STATE OF WEST VIRGINIA DEPARTMENT OF ADMINISTRATION BOARD OF RISK AND INSURANCE MANAGEMENT



Mary Jane Pickens Executive Director Deputy Cabinet Secretary MaryJane.Pickens@wv.gov

January 1, 2019

INTRODUCTION

The West Virginia Board of Risk and Insurance Management ("BRIM") submits this report to the Joint Committee on Government and Finance pursuant to W. Va. Code § 29-12D-1a. It is the second such report submitted since the enactment of Senate Bill 602 in 2016, which closed the Patient Injury Compensation Fund ("PICF") to new claims filed on or after July 1, 2016, and established funding sources that would continue for approximately four years. Reference is made to the report dated January 1, 2018 for the history regarding the creation and funding of the PICF, the financial status of the fund at that time, and a description of the manner in which claims had been paid up to that time. The January 1, 2018 report stated that the money to be collected in the PICF during the periods established in Senate Bill 602 was expected to be insufficient to pay all claims in full. The estimated shortfall to pay all claims in full at that time was a little over \$2 million. A recommendation was included in the report regarding additional funding. In response, the Legislature passed Senate Bill 576 during the 2018 regular session, a copy of which is attached as Exhibit A, which amended the funding sources in W. Va. Code § 29-12D-1a as follows:

- Physician license fees of \$125, which are paid when licenses are issued or renewed, will extend through December 31, 2021¹ (Senate Bill 602 provided these fees through calendar year 2019);
- Assessments on Trauma Centers of \$25 for each patient treated at a designated trauma center, as reported to the registry, will extend through June 30, 2021. The assessment for January 1, 2021 through June 30, 2021 is due on December 31, 2021 (Senate Bill 602 provided that the trauma assessments went through December 31, 2019); and
- The 1% assessments on judgments and settlements of MPLA claims/actions will extend through December 31, 2021 (Senate Bill 602 provided these through June 30, 2020).

¹ Senate Bill 576 extended the physician license fees for 2 years, the trauma assessments for a year and a half, and the 1% assessments for a year and a half. The reason the physician license fees appear to have been extended further than the others is because SB 602 (2016) missed the first renewal cycle for half the physician alphabet due to a drafting problem, and the Senate Bill 576 amendments essentially "caught them up". All assessments will end on December 31, 2021 and BRIM will have six months after that to make final distributions and pay administrative costs of the fund. On June 30, 2022, any money remaining in the fund will be transferred to general revenue.

 Any money remining in the fund on June 30, 2022 after payment of all claims and administrative costs of the fund shall be transferred by BRIM to the General Revenue fund.

STATUS OF ALL CLAIMS AS OF NOVEMBER 30, 2018

A report showing all claims as of November 30, 2018 in which pro-rata payments are being or will be made and the payment status of each claim is attached as Exhibit B. A total of thirty-four claims have been filed against the PICF since its inception. As of November 30, 2018, sixteen claimants have been fully paid for their claims. Two claims have been denied without appeal, and one denied claim is on appeal and should become final in 2019. There are fifteen claimants with claims still in the payment phase who are receiving or will receive pro-rated annual payments. Pro-rated payments will continue as long as funding is available.

HISTORY OF FUND COLLECTIONS FOR FY 2017 THROUGH NOVEMBER 30, 2018 See Exhibit C, attached, for a summary of collections into the PICF for the period July 1, 2017 through November 30, 2018, as well as claim and claim-related disbursements from the PICF for that period.

See Exhibit D, attached, for a projection of collections into and disbursements from the PICF for the period of July 1, 2017 through December 31, 2021 based on SB 576 funding amendments.

Submitted By:

Mary Jane Pickens Executive Director

MJP/ldm

WEST VIRGINIA LEGISLATURE 2018 REGULAR SESSION

Enrolled

Senate Bill 576

By Senators Gaunch, Palumbo, Ferns,

TRUMP, AND PLYMALE

[Passed March 8, 2018; in effect 90 days from passage]

AN ACT to amend and reenact §29-12D-1a of the Code of West Virginia, 1931, as amended; and to amend and reenact §59-1-11 and §59-1-28a of said code, all relating to Patient Injury Compensation Fund; changing dates for collection of assessments to be deposited in Patient Injury Compensation Fund; designating person responsible for paying assessment in certain circumstances; conforming language establishing when certain assessment must be paid with current law language describing when medical malpractice claim may be asserted; providing for transfer of remaining funds; changing the amount of certain circuit clerk filing fees; and correcting cross-references.

Be it enacted by the Legislature of West Virginia:

CHAPTER 29. MISCELLANEOUS BOARDS AND OFFICERS. ARTICLE 12D. WEST VIRGINIA PATIENT INJURY COMPENSATION FUND.

§29-12D-1a. Additional funding for Patient Injury Compensation Fund; assessment on licensed physicians; assessment on hospitals; assessment on certain awards.

- (a) Annual assessment on licensed physicians. —
- (1) The Board of Medicine and the Board of Osteopathic Medicine shall collect a biennial assessment in the amount of \$125 from every physician licensed by each board for the privilege of practicing medicine in this state. The assessment is to be imposed and collected on forms prescribed by each licensing board. The assessment shall be collected as part of licensure or license renewal beginning July 1, 2016, for licenses issued or renewed through December 31, 2021: *Provided*, That the following physicians shall be exempt from the assessment:
- (A) A resident physician who is a graduate of a medical school or college of osteopathic medicine enrolled and who is participating in an accredited full-time program of post-graduate medical education in this state;
- (B) A physician who has presented suitable proof that he or she is on active duty in the armed forces of the United States and who will not be reimbursed by the armed forces for the assessment;

- 14 (C) A physician who practices solely under a special volunteer medical license authorized 15 by §30-3-10a or §30-14-12b of this code;
 - (D) A physician who holds an inactive license pursuant to §30-3-12(j) or §30-14-10 of this code, or a physician who voluntarily surrenders his or her license: *Provided,* That a retired osteopathic physician who submits to the Board of Osteopathic Medicine an affidavit asserting that he or she receives no monetary remuneration for any medical services provided, executed under the penalty of perjury and if executed outside the State of West Virginia, verified, may be considered to be licensed on an inactive basis: *Provided, however,* That if a physician or osteopathic physician elects to resume an active license to practice in the state and the physician or osteopathic physician has not paid the assessments during his or her inactive status, then as a condition of receiving an active status license, the physician or osteopathic physician shall pay the assessment due in the year in which physicians or the osteopathic physician resumes an active license; and
 - (E) A physician who practices less than 40 hours a year providing medical genetic services to patients within this state.
 - (2) The entire proceeds of the annual assessment collected pursuant to §29-12D-1a(a) of this code shall be dedicated to the Patient Injury Compensation Fund. The Board of Medicine and the Board of Osteopathic Medicine shall promptly pay over to the Board of Risk and Insurance Management all amounts collected pursuant to this subsection for deposit in the fund.
 - (3) Notwithstanding any provision of the code to the contrary, a physician required to pay the annual assessment who fails to do so shall not be granted a license or renewal of an existing license by the Board of Medicine or the Board of Osteopathic Medicine. Any license which expires as a result of a failure to pay the required assessment shall not be reinstated or reactivated until the assessment is paid in full.
 - (b) Assessment on trauma centers. —The Board of Risk and Insurance Management shall levy an assessment of \$25 for each trauma patient treated at a health care facility designated by

- the Office of Emergency Medical Services as a trauma center, as reported to the West Virginia
 Trauma Registry, from January 1, 2016, through June 30, 2021. The assessment is due June 30
 following each calendar year for which assessments are levied: *Provided*, That the assessment
 for the period January 1, 2021, through June 30, 2021, shall be due by December 31, 2021.
 - (c) Assessment on claims filed under the Medical Professional Liability Act. From July 1, 2016, through December 31, 2021, an assessment of one percent of the gross amount of any settlement or judgment in a qualifying claim shall be levied.
 - (1) For purposes of this subsection, a qualifying claim is any claim for which a screening certificate of merit is required, or for which a statement setting forth the basis of the alleged liability of the health care provider is allowed in lieu of the screening certificate of merit, as defined in §55-7B-6 of this code.
 - (2) For any assessment levied pursuant to this subsection for which a judgment is entered by a court, the date of the entry of judgment shall be used to determine applicability of this provision. The defendant or defendants shall remit the assessment to the clerk of the court in which the qualified claim was filed. The clerk of the court shall then remit the assessment monthly to the State Treasury to be deposited in the fund.
 - (3) For any assessment levied pursuant to this subsection on a settlement entered into by the parties, the date on which the agreement is formalized in writing by the parties shall be used to determine applicability of this provision. At the time that an action alleging a qualified claim is dismissed by the parties, the assessment shall be remitted by the plaintiff or his or her counsel to the clerk of the court, who shall then remit the assessment to the State Treasury to be deposited in the fund. Collected assessments shall be remitted no less often than monthly. If a qualifying claim is settled prior to the filing of an action, the claimant, or his or her counsel, shall remit the payment to the Board of Risk and Insurance Management within 60 days of the date of the settlement agreement to be paid into the fund.

(d) Annual Report; transfer of fund balance. — The requirements of this section shall terminate on the dates set forth in this section or sooner if the liability of the Patient Injury Compensation Fund has been paid or has been funded in its entirety. The Board of Risk and Insurance Management shall submit a report to the Joint Committee of Government and Finance each year beginning January 1, 2018, giving recommendations based on actuarial analysis of the fund's liability. The recommendations shall include, but not be limited to, discontinuance of the assessments provided for in this section, closure of the fund and transfer of the fund's liability. Any funds remaining in the fund on June 30, 2022, and determined by the Board of Risk and Insurance Management to not be necessary for claim payments or administrative costs of the fund, shall be transferred to the General Revenue Fund.

CHAPTER 59. FEES, ALLOWANCES, AND COSTS; NEWSPAPERS; LEGAL ADVERTISEMENTS.

ARTICLE 1. FEES AND ALLOWANCES.

§59-1-11. Fees to be charged by clerk of circuit court.

- (a) The clerk of a circuit court shall charge and collect for services rendered by the clerk the following fees which shall be paid in advance by the parties for whom services are to be rendered:
- (1) Except as provided in §59-1-11(a)(2) and §59-1-11(a)(3) of this code, for instituting any civil action under the Rules of Civil Procedure, any statutory summary proceeding, any extraordinary remedy, the docketing of civil appeals or removals of civil cases from magistrate court, or any other action, cause, suit or proceeding, \$200, of which \$30 shall be deposited in the Courthouse Facilities Improvement Fund created by §29-26-6 of this code and \$45 shall be deposited in the special revenue account designated the Fund for Civil Legal Services for Low Income Persons, established by §59-1-10(c)(4)(B) of this code, and \$20 deposited in the special revenue account created in §48-26-603 of this code to provide legal services for domestic violence victims;

- (2) For instituting an action for medical professional liability, \$400, of which \$10 shall be deposited in the Courthouse Facilities Improvement Fund created by §29-26-6 of this code: *Provided*, That after December 31, 2021, the filing fee for instituting an action for medical professional liability shall be \$280, of which \$10 shall be deposited in the Courthouse Facilities Improvement Fund created by §29-26-6 of this code;
- (3) Beginning on and after July 1, 1999, for instituting an action for divorce, separate maintenance, or annulment, \$135;
- (4) For petitioning for the modification of an order involving child custody, child visitation, child support, or spousal support, \$85;
 - (5) For petitioning for an expedited modification of a child support order, \$35;
- (6) For filing any pleading that includes a counterclaim, cross claim, third-party complaint, or motion to intervene, \$200, which shall be deposited in the special revenue account designated the Fund for Civil Legal Services for Low Income Persons, established by §59-1-10(c)(4)(B) of this code: *Provided,* That this subdivision and the fee it imposes does not apply in family court cases nor may more than one such fee be imposed on any one party in any one civil action; and
- (7) Except for civil actions within the jurisdiction of family courts, for each defendant or respondent named in the initial pleading upon the institution of a civil action in which there are two or more named defendants, and for each additional defendant, respondent, or third-party defendant subsequently named in a pleading filed in the civil action, \$15, payable upon the institution of the civil action or upon the filing of the initial pleading that names the additional defendant, respondent, or third-party defendant, of which \$10 shall be deposited in the general fund of the county in which the office of the circuit clerk is located, and \$5 shall be deposited in the State Police Forensic Laboratory Fund, established under §15-2-24d of this code: *Provided*, That for purposes of this subdivision, "defendant or respondent named" does not include those defendants or respondents identified as "John/Jane Doe".
 - (b) In addition to the foregoing fees, the following fees shall be charged and collected:

39	(1) For preparing an abstract of judgment, \$5;
10	(2) For a transcript, copy, or paper made by the clerk for use in any other court or otherwise
41	to go out of the office, for each page, \$1;
12	(3) For issuing a suggestion and serving notice to the debtor by certified mail, \$25;
43	(4) For issuing an execution, \$25;
14	(5) For issuing or renewing a suggestee execution and serving notice to the debtor by
1 5	certified mail, \$25;
16	(6) For vacation or modification of a suggestee execution, \$1;
17	(7) For docketing and issuing an execution on a transcript of judgment from magistrate
18	court, \$3;
19	(8) For arranging the papers in a certified question, writ of error, appeal, or removal to any
50	other court, \$10, of which \$5 shall be deposited in the Courthouse Facilities Improvement Fund
51	created by §29-26-6 of this code;
52	(9) For each subpoena, on the part of either plaintiff or defendant, to be paid by the party
53	requesting the same, 50 cents;
54	(10) For additional service, plaintiff or appellant, where any case remains on the docket
55	longer than three years, for each additional year or part year, \$20; and
56	(11) For administering funds deposited into a federally insured interest-bearing account or
57	interest-bearing instrument pursuant to a court order, \$50, to be collected from the party making
58	the deposit. A fee collected pursuant to this subdivision shall be paid into the general county fund.
59	(c) In addition to the foregoing fees, a fee for the actual amount of the postage and express
60	may be charged and collected for sending decrees, orders, or records that have not been ordered
51	by the court to be sent by mail or express.
52	(d) The clerk shall tax the following fees for services in a criminal case against a defendant
3	convicted in such court:
64	(1) In the case of a misdemeanor, \$85; and

- (2) In the case of a felony, \$105, of which \$10 shall be deposited in the Courthouse
 Facilities Improvement Fund created by §29-26-6 of this code.
 - (e) The clerk of a circuit court shall charge and collect a fee of \$25 per bond for services rendered by the clerk for processing of criminal bonds and the fee shall be paid at the time of issuance by the person or entity set forth below:
 - (1) For cash bonds, the fee shall be paid by the person tendering cash as bond;
 - (2) For recognizance bonds secured by real estate, the fee shall be paid by the owner of the real estate serving as surety;
 - (3) For recognizance bonds secured by a surety company, the fee shall be paid by the surety company;
 - (4) For 10 percent recognizance bonds with surety, the fee shall be paid by the person serving as surety; and
 - (5) For 10 percent recognizance bonds without surety, the fee shall be paid by the person tendering 10 percent of the bail amount.

In instances in which the total of the bond is posted by more than one bond instrument, the above fee shall be collected at the time of issuance of each bond instrument processed by the clerk and all fees collected pursuant to this subsection shall be deposited in the Courthouse Facilities Improvement Fund created by §29-26-6 of this code. Nothing in this subsection authorizes the clerk to collect the above fee from any person for the processing of a personal recognizance bond.

- (f) The clerk of a circuit court shall charge and collect a fee of \$10 for services rendered by the clerk for processing of bail piece and the fee shall be paid by the surety at the time of issuance. All fees collected pursuant to this subsection shall be deposited in the Courthouse Facilities Improvement Fund created by §29-26-6 of this code.
- (g) No clerk is required to handle or accept for disbursement any fees, costs, or amounts of any other officer or party not payable into the county treasury except on written order of the court or in compliance with the provisions of law governing such fees, costs, or accounts.

(h) Fees for removal of civil cases from magistrate court shall be collected by the magistrate court when the case is still properly before the magistrate court. The magistrate court clerk shall forward the fees collected to the circuit court clerk.

§59-1-28a. Disposition of filing fees in civil actions and fees for services in criminal cases.

- (a) Except for those payments to be made from amounts equaling filing fees received for the institution of divorce actions as prescribed in §59-1-28a(b) of this code, and except for those payments to be made from amounts equaling filing fees received for the institution of actions for divorce, separate maintenance, and annulment as prescribed in §59-1-28a(b) of this code, for each civil action instituted under the rules of civil procedure, any statutory summary proceeding, any extraordinary remedy, the docketing of civil appeals, or any other action, cause, suit, or proceeding in the circuit court the clerk of the court shall, at the end of each month, pay into the funds or accounts described in this subsection an amount equal to the amount set forth in this subsection of every filing fee received for instituting the action as follows:
- (1) Into the Regional Jail and Correctional Facility Authority Fund in the State Treasury established pursuant to the provisions of §31-20-10 of this code the amount of \$60;
- (2) Into the Court Security Fund in the State Treasury established pursuant to the provisions of §51-3-14 of this code the amount of \$5; and
- (3) Into the Regional Jail Operations Partial Reimbursement Fund established pursuant to the provisions of §31-20-10b of this code the amount of \$20.
- (b) For each action for divorce, separate maintenance, or annulment instituted in the circuit court, the clerk of the court shall, at the end of each month, report to the Supreme Court of Appeals the number of actions filed by persons unable to pay and pay into the funds or accounts in this subsection an amount equal to the amount set forth in this subsection of every filing fee received for instituting the divorce action as follows:
- (1) Into the Regional Jail and Correctional Facility Authority Fund in the State Treasury established pursuant to the provisions of §31-20-10 of this code the amount of \$10;

- (2) Into the special revenue account of the State Treasury established pursuant to §48-2 604 of this code an amount of \$30;
 - (3) Into the Family Court Fund established under §51-2A-22 of this code an amount of \$70; and
 - (4) Into the Court Security Fund in the State Treasury established pursuant to the provisions of §51-3-14 of this code the amount of \$5.
 - (c) Notwithstanding any provision of §59-1-28a(a) or §59-1-28a(b) of this code to the contrary, the clerk of the court shall, at the end of each month, pay into the Family Court Fund established under §51-2A-22 of this code an amount equal to the amount of every fee received for petitioning for the modification of an order involving child custody, child visitation, child support, or spousal support as determined by §59-1-11(a)(4) of this code and for petitioning for an expedited modification of a child support order as provided in §59-1-11(a)(5) of this code.
 - (d) The clerk of the court from which a protective order is issued shall, at the end of each month, pay into the Family Court Fund established under §51-2A-22 of this code an amount equal to every fee received pursuant to the provisions of §48-27-508 of this code.
 - (e) Of every fee for service received in any criminal case against any respondent convicted in circuit court, the clerk of each circuit court shall, at the end of each month, pay into the Regional Jail and Correctional Facility Authority Fund in the State Treasury an amount equal to \$40, into the Court Security Fund in the State Treasury established pursuant to the provisions of §51-3-14 of this code an amount equal to \$5, and into the Regional Jail Operations Partial Reimbursement Fund established pursuant to the provisions of §31-20-10b of this code an amount equal to \$30.
 - (f) The clerk of the circuit court shall, at the end of each month, pay into the Patient Injury Compensation Fund established under §29-12D-1 et seq. of this code, an amount equal to \$285 of every filing fee received for instituting a medical professional liability action: *Provided*, That the payments into the Patient Injury Compensation Fund required by this subsection shall cease following payment by the clerk based on filing fees received through December 31, 2021.

Enr. SB 576

(g) The clerk of the circuit court shall, at the end of each month, pay into the Courthouse
Facilities Improvement Fund created by §29-26-6 of this code those amounts received by the
clerk which are dedicated for deposit in the fund.

(h) The clerk of each circuit court shall, at the end of each month, pay into the Regional Jail Operations Partial Reimbursement Fund established in the State Treasury pursuant to the provisions of §31-20-10b of this code those amounts received by the clerk which are dedicated for deposit in the fund.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.
Chairman, Senate Committee
Chairman, House Committee
Originated in the Senate.
In effect 90 days from passage.
Clerk of the Senate
Clerk of the House of Delegates
President of the Senate
Speaker of the House of Delegates
The within this the
Day of, 2018.
Governor

TOTAL PAID AS OF11/30/2018

Claimant	AP TO BOX TO BE TOURSE.	Amount Due	Amount Paid to Date		
Robinson, Carol	\$	374,888.59	\$	151,554.11	
Small, Lincoln	\$	500,000.00		0	
Strobel, Carolyn	\$	228,562.46	\$	92,399.66	
Hypes, Estate of Manford	\$	210,910.92	\$	85,263.77	
Mathes, Cameron J., Infant	\$	1,000,000.00	\$	404,264.39	
Fitts, Kenneth	\$	1,000,000.00	\$	404,264.39	
Putman, Estate of Daniel	\$	373,533.00	\$	151,006.09	
Walker, Samuel, infant	\$	1,000,000.00	\$	404,264.39	
Kois, Dallas	\$	1,000,000.00	\$	404,264.39	
Robinson, Estate of Angela A.	\$	63,521.00	\$	25,679.28	
Taylor, Estate of Johnny	\$	564,569.16	\$	228,235.20	
Haught, Jr., James W.	\$	1,000,000.00	\$	404,264.39	
Halsey, Estate of Tamara	\$	923,564.00	\$	373,364.03	
Riggle, Jacob Ryan	\$	1,000,000.00	\$	404,264.39	
Richmond, Carolyn	\$	1,000,000.00	\$	404,264.39	

West Virginia Board of Risk and Insurance Management Patient Injury Compensation Fund (PICF) Analysis for the Period 7-1-17 thru 11-30-18 (After SB602)

Fund Balance 7-1-17		\$ 3,147,146.25
Cash received resulting from SB602: 1% Court/Settlement Fees Trauma Fees Physicians' Licensing Fees Court Filing Fees	\$ 1,099,531.44 587,100.00 601,652.79 150,105.00	2,438,389.23
PICF Claims and Claims Related Disbursements: Claims Payments Contractual and Professional	\$ (4,721,195.80) (102,081.07)	(4,823,276.87)
Other: Interest Earned		32,838.16
Fund Balance 11-30-18		\$ 795,096.77
Claims O/S 7-1-17 Payments thru 11-30-18 Fund Balance 11-30-18 Unfunded Claims Outstanding 11-30-18		11,023,392.13 (4,721,195.80) (795,096.77) 5,507,099.56

Board of Risk and Insurance Management Projected PICF for the Period 7-1-18 thru 12-31-21 (Based on SB576 Revenue Extension) Including Remaining Claims Runoff thru 12-31-21

	FY'19	FY'20	FY'21	FY'22 (thru 12/31/21)		
Fund Balance 7-1	\$ 1,950,996	\$ 1,880,653	\$ 1,582,353	\$ 1,281,05		
Cash Received: 1% Court/Settlement Fees Trauma Fees Physicians' Licensing Fees Court Filing Fees	\$ 670,000 520,000 520,000 110,000 1,820,000	\$ 670,000 520,000 520,000 110,000 1,820,000	\$ 670,000 520,000 520,000 110,000 1,820,000	\$ 335,000 260,000 260,000 55,000 910,000		
PICF Claims and Claims Related Disbursements: Claims Payments Contractual and Professional	(1,874,943) (25,000) (1,899,943)	(2,100,000) (25,000) (2,125,000)	(2,100,000) (25,000) (2,125,000)	(2,015,573) (25,000) (2,040,57		
Other: Interest Earned	9,600	6,700	3,700	3,60		
Fund Balance as of	6/30/19 \$ 1,880,653	6/30/20 \$ 1,582,353	6/30/21 \$ 1,281,053	12/31/21 \$ 154,08		
Claims O/S 7/1/18 Projected Payments: FY'19 FY'20 FY'21 FY'22 (thru 12-31-21)	\$ 8,090,516 (1,874,943) (2,100,000) (2,100,000) (2,015,573) (8,090,516)					
Claims Outstanding 12/31/21	\$ 0					