Committee Substitute

for

House Bill 2015

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[Originating in the Committee on Health and Human Resources; Reported on February 11, 2021]
A BILL to amend and reenact §16-2-11 of the Code of West Virginia, 1931, as amended, relating to local health department; requiring rules of local boards of health to be approved by the appointing entity; providing exemptions; and requiring the state health officer to take control of a local health department when the Governor declares a state of emergency.

Be it enacted by the Legislature of West Virginia:

ARTICLE 2. LOCAL BOARDS OF HEALTH.

§16-2-11. Local board of health; powers and duties.

(a) Each local board of health created, established and operated pursuant to the provisions of this article shall:

(1) Provide the following basic public health services and programs in accordance with state public health performance-based standards:

   (i) Community health promotion including assessing and reporting community health needs to improve health status, facilitating community partnerships including identifying the community’s priority health needs, mobilization of a community around identified priorities and monitoring the progress of community health education services;
   
   (ii) Environmental health protection including the promoting and maintaining of clean and safe air, water, food and facilities and the administering of public health laws as specified by the commissioner as to general sanitation, the sanitation of public drinking water, sewage and wastewater, food and milk, and the sanitation of housing, institutions, and recreation; and
   
   (iii) Communicable or reportable disease prevention and control including disease surveillance, case investigation and follow-up, outbreak investigation, response to epidemics, and prevention and control of rabies, sexually transmitted diseases, vaccine preventable diseases, HIV/AIDS, tuberculosis and other communicable and reportable diseases;

(2) Appoint a local health officer to serve at the will and pleasure of the local board of health with approval of the commissioner;
(3) Submit a general plan of operation to the commissioner for approval, if it receives any
state or federal money for health purposes. This program plan shall be submitted annually and
comply with provisions of the local board of health standards administrative rule;
(4) Provide equipment and facilities for the local health department that are in compliance
with federal and state law;
(5) Permit the commissioner to act by and through it, as needed. The commissioner may
enforce all public health laws of this state, the rules and orders of the secretary, any county
commission orders or municipal ordinances of the board’s service area relating to public health,
and the rules and orders of the local board within the service area of a local board. The
commissioner may enforce these laws, rules and orders when, in the opinion of the commissioner,
a public health emergency exists or when the local board fails or refuses to enforce public health
laws and rules necessary to prevent and control the spread of a communicable or reportable
disease dangerous to the public health. The expenses incurred shall be charged against the
counties or municipalities concerned;
(6) Deposit all moneys and collected fees into an account designated for local board of
health purposes. The moneys for a Municipal Board of Health shall be deposited with the
municipal treasury in the service area. The moneys for a county board of health shall be deposited
with the county treasury in the service area. The moneys for a combined local board of health
shall be deposited in an account as designated in the plan of combination: Provided, That nothing
contained in this subsection is intended to conflict with the provisions of article one, chapter
sixteen of this code;
(7) Submit vouchers or other instruments approved by the board and signed by the local
health officer or designated representative to the county or municipal treasurer for payment of
necessary and reasonable expenditures from the county or municipal public health funds:
Provided, That a combined local board of health shall draw upon its public health funds account
in the manner designated in the plan of combination;
(8) Participate in audits, be in compliance with tax procedures required by the state and annually develop a budget for the next fiscal year;

(9) Perform public health duties assigned by order of a county commission or by municipal ordinance consistent with state public health laws; and

(10) Enforce the public health laws of this state and any other laws of this state applicable to the local board.

(b) Each local board of health created, established and operated pursuant to the provisions of this article may:

(1) Provide primary care services, clinical and categorical programs, and enhanced public health services;

(2) Employ or contract with any technical, administrative, clerical or other persons, to serve as needed and at the will and pleasure of the local board of health. Staff and any contractors providing services to the board shall comply with applicable West Virginia certification and licensure requirements. Eligible staff employed by the board shall be covered by the rules of the Division of Personnel under §29-10-6 of this code. However, any local board of health may, in the alternative and with the consent and approval of the appointing authority, establish and adopt a merit system for its eligible employees. The merit system may be similar to the state merit system and may be established by the local board by its order, subject to the approval of the appointing authority, adopting and making applicable to the local health department all, or any portion of any order, rule, standard, or compensation rate in effect in the state merit system as may be desired and as is properly applicable;

(3) Adopt and promulgate and from time to time amend rules consistent with state public health laws and the rules of the West Virginia State Department of Health and Human Resources, that are necessary and proper for the protection of the general health of the service area and the prevention of the introduction, propagation and spread of disease. All rules shall be approved by the county commission or appointing entity and then filed with the clerk of the county commission.
or the clerk or the recorder of the municipality or both, and shall be kept by the clerk or recording
officer in a separate book as public records: Provided, That a rule currently in effect is not subject
to approval from the county commission or appointing entity. If there is an imminent public health
emergency approval by the county commission or appointing entity is not necessary before the
rule goes into effect, but shall be approved within thirty days by the county commission or
appointing entity;

(4) Accept, receive and receipt for money or property from any federal, state or local
governmental agency, from any other public source or from any private source, to be used for
public health purposes or for the establishment or construction of public health facilities;

(5) Assess, charge and collect fees for permits and licenses for the provision of public
health services: Provided, That permits and licenses required for agricultural activities may not be
assessed, charged or collected: Provided, however, That a local board of health may assess,
charge and collect all of the expenses of inspection of the physical plant and facilities of any
distributor, producer or pasteurizer of milk whose milk distribution, production or pasteurization
facilities are located outside this state but who sells or distributes in the state, or transports,
causes or permits to be transported into this state, milk or milk products for resale, use or
consumption in the state and in the service area of the local board of health. A local board of
health may not assess, charge and collect the expenses of inspection if the physical plant and
facilities are regularly inspected by another agency of this state or its governmental subdivisions
or by an agency of another state or its governmental subdivisions certified as an approved
inspection agency by the commissioner. No more than one local board of health may act as the
regular inspection agency of the physical plant and facilities; when two or more include an
inspection of the physical plant and facilities in a regular schedule, the commissioner shall
designate one as the regular inspection agency;

(6) Assess, charge and collect fees for services provided by the local health department:
Provided, That fees for services shall be submitted to and approved by the commissioner:
Provided, however, That a local health department may bill health care service fees to a payor which includes, but is not limited to, Medicaid, a Medicaid Managed Care Organization and the Public Employees Insurance Agency for medical services provided: Provided further, That health care service fees billed by a local health department are not subject to commissioner approval and may be at the payor’s maximum allowable rate.

(7) Contract for payment with any municipality, county or board of education for the provision of local health services or for the use of public health facilities. Any contract shall be in writing and permit provision of services or use of facilities for a period not to exceed one fiscal year. The written contract may include provisions for annual renewal by agreement of the parties; and

(8) Retain and make available child safety car seats, collect rental and security deposit fees for the expenses of retaining and making available child safety car seats, and conduct public education activities concerning the use and preventing the misuse of child safety car seats: Provided, That this subsection is not intended to conflict with the provisions of §17C-15-46 of this code: Provided, however, That any local board of health offering a child safety car seat program or employee or agent of a local board of health is immune from civil or criminal liability in any action relating to the improper use, malfunction or inadequate maintenance of the child safety car seat and in any action relating to the improper placement, maintenance or securing of a child in a child safety car seat.

(c) The local boards of health are charged with protecting the health and safety, as well as promoting the interests of the citizens of West Virginia. All state funds appropriated by the Legislature for the benefit of local boards of health shall be used for provision of basic public health services.

(d) If the Governor declares a statewide state of emergency for health, the local board of health in the county in which the emergency is declared, the state health officer is in control and
has authority over local boards of health. If the state of emergency for health is not statewide
local boards of health retain control and authority.

NOTE: The purpose of this bill is to require approval by the county commission or appointing entity of local board of health rules, except in certain cases of emergency.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.