  
9 and reasonable certainty the geographic location in the county of each road construction project  
10 included in the county's plan and any related infrastructure;

11           (2) Assigns a name to the road construction project for identification purposes, which  
12 name shall be the name given to the project by the Commissioner of Highways should the  
13 commissioner assign a name to the project;

14           (3) The name may include a geographic or other designation; and

15           (4) In addition to the project name, the project shall be assigned a project number that  
16 begins with the federal information processing code number (FIPS code number) for the county  
17 followed by a hyphen and a consecutive number beginning with the number "01". Each additional  
18 road construction project in the county approved by the Commissioner of Highways shall be  
19 assigned the next consecutive number.

20           (c) Implements section twenty-five of this article for the next property tax year (calendar  
21 year) that begins after the order is entered by the county commission.

**§7-20-30. Amendment of road construction project plan.**

1           (a) *In general.* – A road construction project plan adopted by order of the county  
2 commission, including related infrastructure if any, may be amended by the county commission  
3 at any time to add one or more projects, or delete one or more projects, or redesignate the order  
4 in which projects are to be completed as funds become available: *Provided*, That once a  
5 particular road construction project has been approved by the Commissioner of Highways and

6 an intergovernmental agreement is executed as provided in this article for that project, the project  
7 may not be revised by the county commission without the express written approval of the  
8 Commissioner of Highways.

9 (b) Procedure to amend project plan. – The procedures in this article that apply to creation  
10 of a road construction project plan shall also apply to each proposed amendment to the adopted  
11 road construction project plan including any related infrastructure.

**§7-20-31. Joint road construction projects.**

1 (a) The Legislature hereby finds and declares that the citizens of the state would benefit  
2 from coordinated road construction efforts by county commissions that enter an order reallocating  
3 certain property tax collections as provided in section twenty-five of this article.

4 (b) Notwithstanding any other section of this code to the contrary, any two or more county  
5 commissions may contract to share expenses for and to share property tax collections reallocated  
6 as provided in section twenty-five of this article, on a pro rata or other basis, to facilitate  
7 construction of road construction projects within their respective counties, including related  
8 infrastructure if any.

9 (c) When a road construction project begins in one county and ends in one or more other  
10 counties of this state, the county commission of each county may, by resolution, adopt a written  
11 intergovernmental agreement with each county and the Commissioner of Highways regarding the  
12 proposed multicounty road construction project, including related infrastructure if any.

13 (c) No county commission may withdraw from an intergovernmental agreement as long as  
14 revenue bonds remain outstanding the proceeds of which were used by the Commissioner of  
15 Highways to finance construction of the road.

16 (d) No withdrawing county commission shall be entitled to the return of any money or  
17 property advanced to the road construction project, including related infrastructure if any.



18 (e) Notwithstanding any provision of this code to the contrary, any county commission that  
19 reallocates certain property tax collections as provided in section twenty-five of this article may  
20 agree with one or more other counties that also reallocate certain property tax collections as  
21 provided in section twenty-five of this article that have an interest in completion of a proposed  
22 road construction project, including related infrastructure if any, may enter into an  
23 intergovernmental agreement with respect to the pooling of certain property tax collections  
24 reallocated pursuant to section twenty-five of this article to finance construction of the road  
25 construction project, including related infrastructure if any, either on a cash basis or to pay debt  
26 service on revenue bonds issued by the Commissioner of Highways to fund the road construction  
27 project.

28 (f) The obligations of the parties under any intergovernmental agreement executed  
29 pursuant to this article shall not be debt within the meaning of section six or eight, article X of the  
30 Constitution.

31 (g) Any intergovernmental agreement shall be approved by resolution adopted by a  
32 majority vote of the county commission of each county participating in the agreement and by the  
33 Commissioner of Highways. After the resolution is adopted, the agreement shall be signed by at  
34 least one member of the county commission and by the Commissioner of Highways.

35 (h) The Commissioner of Highways is authorized to enter into intergovernmental  
36 agreements with county commissions or other political subdivisions of the state, or with the federal  
37 government or any agency thereof, respecting the financing, planning, and construction of roads  
38 and bridges, including related infrastructure if any, constructed pursuant to this part of this article.

**§7-20-32. Termination of road construction project plan.**

1 (a) General. – No road construction project plan may be in existence for a period longer  
2 than thirty years, except as otherwise provided in this section, and no revenue bonds secured by

3 collections of property taxes reallocated pursuant to section twenty-five of this article may have a  
4 final maturity date of more than thirty years after date of issuance of the revenue bonds.

5 (b) Extension of plan. – Each amendment of a county's road construction project plan  
6 approved by the Commissioner of Highways that results in execution of an intergovernmental  
7 agreement by the county commission and the Commissioner of Highways shall extend the term  
8 of the project plan for another thirty years beginning with the day the last party to sign signs the  
9 intergovernmental agreement.

10 (c) Prohibition on termination or rate reduction. – The county commission may not repeal  
11 the order allocating property taxes paid on certain manufacturing facilities or capital additions  
12 thereto pursuant to section twenty-five of this article, or reduce the rates at which the taxes are  
13 imposed, so long as any revenue bonds secured by the taxes remain outstanding, unless  
14 payment of the bonds has been secured.

#### SUBPART B. COMMISSIONER OF HIGHWAYS.

#### **§7-20-33. Application to Commissioner of Highways for approval of road construction project plans.**

1 The Commissioner of Highways, within sixty days after receipt of the county commission's  
2 proposed road construction project plan, or an amendment to a previously approved project plan,  
3 including related infrastructure if any, shall: (1) Approve the plan as submitted, in whole or in part;  
4 (2) reject the plan as submitted, in whole or in part; or (3) return the plan to the county commission  
5 for further development or review in accordance with instructions of the Commissioner of  
6 Highways. The decision of the commissioner is final and is not subject to judicial review.

#### **§7-20-34. Contents of application.**

1 (a) Each application submitted under section thirty-three of this article shall include:

2           (1) A true copy of the county's proposed road construction project plan, or proposed  
3 amendment to a project plan previously approved by the Commissioner of Highways, including  
4 related infrastructure if any, that is adopted, after the public hearing, by resolution of the county  
5 commission.

6           (2) A true copy of the resolution adopted by the county commission approving submission  
7 of the adopted road construction project plan, or the proposed amendment to a project plan  
8 previously approved by the Commissioner of Highways, including related infrastructure if any, to  
9 the Commissioner of Highways for approval.

10           (3) A true copy of the notice of public hearing or hearings on the county's proposed road  
11 construction plan, or proposed amendment to a previously adopted project plan, including and a  
12 true copy of the proposed plan, or the proposed amendment to an existing project plan, including  
13 related infrastructure if any, that was the subject of the public hearing.

14           (4) An affidavit signed by the president of the county commission confirming publication  
15 of the notice of public hearing.

16           (5) A true copy of the transcript of the public hearing or hearings, or a true copy of the  
17 digital recording of the public hearing or hearings, including true copies of any written comments  
18 received by the commission on the proposed road construction project plan, or the proposed  
19 amendment to an existing project plan, including related infrastructure if any.

20           (6) A statement generally describing each project included in the county's road  
21 construction project plan, or the proposed amendment to an existing project plan, including related  
22 infrastructure if any, and identifying:

23           (A) Type of project, as:

24           (i) Road project,

25           (ii) Bridge project, or

- 26 (iii) Road and bridge project.
- 27 (B) Related infrastructure, if any.
- 28 (C) Location of the project.
- 29 (D) Length of the project (in miles or feet).
- 30 (E) Scope of the work.
- 31 (F) Classification of the project as:
  - 32 (i) Preservation project;
  - 33 (ii) Modernization project; or
  - 34 (iii) Expansion project.
- 35 (G) Estimated cost of the project.
- 36 (H) Method of financing the project.
- 37 (I) Time line for completion of the project.
- 38 (7) A map of the county showing the geographic location of each road construction project  
39 included in the county's road construction project plan, including related infrastructure if any.
- 40 (8) When the road construction project is located, in whole or in part, within the corporate  
41 limits of any municipality, a true copy of the resolution adopted by the governing body of the  
42 municipality consenting to the road construction project.
- 43 (9) Identification of any businesses or residents that the county commission anticipates  
44 will be displaced or leave because of the road construction project, including related infrastructure,  
45 if any.
- 46 (10) A good faith estimate of the annual net property tax collections reallocated pursuant  
47 to section twenty-five of this article and other revenues, if any, to be deposited in the county's  
48 subaccount in County Road Improvement Account in the State Road Fund that will be available  
49 to finance the project, in whole or in part.

50 (11) Any additional information the Commissioner of Highways may reasonably require to  
51 analyze a proposed road construction project.

52 (b) Review of applications. -- The Commissioner of Highways shall review all proposed  
53 road construction project plans for conformance to statutory and regulatory requirements, the  
54 reasonableness of the project's budget and timetable for completion using the following criteria:

55 (1) The quality of the proposed road construction project and how it addresses  
56 transportation problems in the area in which the road construction project will be located;

57 (2) Whether there is credible evidence that unless certain property tax revenues are used  
58 to finance the road construction project, in whole or in part, the project would not otherwise be  
59 feasible in the time line proposed by the county commission;

60 (3) Whether the property tax revenues will leverage or be the catalyst for the effective use  
61 of state or federal funding that is available;

62 (4) Whether there is substantial and credible evidence that the proposed road construction  
63 project, including related infrastructure if any, is likely to be started and completed in a timely  
64 fashion;

65 (5) Whether the proposed project will, directly or indirectly, improve transportation in the  
66 area where the road construction project will occur benefitting county residents and facilitating  
67 commercial business development and expansion in the county;

68 (6) Whether the proposed road construction project, including related infrastructure if any,  
69 will directly or indirectly assist in the creation of additional long-term employment opportunities in  
70 the area and the quality of jobs created to include, but not be limited to, wages and benefits;

71 (7) Whether the proposed road construction project will fulfill a pressing transportation  
72 need for the county, or part of the county, in which the road construction project would be located;

73 (8) Whether the county commission has a strategy for road construction in the county and  
74 whether the proposed road construction project is consistent with that strategy;

75 (9) Whether the road construction project is consistent with the goals of this article; and

76 (10) Whether the road construction project, including related infrastructure if any, is  
77 economically and fiscally sound using recognized business standards of finance and accounting.

78 (c) Additional criteria. -- The Commissioner of Highways may establish by rule additional  
79 criteria for use when evaluating applications and approving or denying the application, in whole  
80 or in part.

81 (d) Certification of road construction project. -- When the Commissioner of Highways  
82 approves a county's road construction project application, in whole or in part, as provided in  
83 section thirty-three of this article, the commissioner shall issue to the county commission a written  
84 certificate evidencing approval of each approved project, including related infrastructure if any.

85 (e) Promulgation of rules. -- The Commissioner of Highways may promulgate rules to  
86 implement the county road construction project application approval process and to further  
87 describe the criteria and procedures it has established in connection therewith. These rules shall  
88 be promulgated in conformity with the requirements of chapter twenty-nine-a of this code.

**§7-20-35. Creation of County Road Improvement Account in State Road Fund.**

1 (a) Account created. -- There is created in the State Road Fund a special revenue revolving  
2 fund account known as the "County Road Improvement Account" which is an interest-bearing  
3 account that shall be invested in the manner described in section nine-c, article six, chapter twelve  
4 of this code, with the interest income a proper credit to the account.

5 (b) County subaccount. -- A separate and segregated subaccount within the account shall  
6 be established for each county that allocates property tax collections as provided in section  
7 twenty-five of this article.

8 (c) Additional funds. – In addition to the county property taxes collected and allocated as  
9 provided in section twenty-five of this article, funds paid into the account for the credit of any  
10 subaccount may also be derived from the following sources:

11 (1) All interest or return on the investment accruing to the subaccount;

12 (2) Any gifts, grants, bequests, transfers, appropriations or donations which are received  
13 from any governmental entity or unit or any person, firm, foundation or corporation;

14 (3) Any other tax collections that may be deposited in the subaccount; and

15 (4) Any appropriations by the Legislature which are made for this purpose.

16 (d) Expenditures from account. – The Commissioner of Highways may withdraw funds  
17 from a county's subaccount only in accordance with one or more intergovernmental agreement  
18 or contracts executed by the county commission of that county.

**§7-20-36. Cash basis projects; issuance of road construction special revenue bonds by**  
**Commissioner of Highways.**

1 (a) Cash basis projects. – Each county commission that has a subaccount in the County  
2 Road Improvement Account established pursuant to this article may, in its discretion and pursuant  
3 to an intergovernmental written agreement with the county commission, authorize the  
4 Commissioner of Highways to use the moneys in its subaccount to finance the costs of road  
5 construction projects, including related infrastructure if any, in the county on a cash basis.

6 (b) Special revenue bonds. – Additionally, the county commission may by  
7 intergovernmental written agreement authorize the Commissioner of Highways to issue, in the  
8 manner prescribed by this article, special revenue bonds secured by certain property tax  
9 collections reallocated pursuant to section twenty-five of this article to finance or refinance all or  
10 part of a road construction project in the county, including related infrastructure if any, and pledge

11 all or any part of the property tax collections reallocated pursuant to section twenty-five of this  
12 article for the payment of the principal of and interest on such bonds and the reserves therefor.

**§7-20-37. Commissioner's authority over road construction projects accepted into the  
state road system; use of state road funds.**

1 (a) Notwithstanding anything in this article to the contrary, the Commissioner of Highways  
2 has final approval of any road construction project, including related infrastructure if any.  
3 However, no state road funds may be used, singly or together with funds from any other source,  
4 for any purpose or in any manner contrary to or prohibited by the constitution and laws of this  
5 state or the federal government or where such use, in the sole discretion of the commissioner,  
6 would jeopardize receipt of federal funds.

7 (b) All road construction projects that are accepted as part of the state road system, and  
8 all real property interests and appurtenances, shall be under the exclusive jurisdiction and control  
9 of the Commissioner of Highways, who may exercise the same rights and authority as he or she  
10 has over other transportation facilities in the state road system.

11 (c) Except as provided in an intergovernmental agreement executed by one or more  
12 county commission and the Commissioner of Highways as provided in this article, a county  
13 commission shall not be required to pay for the cost of constructing, reconstructing, improving,  
14 maintaining a road that is part of the state road system as defined in article twelve-a of this chapter  
15 or to pay any other expense fairly related to that road.

**§7-20-38. Qualifying a transportation project as a public improvement.**

1 All road construction projects authorized under this article, including related infrastructure  
2 if any, are public improvements subject to articles one-c and five-a, chapter twenty-one of this  
3 code, and either article twenty-two, chapter five of this code or article two-d, chapter seventeen  
4 of this code.



**§7-20-39. Reports by Commissioner of Highways.**

1        Each year, the Commissioner of Highways shall prepare a report giving the status of each  
2 road construction project being constructed pursuant to this article and file it by October 1, each  
3 year with the Governor, the Joint Committee on Government and Finance of the Legislature and  
4 with each county commission with which the Commissioner of Highways has an  
5 intergovernmental agreement executed pursuant to this article. The report shall include the  
6 following information:

7        (1) The identification, by county, of each road construction project for which an  
8 intergovernmental agreement has been executed pursuant to this article, and the status of the  
9 road construction project as of the June 30 preceding the due date of the report;

10       (2) The estimated cost of each road construction project included in the report;

11       (3) The source or sources of funding for each road construction project included in the  
12 report;

13       (4) If revenue bonds have been issued by the Commissioner of Highways, the amount of  
14 the bonds issued that are outstanding as of June 30 preceding the due date of the report for each  
15 project included in the report;

16       (5) The balance as of the June 30 preceding the due date of the report of each county's  
17 subaccount the County Improvement Account in the State Road Fund.

18       (6) The amount of property tax collections deposited into each county's subaccount in  
19 County Road Improvement Account in the State Road Fund during the fiscal year ending June 30  
20 preceding the due date of the commissioner's report.

21       (7) The amount the Commissioner of Highways withdrew from each county's subaccount  
22 in County Road Improvement Account in the State Road Fund during the fiscal year ending June

23 30 preceding the due date of the report to pay debt service on revenue bonds issued pursuant to  
24 this article or to construct projects financed on a pay-as-you-go basis.

SUBPART C. COUNTY ROAD CONSTRUCTION SPECIAL REVENUE BONDS.

**§7-20-40. Issuance of county road construction special revenue bonds.**

1 (a) Special revenue bonds may be issued by the Division of Highways pursuant to an  
2 intergovernmental written agreement with the county commission to finance or refinance, in whole  
3 or in part, road construction projects, including related infrastructure if any, in an aggregate  
4 principal amount not exceeding the amount which the county commission(s) and the  
5 Commissioner of Highways mutually agree can be paid as to both principal and interest and  
6 reasonable margins for a reserve, if any, therefor from county property tax collections reallocated  
7 as provided in section twenty-five of this article. In the discretion of the Commissioner of  
8 Highways, special revenue bonds issued pursuant to this article may be issued for road  
9 construction projects, including related infrastructure if any, in two or more counties.

10 (b) The Commissioner of Highways issuing road construction special revenue bonds  
11 pursuant to this article shall establish a fund to deposit certain property tax collections to pay debt  
12 service on the bonds.

13 (c) The Commissioner of Highways shall thereafter transfer from the county's subaccount  
14 all property tax collections pledged to the payment of principal and interest of the road construction  
15 special revenue bonds into the fund established under subdivision (1) of this subsection.

16 (d) The road construction special revenue bonds shall be authorized to be issued by the  
17 Commissioner of Highways pursuant to the provisions of this article, and shall be secured, shall  
18 bear such date and shall mature at such time, not exceeding thirty years from the date of issue,  
19 shall bear interest at such rate or rates, including variable rates, be in such denominations, be in  
20 such form, carry such registration privileges, be payable in such medium of payment and at such

21 place or places and such time or times and be subject to such terms of redemption as the  
22 Commissioner of Highways may authorize. Road construction special revenue bonds may be  
23 sold by the Division of Highways, at public or private sale, at or not less than the price the  
24 Commissioner of Highways determines. The road construction special revenue bonds shall be  
25 executed by manual or facsimile signature by the Commissioner of Highways. In case any  
26 Commissioner of Highways whose signature, or a facsimile of whose signature, appears on any  
27 bond ceases to be the Commission of Highways before delivery of the bonds, such signature or  
28 facsimile is nevertheless sufficient for all purposes the same as if he or she had remained in office  
29 until such delivery.

**§7-20-41. Trustee for bondholders; contents of trust agreement; pledge or assignment of revenues and funds.**

1 For bonds issued pursuant to section forty of this article, in the discretion of the  
2 Commissioner of Highways, any bonds, including refunding bonds issued by the commissioner,  
3 may be secured by a trust agreement between the commissioner and a corporate trustee, which  
4 trustee may be any bank or trust company within or without the state. Any such trust agreement  
5 may contain such binding covenants with the holders of such bonds as to any matter or provisions  
6 as are deemed necessary or advisable to the commissioner to enhance the marketability and  
7 security of such bonds and may also contain such other provisions with respect thereto as the  
8 commissioner may authorize and approve. Any trust agreement may contain a pledge or  
9 assignment of revenues to be received in connection with the financing.

**§7-20-42. Refunding bonds.**

1 Any bonds issued by the Division of Highways pursuant to section forty of this article or  
2 any other provision of this code and at any time outstanding may at any time and from time to  
3 time be refunded by the Division of Highways by the issuance of its refunding bonds in such

4 amount as it may deem necessary to refund the principal of the bonds so to be refunded, together  
5 with any unpaid interest thereon, to provide additional funds for approved project costs and to pay  
6 any premiums and commissions necessary to be paid in connection therewith. Any such  
7 refunding may be effected by whether the bonds to be refunded have then matured or thereafter  
8 mature, either by sale of the refunding bonds and the application of the proceeds thereof for the  
9 redemption of the bonds to be refunded thereby or by exchange of the refunding bonds for the  
10 bonds to be refunded thereby. Refunding bonds shall be issued in conformance with the  
11 provisions of this article related to issuance of bonds.

**§7-20-43. Obligations of Commissioner of Highways undertaken pursuant to this article**  
**not debt of state, county, municipality or any political subdivision.**

1 (a) Bonds, including refunding bonds, issued under the authority of section forty of this  
2 article and any other obligations undertaken by the Division of Highways pursuant to this article,  
3 do not constitute a debt or a pledge of the faith and credit or taxing power of this state or of any  
4 county, municipality or any other political subdivision of this state, and the holders and owners  
5 thereof have no right to have taxes levied by the Legislature or the taxing authority of any county,  
6 municipality or any other political subdivision of this state for the payment of the principal thereof  
7 or interest thereon, but such bonds and other obligations are payable solely from the revenues  
8 and funds pledged for their payment as authorized by this article unless the bonds are refunded  
9 by refunding bonds issued pursuant to section forty of this article, which bonds or refunding bonds  
10 shall be payable solely from revenues and funds pledged for their payment as authorized by this  
11 article.

12 (b) All such bonds, and all documents evidencing any other obligation, shall contain on  
13 the face thereof a statement to the effect that the bonds or such other obligation as to both  
14 principal and interest are not debts of the state or any county, municipality or political subdivision

15 thereof, but are payable solely from revenues and funds pledged for their payment as authorized  
16 by this article.

**§7-20-44. Negotiability of bonds issued pursuant to this article.**

1 Whether or not the bonds issued pursuant to section forty of this article are of such form  
2 or character as to be negotiable instruments under the Uniform Commercial Code, such bonds  
3 are negotiable instruments within the meaning of and for all the purposes of the Uniform  
4 Commercial Code, subject only to the provisions of the bonds for registration.

**§7-20-45. Exemption from taxation.**

1 All bonds issued by the Commissioner of Highways pursuant to section forty of this article,  
2 and all interest and income thereon, are exempt from all taxation by this state and any county,  
3 municipality, political subdivision or agency thereof, except inheritance taxes.

**§7-20-46. Personal liability; persons executing bonds issued pursuant to this article.**

1 Neither the Commissioner of Highways, nor any officer or employee of the Division of  
2 Highways or the Department of Transportation, or any person executing the bonds issued  
3 pursuant to section forty of this article, are liable personally on such bonds or subject to any  
4 personal liability or accountability by reason of the issuance thereof.

**§7-20-47. Cumulative authority as to powers conferred; applicability of other statutes and  
charters; bonds issued pursuant to this article.**

1 The provisions of part two of this article relating to the issuance of bonds shall be  
2 construed as granting cumulative authority for the exercise of the various powers herein  
3 conferred, and neither the powers nor any bonds issued hereunder are affected or limited by any  
4 other statutory provision now or hereafter in force, other than as may be provided in this article, it  
5 being the purpose and intention of this article to create full, separate and complete additional

6 powers. The various powers conferred herein may be exercised independently and  
7 notwithstanding that no bonds are issued hereunder.

**§7-20-48. Cash basis projects; termination of special allocation of property taxes; excess funds.**

1 (a) Cash basis projects. – When special revenue bonds have been issued as provided in  
2 section forty of this article and the amount of property tax collections allocated pursuant to section  
3 twenty-five of this article, less costs of administration, collection and enforcement, exceeds the  
4 amount needed to pay project costs and annual debt service, including the funding of required  
5 debt service and maintenance reserves, if any, the additional amount remaining in the county's  
6 subaccount in the County Road Improvement Account in the State Road Fund shall be used to  
7 retire outstanding revenue bonds before their maturity date in accordance with the terms of such  
8 bonds.

9 (b) Termination of special allocation of property taxes. – Once the special revenue bonds  
10 issued as provided in section forty of this article are no longer outstanding or have been defeased,  
11 and no additional road construction projects have been requested and approved by the  
12 Commissioner of Highways, the reallocation of certain property tax collections as provided in  
13 section twenty-five of this article shall end by order adopted by the county commission as provided  
14 in this article.

15 (c) Excess funds. – After all intergovernmental agreements with the Commissioner of  
16 Highways have ended and all debt service on special revenue bonds issued under section forty  
17 of this article to finance, in whole or in part, the road construction projects has been paid or  
18 provided for, and reallocation of certain property tax collections as provided in section twenty-five  
19 of this article has ended, the Commissioner of Highways shall forward the unencumbered balance

20 of moneys remaining in the county's subaccount in the County Road Improvement Account in the  
21 State Road Fund to the county commission of that county for deposit in the county's general fund.

**§7-20-49. Reserved.**

**SUBPART D. MISCELLANEOUS.**

**§7-20-50. Powers supplemental.**

1 (a) County Commissions. – The powers conferred by part two of this article are in addition  
2 and supplemental to the powers conferred upon county commissions by the Legislature  
3 elsewhere in this chapter of the code.

4 (b) Commissioner of Highways. – The powers conferred by part two of this article on the  
5 Commissioner of Highways or the Division of Highways are in addition and supplemental to the  
6 powers conferred upon the Commissioner of Highways, the Division of Highways, and the  
7 Department of Transportation by the Legislature elsewhere in this code.

**§7-20-51. Public officials exempt from personal liability.**

1 No member of a county commission or other county officer shall be personally liable on  
2 any contract or obligation executed pursuant to the authority contained in part II of this article.  
3 Nor shall such contracts or obligations or the issuance of revenue bonds by the Commissioner of  
4 Highways secured by property tax collections allocated as provided in section twenty-five of this  
5 article be considered as misfeasance in office.

**§7-20-52. Severability.**

1 If any section, subsection, subdivision, paragraph, sentence, clause or phrase in part II of  
2 this article is for any reason held to be invalid, unlawful or unconstitutional, that decision does not  
3 affect the validity of the remaining portions of this article or any part thereof.

NOTE: The purpose of this bill is to provide for the County Local Powers Act. The bill allows county commissions to pay for the cost of infrastructure capital improvements in their respective counties utilizing impact fees, service fees and certain property tax collections

and other revenues. The bill provides for fees, taxes and expenditures for county development. The bill restates short title. The bill amends its purpose and legislative findings. The bill amends certain definitions and adds definitions. The bill amends criteria and requirements to implement and collect certain fees. The bill amends authorization for county commissions to impose impact fees, services fees and other taxes. The bill provides that certain fees and taxes collected may be deposited in special fund and used to pay debt service on revenue bonds issued to finance capital improvements or to finance them on a pay-as-you-go basis. The bill makes technical corrections. The bill allows county commissions and Commissioner of Highways to enter into intergovernmental agreements for construction and modernization of state roads, bridges and related infrastructure and financing in their respective counties. The bill provides procedures for creation and finalization of project plans and amendments of plans. The bill requires notice to certain locally elected public officials and general public on proposed road, bridge and related infrastructure construction projects and project amendments, with opportunity for public comment, provides means to finance cost of proposed road, bridge and related infrastructure construction projects and project amendments. The bill allows reallocation of ad valorem property taxes after ratification of constitutional amendment of certain property tax collections to finance, in whole or in part, capital improvements to infrastructure. The bill provides for applications for a construction project and the contents of applications. The bill creates a special fund. The bill requires approval of boards of education to reallocation of regular property tax levies. The bill provides for termination of reallocation of levies. The bill authorizes Commissioner of Highways to issue revenue bonds and refunding bonds to finance road, bridge and related infrastructure projects financed, in whole or in part, by county commissions. The bill provides that all bonds are exempt from tax, are negotiable and are lawful investments. The bill provides procedures for issuance of bonds. The bill allows projects to also be constructed on pay-as-you-go basis. The bill provides that these powers are supplemental powers of county commissions and Commissioner of Highways. The bill requires reports. The bill exempts public officials from personal liability. The bill provides a severability clause and effective dates.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.