# WEST VIRGINIA LEGISLATURE 2023 REGULAR SESSION

### Introduced

### **Senate Bill 156**

By Senator Caputo

[Introduced January 12, 2023; referred to the Committee on the Judiciary]

Intr SB 156 2023R2533

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A BILL to amend and reenact §3-1-34 and §3-1-41 of the Code of West Virginia, 1931,as amended; to amend and reenact §3-1A-5 of said code; to amend and reenact §3-3-1, §3-3-1a, §3-3-2, and §3-3-2a of said code; to repeal §3-3-3a of said code; to amend and reenact §3-3-5, §3-3-9, §3-3-10, and §3-3-12 of said code; to amend and reenact §3-6-6, §3-6-7, and §3-6-9 of said code; to amend said code by adding thereto a new section, designated §3-9-14; and to amend and reenact §3-9-19 of said code, all relating to modernization of procedures for voting in public elections; modifying voter identification procedure at the polls; removing authority of election commissioners and poll clerks to dispute voter claims of disability; authorizing all registered voters to vote absentee ballot by mail; simplifying the requirements for an emergency absentee ballot; providing for secure receipt of handdelivered absentee ballots; providing for stand-alone drop-off locations for deposit of completed absentee ballots; revising terms and procedures for casting an absentee ballot by mail; reforming the procedures and grounds for challenging an absentee ballot; specifying the form and printed text of envelopes for absentee ballots; establishing a precanvass procedure for ballots received in advance of Election Day; authorizing voter cure for potentially deficient absentee ballots; establishing a criminal offense of coercion and intimidation of a voter; defining a criminal offense of unauthorized marking of another person's absentee ballot; providing criminal penalties for violations; and correcting citations and grammar throughout.

Be it enacted by the Legislature of West Virginia:

### ARTICLE 1. GENERAL PROVISIONS AND DEFINITIONS.

§3-1-34. Voting procedures generally; identification; assistance to voters; voting records; penalties.

(a) A person desiring to vote in an election shall, upon entering the election room, clearly state his or her name and residence to one of the poll clerks who shall thereupon announce the same in a clear and distinct tone of voice. For elections occurring on or after January 1, 2018, the

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person desiring to vote shall present to one of the poll clerks a valid identifying document meeting the requirements of subdivisions (1) or (2) of this subsection, and the poll clerk shall inspect and confirm that the name on the valid identifying document conforms to the name in the individual's voter registration record and that, if the valid identifying document contains a photograph, the image displayed is truly an image of the person presenting the document. If that person is found to be duly registered as a voter at that precinct, he or she shall sign his or her name in the designated location provided at the precinct. If that person is physically or otherwise unable to sign his or her name, his or her mark shall be affixed by one of the poll clerks in the presence of the other and the name of the poll clerk affixing the voter's mark shall be indicated immediately under the affixation. No ballot may be given to the person until he or she signs his or her name on the designated location or his or her signature is affixed thereon.

- (1) A document shall be deemed to be a valid identifying document if it:
- (A) Has been issued either by the State of West Virginia, or one of its subsidiaries, or by the United States Government; and
  - (B) Contains the name of the person desiring to vote.
- (2) Notwithstanding the provisions of subdivision (1) of this subsection, the following documents, if they contain the voter's name, shall be considered valid identifying documents, and a person desiring to vote may produce any of the following:
- (A) A valid West Virginia driver's license or valid West Virginia identification card issued by the West Virginia Division of Motor Vehicles;
  - (B) A valid driver's license issued by a state other than the State of West Virginia;
  - (C) A valid United States passport or passport card;
- (D) A valid employee identification card with a photograph of the eligible voter issued by any branch, department, agency, or entity of the United States Government or of the State of West Virginia, or by any county, municipality, board, authority, or other political subdivision of West Virginia;

30	(E) A valid student identification card with a photograph of the eligible voter issued by an
31	institution of higher education in West Virginia, or a valid high school identification card issued by a
32	West Virginia high school;
33	(F) A valid military identification card issued by the United States with a photograph of the
34	person desiring to vote;
35	(G) A valid concealed carry (pistol/revolver) permit issued by the sheriff of the county with a
36	photograph of the person desiring to vote;
37	(H) A valid Medicare card or Social Security card;
38	(I) A valid birth certificate;
39	(J) A valid voter registration card issued by a county clerk in the State of West Virginia;
40	(K) A valid hunting or fishing license issued by the State of West Virginia;
11	(L) A valid identification card issued to the voter by the West Virginia Supplemental
12	Nutrition Assistance (SNAP) program;
13	(M) A valid identification card issued to the voter by the West Virginia Temporary
14	Assistance for Needy Families (TANF) program;
<b>1</b> 5	(N) A valid identification card issued to the voter by West Virginia Medicaid;
46	(O) A valid bank card or valid debit card;
17	(P) A valid utility bill issued within six months of the date of the election;
48	(Q) A valid bank statement issued within six months of the date of the election; or
19	(R) A valid health insurance card issued to the voter.
50	(3) In lieu of providing a valid identifying document, as required by this section, a registered
51	voter may be accompanied at the polling place by an adult known to the registered voter for at
52	least six months. That adult may sign an affidavit on a form provided to clerks and poll workers by
53	the Secretary of State, which states under oath or affirmation that the adult has known the
54	registered voter for at least six months, and that in fact the registered voter is the same person who
55	is present for the purpose of voting. For the affidavit to be considered valid, the adult shall present

a valid identifying document with his or her name, address, and photograph. 56 57 (4) A poll worker may allow a voter, whom the poll worker has known for at least six 58 months, to vote without presenting a valid identifying document. 59 (5) If the person desiring to vote is unable to furnish a valid identifying document, or if the 60 poll clerk determines that the proof of identification presented by the voter does not qualify as a 61 valid identifying document, the person desiring to vote shall be permitted to cast a provisional 62 ballot after executing an affidavit affirming his or her identity pursuant to paragraph (B) of this 63 subdivision. 64 (A) The provisional ballot is entitled to be counted once the election authority verifies the identity of the individual by comparing that individual's signature to the current signature on file 65 66 with the election authority and determines that the individual was otherwise eligible to cast a ballot 67 at the polling place where the ballot was cast. 68 (B) The affidavit to be used for voting shall be substantially in the following form: "State of West Virginia 69 County of..... 70 I do solemnly swear (or affirm) that my name is ......; that I 71 72 reside at.....; and that I am the person listed in the precinct register under this name 73 and at this address. 74 I understand that knowingly providing false information is a violation of law and subjects 75 me to possible criminal prosecution. 76 ..... 77 Signature of voter 78 79 ..... 80 Name of Election Official 81 .....

82 Signature of Election Official".

- (6) A voter who votes in person at a precinct polling place that is located in a building which is part of a state licensed care facility where the voter is a resident is not required to provide proof of identification as a condition before voting in an election.
- (7) The person entering voter information into the centralized voter registration database shall cause the records to indicate when a voter has not presented a valid identifying document and has executed a voter identity affidavit.
- (8) If a voter participating in the Address Confidentiality Program established by §48-28A-103 of this code, executes a voter identity affidavit, the program participant's residential or mailing address is subject to the confidentiality provisions of §48-28A-108 of this code and shall be used only for those statutory and administrative purposes authorized by this section.
- (9) Prior to the primary and general elections to be held in calendar year 2018, the Secretary of State shall educate voters about the requirement to present a valid identifying document and develop a program to help ensure that all eligible voters are able to obtain a valid identifying document.
- (b) The clerk of the county commission is authorized, upon verification that the precinct at which a handicapped person is registered to vote is not handicap accessible, to transfer that person's registration to the nearest polling place in the county which is handicap accessible. A request by a handicapped person for a transfer of registration must be received by the county clerk no later than 30 days prior to the date of the election. A handicapped person who has not made a request for a transfer of registration at least 30 days prior to the date of the election may vote a provisional ballot at a handicap accessible polling place in the county of his or her registration. If during the canvass the county commission determines that the person had been registered in a precinct that is not handicap accessible, the voted ballot, if otherwise valid, shall be counted. The handicapped person may vote in the precinct to which the registration was transferred only as long as the disability exists or the precinct from which the handicapped person was transferred remains

inaccessible to the handicapped. To ensure confidentiality of the transferred ballot, the county clerk processing the ballot shall provide the voter with an unmarked envelope and an outer envelope designated "provisional ballot/handicapped voter". After validation of the ballot at the canvass, the outer envelope shall be destroyed and the handicapped voter's ballot shall be placed with other approved provisional ballots prior to removal of the ballot from the unmarked envelope.

- (c) When the voter's signature is properly marked and the voter has presented a valid identifying document, the two poll clerks shall sign their names in the places indicated on the back of the official ballot and deliver the ballot to the voter to be voted by him or her without leaving the election room. If he or she returns the ballot spoiled to the clerks, they shall immediately mark the ballot "spoiled" and it shall be preserved and placed in a spoiled ballot envelope together with other spoiled ballots to be delivered to the board of canvassers and deliver to the voter another official ballot, signed by the clerks on the reverse side. The voter shall thereupon retire alone to the booth or compartment prepared within the election room for voting purposes and there prepare his or her ballot. In voting for candidates in general and special elections, the voter shall comply with the rules and procedures prescribed in §3-6-5 of this code.
- (d) It is the duty of a poll clerk, in the presence of the other poll clerk, to indicate by a check mark, or by other means, inserted in the appropriate place on the registration record of each voter the fact that the voter voted in the election. In primary elections the clerk shall also insert on the registration record of each voter a distinguishing initial or initials of the political party for whose candidates the voter voted. If a person is challenged at the polls, the challenge shall be indicated by the poll clerks on the registration record, together with the name of the challenger. The subsequent removal of the challenge shall be recorded on the registration record by the clerk of the county commission.
- (e)(1) No voter may receive any assistance in voting unless, by reason of blindness, disability, advanced age or inability to read and write, that voter is unable to vote without assistance. Any voter so qualified to receive assistance in voting may:

(A) Declare his or her choice of candidates to an Election Commissioner of each political party who, in the presence of the voter and in the presence of each other, shall prepare the ballot for voting in the manner provided in this section and, on request, shall read to the voter the names of the candidates selected on the ballot;

- (B) Require the Election Commissioners to indicate to him or her the relative position of the names of the candidates on the ballot, the voter shall then retire to one of the booths or compartments to prepare his or her ballot in the manner provided in this section;
- (C) Be assisted by any person of the voter's choice, other than the voter's present or former employer or agent of that employer, the officer or agent of a labor union of which the voter is a past or present member or a candidate on the ballot or an official write-in candidate; or
- (D) If he or she is handicapped, vote from an automobile outside the polling place or precinct by the absentee balloting method provided in §3-3-5(e) of this code in the presence of an Election Commissioner of each political party if all of the following conditions are met:
  - (i) The polling place is not handicap accessible; and
  - (ii) No voters are voting or waiting to vote inside the polling place.
- (2) The voted ballot shall then be returned to the precinct officials and secured in a sealed envelope to be returned to the clerk of the county commission with all other election materials. The ballot shall then be tabulated using the appropriate method provided in section eight of this chapter §3-6-1 et seq. of this code as it relates to the specific voting system in use.
- (3) A voter who requests assistance in voting but who is believed not to be qualified for assistance under the provisions of this section shall nevertheless be permitted to vote a provisional ballot with the assistance of any person herein authorized to render assistance.
- (4) One or more of the Election Commissioners or poll clerks in the precinct may challenge the ballot on the ground that the voter received assistance in voting it when in his, her or their opinion the person who received assistance in voting is not so illiterate, blind, disabled or of such advanced age as to have been unable to vote without assistance. The Election Commissioner or

poll clerk or commissioners or poll clerks making the challenge shall enter the challenge and the reason for such challenge on the form and in the manner prescribed or authorized by §3-3-1 et seg. of this code

- (5) (3) An Election Commissioner or other person who assists a voter in voting:
- (A) May not in any manner request or seek to persuade or induce the voter to vote a particular ticket or for a particular candidate or for or against any public question and must not keep or make any memorandum or entry of anything occurring within the voting booth or compartment and must not, directly or indirectly, reveal to any person the name of a candidate voted for by the voter, which ticket he or she had voted or how he or she had voted on any public question or anything occurring within the voting booth, compartment, or voting machine booth except when required by law to give testimony as to the matter in a judicial proceeding; and
- (B) Shall sign a written oath or affirmation before assisting the voter on a form prescribed by the Secretary of State stating that he or she will not override the actual preference of the voter being assisted, attempt to influence the voter's choice or mislead the voter into voting for someone other than the candidate of voter's choice. The person assisting the voter shall also swear or affirm that he or she believes that the voter is voting free of intimidation or manipulation. No person providing assistance to a voter is required to sign an oath or affirmation where the reason for requesting assistance is the voter's inability to vote without assistance because of blindness as defined in §5-15-3 of this code and the inability to vote without assistance because of blindness is certified in writing by a physician of the voter's choice and is on file in the office of the clerk of the county commission.
- (6) (4) In accordance with instructions issued by the Secretary of State, the clerk of the county commission shall provide a form entitled "list of assisted voters", on a form as prescribed by the Secretary of State. The commissioners shall enter the name of each voter receiving assistance in voting the ballot, together with the poll slip number of that voter and the signature of the person or the commissioner from each party who assisted the voter. If no voter has been assisted in

voting, the commissioners shall make and subscribe to an oath of that fact on the list.

- (f) After preparing the ballot, the voter shall fold the ballot so that the face is not exposed and the names of the poll clerks on it are seen. The voter shall announce his or her name and present his or her ballot to one of the commissioners who shall hand the same to another commissioner, of a different political party, who shall deposit it in the ballot box if the ballot is the official one and properly signed. The commissioner of election may inspect every ballot before it is deposited in the ballot box to ascertain whether it is single; but without unfolding or unrolling it so as to disclose its content. When the voter has voted, he or she shall retire immediately from the election room and beyond the 60-foot limit and not return except by permission of the commissioners.
- (g) Following the election, the oaths or affirmations required by this section from those assisting voters, together with the "list of assisted voters", shall be returned by the Election Commissioners to the clerk of the county commission along with the election supplies, records and returns. The clerk of the county commission shall make the oaths, affirmations and list available for public inspection and preserve them for a period of 22 months or until disposition is authorized or directed by the Secretary of State or court of record. The clerk may use these records to update the voter registration records in accordance with §3-2-18(d) of this code.
- (h) Any person making an oath or affirmation required under the provisions of this section who knowingly swears falsely or any person who counsels, advises, aids or abets another in the commission of false swearing under this section, is guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than \$1,000 or confined in jail for a period of not more than one year, or both fined and confined.
- (i) Any Election Commissioner or poll clerk who authorizes or provides unchallenged assistance to a voter when the voter is known to the Election Commissioner or poll clerk not to require assistance in voting, is guilty of a felony and, upon conviction thereof, shall be fined not more than \$5,000 or imprisoned in a state correctional facility for a period of not less than one year

212 nor more than five years, or both fined and imprisoned.

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§3-1-41. Challenged and provisional voter procedures; counting of provisional voters' ballots; ballots of election officials.

- (a) It is the duty of the members of the receiving board, jointly or severally, to challenge the 2 right of any person requesting a ballot to vote in any election:
  - (1) If the person's registration record is not available at the time of the election;
  - (2) If the signature written by the person in the poll book does not correspond with the signature purported to be his or hers on the registration record
    - (3) (2) If the registration record of the person indicates any other legal disqualification;
  - (4) (3) If the person fails to present a valid identifying document pursuant to §3-1-34 of this code; or
    - (5) (4) If any other valid challenge exists against the voter pursuant to §3-3-10 of this code.
  - (b) Any person challenged shall nevertheless be permitted to vote in the election. He or she shall be furnished an official ballot not endorsed by the poll clerks. In lieu of the endorsements, the poll clerks shall complete and sign an appropriate form indicating the challenge, the reason thereof and the name or names of the challengers. The form shall be securely attached to the voter's ballot and deposited together with the ballot in a separate box or envelope marked "provisional ballots".
  - (c) At the time that an individual casts a provisional ballot, the poll clerk shall give the individual written information stating that an individual who casts a provisional ballot will be able to ascertain under the free access system established in this section whether the vote was counted and, if the vote was not counted, the reason that the vote was not counted.
  - (d) Before an individual casts a provisional ballot, the poll clerk shall provide the individual written instructions, supplied by the board of ballot commissioners, stating that if the voter is casting a ballot in the incorrect precinct, the ballot cast may not be counted for that election: Provided, That if the voter is found to be in the incorrect precinct, then the poll worker shall attempt

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to ascertain the appropriate precinct for the voter to cast a ballot and immediately give the voter the information if ascertainable.

- (e) Provisional ballots may not be counted by the election officials. The county commission shall, on its own motion, at the time of canvassing of the election returns, sit in session to determine the validity of any challenges according to the provisions of this chapter. If the county commission determines that the challenges are unfounded, each provisional ballot of each challenged voter, if otherwise valid, shall be counted and tallied together with the regular ballots cast in the election. The county commission, as the board of canvassers, shall protect the privacy of each provisional ballot cast. The county commission shall disregard technical errors, omissions or oversights if it can reasonably be ascertained that the challenged voter was entitled to vote.
- (f) Any person duly appointed as an Election Commissioner or clerk under the provisions of §3-1-28 of this code who serves in that capacity in a precinct other than the precinct in which the person is legally entitled to vote may cast a provisional ballot in the precinct in which the person is serving as a commissioner or clerk. The ballot is not invalid for the sole reason of having been cast in a precinct other than the precinct in which the person is legally entitled to vote. The county commission shall record the provisional ballot on the voter's permanent registration record: *Provided,* That the county commission may count only the votes for the offices that the voter was legally authorized to vote for in his or her own precinct.
- (g) The Secretary of State shall establish a free access system, which may include a toll-free telephone number or an Internet website, that may be accessed by any individual who casts a provisional ballot to discover whether his or her vote was counted and, if not, the reason that the vote was not counted.

### ARTICLE 1A. STATE ELECTION COMMISSION AND SECRETARY OF STATE.

#### §3-1A-5. Powers and duties of commission; legislative rules.

(a) The commission has the power and duty to approve or disapprove applications for approval of any voting machine as provided in §3-4-7 of this code.

(b) The commission also shall serve as a body advisory to the Secretary of State, and, as such, shall have the following powers and duties:

- (1) To recommend policies and practices pertaining to the registration of voters and the conduct of elections generally;
- (2) To review the work of the office of Secretary of State pertaining to the duties of that office with respect to elections, and for this purpose to have access at reasonable times to pertinent records, books, papers and documents;
- (3) To consider and study the election practices of other jurisdictions, with a view to determining the techniques used in eliminating fraud in elections and in simplifying election procedures;
- (4) To advise or make recommendations to the Governor relative to election practices and policy in the state;
- (5) To advise the Secretary of State on carrying out the duties to which he or she is assigned pursuant to the West Virginia Supreme Court of Appeals Public Campaign Financing Program, established in §3-12-1 et seq. of this code;
- (6) To carry out the duties assigned to the commission by the West Virginia Supreme Court of Appeals Public Campaign Financing Program, established in §3-12-1 *et seq*. of this code; and
- (7) To keep minutes of the transactions of each meeting of the commission, which shall be public records and filed with the Secretary of State.
- (c) It is the commission's further duty to prepare and distribute in its name <u>at least annually</u>, within available appropriations and upon the recommendation of the Secretary of State, nonpartisan educational material to inform voters of the importance of voting, to encourage voters to vote, to inform voters of election laws and procedures, and to inform voters of the effect of any public question, Constitutional amendment or bond issue that is to be voted upon by all the voters of the state and that has been authorized to be placed upon the ballot by the Legislature, and manuals to assist county commissions, ballot commissioners, circuit and county clerks and other

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election officials in the proper performance of their duties in the conduct of elections.

- (d) The commission shall propose for promulgation emergency and legislative rules, in accordance with §29A-3-1 *et seq.* of this code, as may be necessary to standardize and make effective the administration of <u>the provisions of</u> §3-8-1 of this code, and may propose for promulgation other rules, in accordance with §29A-3-1 *et seq.* of this code, relating to the conduct and administration of elections as the commission determines to be advisable.
- (e) Meetings of the commission conducted for the purpose of confirming the eligibility of individual candidates to receive public campaign financing under the West Virginia Supreme Court of Appeals Public Campaign Financing Fund are expressly exempted from the public notice and public meeting requirements of §6-9A-1 *et seq.* of this code.

### ARTICLE 3. VOTING BY ABSENTEES.

### §3-3-1. Persons eligible to vote absentee ballots.

- 1 (a) All registered and other qualified voters of the county may vote an absentee ballot 2 during the period of early voting in person.
  - (b) Registered All registered voters and other qualified voters in the county are authorized to vote an absentee ballot by mail. in the following circumstances:
  - (1) Any voter who is confined to a specific location and prevented from voting in person throughout the period of voting in person because of:
  - (A) Disability, illness, injury, or other medical reason;
- 8 (B) Physical disability or immobility due to extreme advanced age; or
  - (C) Incarceration or home detention: *Provided*, That the underlying conviction is not for a crime which is a felony or a violation of §3-9-12, §3-9-13, or §3-9-16 of this code involving bribery in an election;
- 12 (2) Any voter who is absent from the county throughout the period and available hours for voting in person because of:
  - (A) Personal or business travel;

15	(B) Attendance at a college, university, or other place of education or training; or
16	(C) Employment which because of hours worked and distance from the county seat make
17	voting in person impossible;
18	(3) Any voter absent from the county throughout the period and available hours for voting in
19	person and who is an absent uniformed services voter or overseas voter, as defined by 42 U.S.C.
20	§1973, et seq., the Uniformed and Overseas Citizens Absentee Voting Act of 1986, including
21	members of the uniformed services on active duty, members of the merchant marine, spouses and
22	dependents of those members on active duty, and persons who reside outside the United States
23	and are qualified to vote in the last place in which the person was domiciled before leaving the
24	United States;
25	(4) Any voter who is required to dwell temporarily outside the county and is absent from the
26	county throughout the time for voting in person because of:
27	(A) Serving as an elected or appointed federal or state officer; or
28	(B) Serving in any other documented employment assignment of specific duration of four
29	<del>years or less;</del>
30	(5) Any voter for whom the designated area for absentee voting within the county
31	courthouse or annex of the courthouse and the voter's assigned polling place are inaccessible
32	because of his or her physical disability; and
33	(6) Any voter who is participating in the Address Confidentiality Program as established by
34	§48-28A-103 of this code
35	(c) Registered voters and other qualified voters in the county are authorized to vote an
36	electronic absentee ballot in the following circumstances:
37	(1) The voter has a physical disability, as defined in §3-3-1a of this code; or
38	(2) The voter is absent from the county throughout the period and available hours for voting
39	in person and is an absent uniformed services voter or overseas voter, as defined by 42 U.S.C.
10	§1973, et seq., the Uniformed and Overseas Citizens Absentee Voting Act of 1986, including

members of the uniformed services on active duty, members of the merchant marine, spouses and dependents of those members on active duty, and persons who reside outside the United States and are qualified to vote in the last place in which the person was domiciled before leaving the United States.

- (d) Registered voters and other qualified voters in the county may, in the following circumstances, vote an emergency absentee ballot, subject to the availability of the services as provided in this article:
- (1) Any voter who is confined or expects to be confined in a hospital or other duly licensed health care facility within the county of residence or other authorized area, as provided in this article, on the day of the election;
- (2) Any voter who resides in a nursing home within the county of residence and would be otherwise unable to vote in person, providing the county commission has authorized the services if the voter has resided in the nursing home for a period of less than 30 days;
- (3) Any voter who becomes confined, on or after the seventh day preceding an election, to a specific location within the county because of illness, injury, physical disability, immobility due to advanced age, or another medical reason; *Provided*, That the county clerk may require a written confirmation by a licensed physician, physician's assistant, or advanced practice registered nurse that the voter meets the criteria of this subdivision before permitting such voter to vote an emergency absentee ballot and
- (4) Any voter who is working as a replacement poll worker and is assigned to a precinct out of his or her voting district, if the assignment was made after the period for voting an absentee ballot in person has expired.

### §3-3-1a. Definitions.

- For the purposes of this article, the following terms have the following definitions:
- 2 "Disability" means a physical or mental impairment that substantially limits one or more 3 major life activities;

"Drop-off location" or "drop box" means a location established for the secure receipt of hand delivered absentee ballots. A drop-off location is a substitute for the United States mail for return of absentee ballots;

"Physical disability" means a physical impairment that substantially limits one or more major life activities and renders a person unable to vote in person, at the polls, without assistance; and;

"Stand-alone drop-off location" means a drop-off location separate and apart from the office of the official designated to conduct and supervise absentee voting in order to maximize voter access.

### §3-3-2. Authority to conduct absentee voting; absentee voting application; form.

- (a) Absentee voting is to be supervised and conducted by the proper official for the political division in which the election is held, in conjunction with the ballot commissioners appointed from each political party, as follows:
- (1) For any election held throughout the county, within a political subdivision or territory other than a municipality, or within a municipality when the municipal election is conducted in conjunction with a county election, the clerk of the county commission; or
- (2) The municipal recorder or other officer authorized by charter or ordinance provisions to conduct absentee voting, for any election held entirely within the municipality, or in the case of annexation elections, within the area affected. The terms "clerk" or "clerk of the county commission" or "official designated to supervise and conduct absentee voting" used elsewhere in this article means municipal recorder or other officer in the case of municipal elections.
- (b) A person authorized and desiring to vote a mail-in absentee ballot or an electronic absentee ballot in any primary, general, or special election is to make application in the proper form to the proper official as follows:
- (1) The completed application is to be on a form prescribed by the Secretary of State and is to contain the name, date of birth, and political affiliation of the voter, residence address within the

county, the address to which the ballot is to be mailed, the authorized reason, if any, for which the absentee ballot is requested, and, if the reason is illness or hospitalization, the name and telephone number of the attending physician the signature of the voter to a declaration made under the penalties for false swearing as provided in §3-3-9 of this code that the statements and declarations contained in the application are true, any additional information which the voter is required to supply, any affidavit which may be required, and an indication as to whether it is an application for absentee voting in person by mail paper ballot or electronically;

- (2) For any person authorized to vote an absentee ballot under the provisions of 42 U.S.C. §1973, *et seq.*, the Uniformed and Overseas Citizens Absentee Voting Act of 1986, the completed application may be on the federal postcard application for absentee ballot form issued under authority of that act, submitted by mail or electronically; and
- (3) For any voter with a physical disability, the completed application may be submitted by mail or electronically, in a form prescribed by the Secretary of State;
- (4) For any person unable to obtain the official form for absentee balloting at a reasonable time before the deadline by which an application for an absentee ballot is to be received by the proper official, the completed application may be in a form set out by the voter, containing all information that would otherwise be required on the appropriate application and the signature of the voter requesting the ballot; or
- (5) For any person authorized to vote an absentee ballot who is participating in the Address Confidentiality Program as established by §48-28A-103 of this code, application may be made to the program manager within the office of the Secretary of State to vote a mail-in absentee ballot. The program manager will notify the designated county contact to coordinate the application and the provision of an absentee ballot to the program participant; or
- (6) For any person authorized to vote an absentee ballot, such authorization shall remain in effect until the earlier of such time as:
  - (A) The individual is no longer registered to vote in the state; or

43 (B) The individual provides an affirmative written notice to revoke such authorization. §3-3-2a. Early voting areas; prohibition against display of campaign material.

- (a) The county commission shall designate the courthouse or annex to the courthouse as the primary location for early in-person voting and, in addition, the commission may designate other locations as provided in subsection (b) of this section.
- (b) The county commission may, with the approval of the county clerk or other official charged with the administration of elections, designate community voting locations for early in-person voting, other than the county courthouse or courthouse annex, by a majority of the members of the county commission voting to adopt the same at a public meeting called for that purpose.
- (1) The county commission shall publish a notice of its intent to designate a community voting location at least 30 days prior to the designation. Notice shall be by publication as a Class II-0 legal advertisement in compliance with provisions of §59-3-1 *et seq.* of this code. The publication area is the county in which the community voting location or locations are designated;
- (2) Community voting locations shall comply with requirements of this article for early in-person voting, criteria prescribed by the Secretary of State, and the following criteria:
  - (A) The location can be scheduled for use during the early voting period:
- 16 (B) The location has the physical facilities necessary to accommodate early voting 17 requirements;
  - (C) The location has adequate space for voting equipment, poll workers, and voters; and
  - (D) The location has adequate security, public accessibility, and parking.
  - (3) The county executive committees of the two major political parties may nominate sites to be used as community voting locations during the early voting period;
    - (4) Upon the designation of a community voting location, the county clerk shall, not less than 30 days prior to an election, give notice of the community voting location address and the dates and times when the location will be open for early voting by publication as a Class II-0 legal

advertisement in compliance with provisions of §59-3-1 et seq. of this code;

- (5) Voting shall be conducted at each designated community voting location for a period of not less than five consecutive days during the early in-person voting period authorized by §3-3-3 of this code, but need not be conducted at each location for the entire period of early in-person voting;
- (6) The county commission, with the approval of the county clerk, may authorize community voting locations on a rotating basis, wherein a community voting location may be used for less than the full period of early in-person voting.
- (7) If more than one community voting location is designated, each location shall be used for an equal number of voting days and permit voting for the same number of hours per day; and
- (8) Once a community voting location is designated it may continue to be used in subsequent elections without complying with the public notice requirements of subdivision (1) of this subsection if the county commission finds, and the county clerk agrees, at least 50 days, but not more than 80 days prior to the election, that the location continues to qualify under this section.
- (c) The county commission shall, with the approval of the county clerk or other official charged with the administration of elections, establish secure stand-alone drop-off locations for the deposit of completed absentee ballots. These drop-off locations shall comply with requirements of this article, criteria prescribed by the Secretary of State, and the following criteria:
- (1) During the period of early in-person voting, a secure drop-off location for deposit of completed absentee ballots shall be available at each early in-person voting location.
- (2) From the date that mailing of absentee ballots to voters commences to the close of the polls on election day, secure drop-off locations shall be available for hand delivery of completed absentee ballots.
- (3) Counties shall provide at least one drop-off location for every 10,000 active registered voters in the county, but must provide a minimum of one stand-alone drop-off location.
  - (4) The placement and security of each drop-off location shall be determined by each

county in accordance with the Secretary of State's security rules.

- (5) All stand-alone drop-off locations must be designated by a sign conspicuously posted during the time that drop-off locations are available to accept completed absentee ballots.
- (6) Counties are encouraged to designate community-based locations as stand-alone drop-off locations.
- (7) Locations of drop-off locations shall be widely publicized and a list of such locations shall be included with the instructions that accompany each absentee ballot mailed to voters.
- (d) The Secretary of State shall propose legislative and emergency rules in accordance with the provisions of §29A-3-1 *et seq.* of this code as may be necessary to implement the provisions of this section. The rules shall include establishment of criteria to assure neutrality and security in the selection of community voting locations.
- (d) (e) Throughout the period of early in-person voting, the official designated to supervise and conduct early in-person voting shall make the following provisions for voting:
- (1) The official shall provide a sufficient number of voting booths or devices appropriate to the voting system at which voters may prepare their ballots. The booths or devices are to be in an area separate from, but within clear view of, the public entrance area of the official's office or other area designated by the county commission for early in-person voting and are to be arranged to ensure the voter complete privacy in casting the ballot.
- (2) The official shall make the voting area secure from interference with the voter and shall ensure that voted and unvoted ballots are at all times secure from tampering. No person, other than a person lawfully assisting the voter according to the provisions of this chapter, may be permitted to come within five feet of the voting booth while the voter is voting. No person, other than the officials or employees of the official designated to supervise and conduct early in-person voting or members of the board of ballot commissioners assigned to conduct early in-person voting, may enter the area or room set aside for voting.
  - (3) (A) The official designated to supervise and conduct early in-person voting shall

request the county commission designate another area within the county courthouse, any annex of the courthouse or any other designated as early in-person community voting locations within the county, as a portion of the official's office, for the purpose of early in-person voting in the following circumstances:

- (i) If the voting area is not accessible to voters with physical disabilities;
- (ii) If the voting area is not within clear view of the public entrance of the office of the official designated to supervise and conduct early in-person voting; or
  - (iii) If there is no suitable area for early in-person voting within the office.
- (B) Any designated area is subject to the same requirements as the primary location for early in-person voting.
- (4) The official designated to supervise and conduct early in-person voting shall have at least two representatives to assist with early in-person voting: *Provided*, That the two representatives may not be registered with the same political party affiliation or be two persons registered with no political party affiliation. The representatives may be full-time employees, temporary employees hired for the period of early in-person voting in person, or volunteers.
- (5) No person may do any electioneering nor may any person display or distribute in any manner, or authorize the display or distribution of, any literature, posters, or material of any kind which tends to influence the voting for or against any candidate or any public question on the property of the county courthouse, any annex facilities, or within 100 feet of the outside entrance of any other designated early voting locations within the county during the entire period of regular early in-person voting. The official designated to supervise and conduct early in-person voting is authorized to remove the material and to direct the sheriff of the county to enforce the prohibition.

# §3-3-3a. Voting absent voter's ballot by personal appearance in Saturday elections for religious reasons.

1 [Repealed.]

§3-3-5. Voting an absentee ballot by mail or electronically; penalties.

(a) Upon oral or written request, the official designated to supervise and conduct absentee voting shall provide to any voter of the county, in person, by mail, or electronically, the appropriate application for voting absentee as provided in this article. The voter shall complete and sign the application in his or her own handwriting or, if the voter is unable to complete the application because of illiteracy or physical disability:

- (1) The person assisting the voter and witnessing the mark of the voter shall sign his or her name in the space provided; or
- (2) The person, if eligible to vote by electronic absentee ballot due to physical disability, may complete and verify the application by available electronic means prescribed by the Secretary of State.
- (b) Completed applications for voting an absentee ballot by mail are to be accepted when received by the official designated to supervise and conduct absentee voting in person, by mail, or electronically within the following times:
- (1) For persons eligible to vote an absentee ballot under the provisions of §3-3-1(b)(3) of this code, relating to absent uniformed services and overseas voters, not earlier than January 1 of an election year or 84 days preceding the election, whichever is earlier, and not later than the sixth day preceding the election, which application is to, upon the voter's request, be accepted as an application for the ballots for all elections in the calendar year; and
- (2) For all other persons eligible to vote an absentee ballot by mail or electronically, not earlier than January 1 of an election year or 84 days preceding the election, whichever is earlier, and not later than the sixth day preceding the election.
- (c) Upon acceptance of a completed application, the official designated to supervise and conduct absentee voting shall determine whether the following requirements have been met:
  - (1) The application has been completed as required by law;
- (2) The applicant is duly registered to vote in the precinct of his or her residence and, in a primary election, is qualified to vote the ballot of the political party requested;

(3) The applicant is authorized for the reasons given in the application to vote an absentee ballot by mail or electronically;

- (4) The address to which a ballot is to be mailed is an address outside the county if the voter is applying to vote by mail under the provisions of §3-3-1(b)(2)(A), §3-3-1(b)(2)(B), §3-3-1(b)(3), or §3-3-1(b)(4) of this code;
- (5) The applicant is not making his or her first vote after having registered by postcard registration or, if the applicant is making his or her first vote after having registered by postcard registration, the applicant is subject to one of the exceptions provided in §3-2-10 of this code; and
- (6) No regular and repeated pattern of applications for an absentee ballot by mail for the reason of being out of the county during the entire period of voting in person exists to suggest that the applicant is no longer a resident of the county.
- (d)(1) If the official designated to supervise and conduct absentee voting determines that the required conditions have been met for voting an absentee ballot by mail, two representatives that are registered to vote with different political party affiliations shall sign their names in the places indicated on the back of the official ballot. If the official designated to supervise and conduct absentee voting determines the required conditions have not been met or has evidence that any of the information contained in the application is not true, the official shall give notice to the voter that the voter's absentee ballot will be challenged as provided in this article and shall enter that challenge.
- (2) If the official designated to supervise and conduct electronic voting determines that a voter is eligible to submit an electronic ballot because the voter is an absent uniformed services voter or overseas voter or a person with a physical disability, the official designated to supervise absentee voting shall cause the absentee ballot to be transmitted electronically in the manner required for the electronic ballot marking tool or other electronic means.
- (e)(1) Beginning on the 46th day prior to election day, within one day after the official designated to supervise and conduct absentee voting has both the completed application and the

ballot, the official shall provide to the voter at the address given on the application, or by the appropriate electronic delivery method, the following items as required and as prescribed by the Secretary of State:

- (A) One of each type of official absentee ballot the voter is eligible to vote, prepared according to law;
- (B) For persons voting absentee ballot by mail, one envelope, unsealed, which may have no marks except the designation "Absent Voter's Ballot Secrecy Envelope No. 1" and printed instructions to the voter;
- (C) For persons voting absentee ballot by mail, one postage paid envelope, unsealed, designated "Absent Voter's Ballot Return Envelope No. 2";
  - (D) Instructions for voting absentee by mail or electronically;
- (E) For electronic systems or of transmission, an electronic means by which eligible voters with physical disabilities may mark the absentee ballot without assistance, as prescribed by the Secretary of State; and
  - (F) Notice that a list of write-in candidates is available upon request.
- (2) If the voter is an absent uniformed services voter or overseas voter, as defined by 42 U.S.C. §1973, et seq., the Uniformed and Overseas Citizens Absentee Voting Act of 1986, the official designated to supervise and conduct absentee voting shall transmit the ballot to the voter via mail, or electronically, as requested by the voter. If the voter does not designate a preference for transmittal, the clerk may select either method of transmittal for the ballot. If the ballot is transmitted electronically pursuant to this subdivision, the official designated to supervise and conduct absentee voting shall also transmit electronically:
  - (A) A waiver of privacy form, to be promulgated by the Secretary of State;
- 76 (B) Instructions for voting absentee by mail or electronically;
  - (C) Notice that a list of write-in candidates is available upon request; and
- 78 (D) A statement of the voter affirming the voter's current name and address and whether or

not he or she received assistance in voting.

- (f) The voter shall mark the ballot alone: *Provided*, That the voter may have assistance in voting according to the provisions of §3-3-6 of this code.
  - (1) After the voter has voted the ballot or ballots to be returned by mail, the voter shall:
  - (A) Place the ballot or ballots in the secrecy envelope no. 1 and seal that envelope;
- (B) Place the sealed <u>ballot secrecy</u> envelope <del>no. 1</del> in <u>the ballot return</u> envelope <del>no. 2</del> and seal that envelope;
  - (C) Complete and sign the forms on the exterior of the ballot return envelope no. 2; and
- (D) Return that envelope to the official designated to supervise and conduct absentee voting.
- (2) If the ballot was transmitted electronically as provided in subdivisions (1) or (2), subsection (e) of this section, the voter shall return the ballot electronically, in the manner prescribed by the Secretary of State, or the voter may return the ballot by United States mail, along with a signed privacy waiver form.
- (g) Except as provided in subsection (h) of this section, absentee ballots returned by United States mail or other express shipping service are to be accepted if:
- (1) The ballot is received by the official designated to supervise and conduct absentee voting no later than the day after the election the close of the polls on election day; or
- (2) The ballot bears a postmark of the United States Postal Service dated no later than election day and the ballot is received by the official designated to supervise and conduct absentee voting no later than the hour at which the board of canvassers convenes to begin the canvass.
- (h) Absentee ballots received through the United States mail from persons eligible to vote an absentee ballot under the provisions of §3-3-1(b)(3) of this code, relating to uniform services and overseas voters, are to be accepted if the ballot is received by the official designated to supervise and conduct absentee voting no later than the hour at which the board of canvassers

convenes to begin the canvass.

- (i) Voted ballots submitted electronically are to be accepted if the ballot is received by the official designated to supervise and conduct absentee voting no later than the close of polls on election day: *Provided*, That for uniform services and overseas voters, the Secretary of State's office shall enter into an agreement with the Federal Voting Assistance Program of the United States Department of Defense to transmit the ballots to the county clerks at a time when two individuals of opposite political parties are available to process the received ballots. For persons casting absentee ballots electronically due to physical disability, the county clerk shall designate two individuals of opposite political parties to process the received ballots in the manner required by the particular electronic ballot marking tool or other electronic means of returning the electronic absentee ballot.
- (j) Ballots received after the proper time which cannot be accepted are to be placed unopened in an envelope marked for the purpose and kept secure for 22 months following the election, after which time they are to be destroyed without being opened.
- (k) Absentee ballots which are hand delivered are to be accepted if they are <u>deposited at</u> an authorized drop-off location no later than the close of the polls on election day or received by the official designated to supervise and conduct absentee voting no later than the day preceding the election: *Provided*, That no person may hand deliver more than two <u>10</u> absentee ballots in any election. and any person hand delivering an absentee ballot is required to certify that he or she has not examined or altered the ballot. Any person who makes a false certification violates the provisions of §3-9-1 *et seq*. of this code and is subject to those provisions.
- (I) Upon receipt of the sealed envelope, the official designated to supervise and conduct absentee voting shall:
  - (1) Enter onto the envelope any other required information;
  - (2) Enter the challenge, if any, to the ballot;
  - (3) Enter the required information into the permanent record of persons applying for and

voting an absentee ballot in person; and

(4) Place the sealed envelope into a ballot box that is secured by two locks with a key to one lock kept by the president of the county commission and a key to the other lock kept by the county clerk.

- (m) Upon receipt of a ballot submitted electronically pursuant to subdivision (2), subsection (f) (f)(2) of this section, the official designated to supervise and conduct absentee voting shall place the ballot in an envelope marked "Absentee by Electronic Means" with the completed waiver when appropriate: *Provided*, That no ballots are to be processed without the presence of two individuals of opposite political parties.
- (n) All ballots received electronically prior to the close of the polls on election day are to be tabulated in the manner prescribed for tabulating absentee ballots submitted by mail to the extent that those procedures are appropriate for the applicable voting system. The clerk of the county commission shall keep a record of absentee ballots sent and received electronically.

## §3-3-9. Voting in person after having received and after having voted an absent voter's ballot.

- (a) Any person who has applied for and received an absent voter's ballot but has not voted and returned the same to the official designated to supervise and conduct absentee voting or to an authorized drop-off location may vote in person at the polls on election day provided he or she returns the absent voter's ballot to the election commissioners at the polling place. Upon return of the absent voter's ballot the election commissioners shall destroy the ballot in the presence of the voter, and one of the poll clerks shall make a notation of this fact as directed by instructions issued by the Secretary of State. In the event the person does not return the absent voter's ballot, he or she will have his or her vote challenged by one or more of the election commissioners or poll clerks.
- (b) No person who has voted an absent voter's ballot may vote in person on the day of the election.

#### §3-3-10. Challenging of absent voters' ballots.

(a) The official designated to supervise and conduct absentee voting may challenge an absent voter's ballot on any of the following grounds:

- (1) That the application for an absent voter's ballot has not been completed as required by law:
- (2) That any statement or declaration contained in the application for an absent voter's ballot is not true;
- (3) That the applicant for an absent voter's ballot is not registered to vote in the precinct of his or her residence as provided by law; or
- (4) That the person voting an absent voter's ballot by personal appearance in his or her office had assistance in voting the ballot when the person was not qualified for voting assistance because: (A) The affidavit of the person who received assistance does not indicate a legally sufficient reason for assistance; or (B) the person who received assistance did not make an affidavit as required by this article. or (C) the person who received assistance is not so illiterate as to have been unable to read the names on the ballot or that he or she is not so physically disabled as to have been unable to see or mark the absent voter's ballot;
- (5) That the person who voted an absent voter's ballot by mail and received assistance in voting the ballot was not qualified under the provisions of this article for assistance; and
- (6) That the person has voted absentee by mail as a result of being out of the county more than four consecutive times: *Provided*, That the determination as to whether the person has voted more than four consecutive times does not apply if the person is a citizen residing out of the United States; or a member, spouse or dependent of a member serving in the uniformed services; or a college student living outside of his or her home county
- (b) Any one or more of the election commissioners or poll clerks in a precinct may challenge an absent voter's ballot on any of the following grounds:
  - (1) That the application for an absent voter's ballot was not completed as required by law;

26	(2) That any statement or declaration contained in the application for an absent voter's
27	ballot is not true;
28	(3) That the person voting an absent voter's ballot is not registered to vote in the precinct o
29	his or her residence as provided by law;
30	(4) That the signatures of the person voting an absent voter's ballot as they appear on his
31	or her registration record, his or her application for an absent voter's ballot and the absent voter's
32	ballot envelope are not in the same handwriting
33	(5) (4) That the person voting an absent voter's ballot by personal appearance had
34	assistance in voting the ballot when the person was not qualified for assistance because: (A) The
35	affidavit of the person who received assistance does not indicate a legally sufficient reason fo
36	assistance; or (B) the person who received assistance did not make an affidavit as required by this
37	article; or (C) the person who received assistance is not so illiterate as to have been unable to reac
38	the names on the ballot or that he or she was not so physically disabled as to have been unable to
39	see or mark the absent voter's ballot;
40	(6) That the person voted an absent voter's ballot by mail and received assistance in voting
41	the ballot when not qualified under the provisions of this article for assistance
42	(7) (5) That the person who voted the absent voter's ballot voted in person at the polls or
43	election day;
44	(8) (6) That the person who voted an absent voter's absentee ballot under authority o
45	subdivision (3), subsection (b), section one of this article and is or was present in the county in
46	which he or she is registered to vote between the opening and closing of the polls on election day
47	failed to complete the required declaration on the ballot return envelope; and
48	(9) $(7)$ On any other ground or for any reason on which or for which the ballot of a vote
49	voting in person at the polls on election day may be challenged, with the following exceptions:
50	(A) No challenge may be made to any absent voter ballot if the voter was registered and
51	qualified to vote pursuant to the provisions of §3-3-1(a) of this code.

(B) Pursuant to §3-1-4 of this code, an absent voter ballot may not be challenged or rejected solely because it lacks a secrecy envelope or that the secrecy envelope was returned unsealed; and

- (C) An absent voter ballot may not be challenged or rejected solely on the basis of a perceived signature mismatch.
- (c) Forms for, and the manner of, challenging an absent voter's ballot under the provisions of this article are to be prescribed by the Secretary of State.
- (d) Absent voters' ballots challenged by the official designated to supervise and conduct absentee voting under the provisions of this article are to be transmitted by the official directly to the county commission sitting as a board of canvassers. The absent voters' ballots challenged by the election commissioners and poll clerks under the provisions of this article may not be counted by the election officials but are to be transmitted by them to the county commission sitting as a board of canvassers. Action by the board of canvassers on challenged absent voters' ballots is to be governed by the provisions of §3-1-41 of this code.

## §3-3-12. Rules, regulations, orders, instructions, forms, lists and records pertaining to absentee voting.

(a) The Secretary of State shall make, amend and rescind rules, regulations, orders, and instructions, and prescribe forms, lists, and records, and consolidation of forms, lists, and records as may be necessary to carry out the policy of the Legislature as contained in this article and as may be necessary to provide for an effective, efficient, and orderly administration of the absentee voter law of this state. In the case of West Virginia voters residing outside the continental United States, the Secretary of State shall promulgate rules and regulations necessary to implement procedures relating to absentee voters contained in 42 U.S.C. §1973, et seq., the Uniformed and Overseas Citizens Absentee Voting Act of 1986, and shall forward a copy of the act to all officials designated to supervise and conduct absentee voting before January 1, of each even-numbered year.

11	(b) The Secretary of State may establish special procedures to allow absentee voting for
12	those categories of registered voters who, because of special circumstances, would otherwise be
13	unable to vote in the election.
14	(c) It is the duty of all officials designated to supervise and conduct absentee voting, other
15	county officers, and all election commissioners and poll clerks to abide by the rules, regulations,
16	orders, and instructions and to use the forms, lists, and records which may include or relate to:
17	(1) The consolidation of the two application forms provided for in this article into one form;
18	(2) The size and form of absent voter's ballot envelope nos. 1 and 2 secrecy, ballot return,
19	and carrier envelopes, which shall be standardized across the counties and municipalities and
20	shall conform to accepted best practices;
21	(3) The information which is to be placed on absent voter's ballot secrecy envelope no. 1
22	and the forms and information which are to be placed on absent voter's ballot <u>return</u> envelope: <del>no.</del>
23	2 Provided, That the ballot return envelope shall include a preprinted list of the legal requirements
24	for voting in plain language with space for the voter to acknowledge and declare adherence to
25	those requirements by signing and printing his or her name;
26	(4) The forms and manner of making the challenges to absentee ballots authorized by this
27	article;
28	(5) The forms of, information to be contained in, and consolidation of, lists and records
29	pertaining to applications for, and voting of, absentee ballots and assistance to persons voting
30	absentee ballots;
31	(6) The supplying of application forms, envelopes, challenge forms, lists, records, and
32	other forms; and
33	(7) The keeping and security of voted absentee ballots in the office of the official

### ARTICLE 6. CONDUCT AND ADMINISTRATION OF ELECTIONS.

§3-6-6. Ballot counting procedures in paper ballot systems.

designated to supervise and conduct absentee voting.

34

When the polls are closed in an election precinct where only a single election board has served, the receiving board shall perform all of the duties prescribed in this section. When the polls are closed in an election precinct where two election boards have served, both the receiving and counting boards shall together conclude the counting of the votes cast, the tabulating and summarizing of the number of the votes cast, unite in certifying and attesting to the returns of the election and join in making out the certificates of the result of the election provided for in this article. They may not adjourn until the work is completed.

In all election precincts, as soon as the polls are closed and the last voter has voted, the receiving board shall proceed to ascertain the result of the election in the following manner:

- (a) In counties in which the clerk of the county commission has determined that the absentee ballots should be counted at the precincts in which the absent voters are registered, the receiving board must first process the absentee ballots and deposit the ballots to be counted in the ballot box. The receiving board shall then proceed as provided in subsections (b) and (c) of this section. In counties in which the absentee ballots are counted at the central counting center, the receiving board shall proceed as provided in subsections (b) and (c) of this section.
- (b) The receiving board shall ascertain from the pollbooks and record on the proper form the total number of voters who have voted. The number of ballots challenged shall be counted and subtracted from the total and the result should equal the number of ballots deposited in the ballot box. The commissioners and clerks shall also report, over their signatures, the number of ballots spoiled and the number of ballots not voted.
- (c) The procedure for counting ballots, whether performed throughout the day by the counting board as provided in §3-1-33 of this code or after the close of the polls by the receiving board or by the two boards together, shall be as follows:
- (1) The ballot box shall be opened and all votes shall be tallied in the presence of the entire election board;
  - (2) One of the commissioners shall take one ballot from the box at a time and shall

determine if the ballot is properly signed by the two poll clerks of the receiving board. If not properly signed, the ballot shall be placed in an envelope for the purpose, without unfolding it. Any ballot which does not contain the proper signatures shall be challenged. If an accurate accounting is made for all ballots in the precinct in which the ballot was voted and no other challenge exists against the voter, the ballot shall be counted at the canvas. If properly signed, the commissioner shall hand the ballot to a team of commissioners of opposite politics, who shall together read the votes marked on the ballot for each office. Write-in votes for election for any person other than an official write-in candidate shall be disregarded;

- (3) The commissioner responsible for removing the ballots from the box shall keep a tally of the number of ballots as they are removed and whenever the number shall equal the number of voters entered on the pollbook minus the number of provisional ballots, as determined according to subsection (a) of this section, any other ballot found in the ballot box shall be placed in the same envelope with unsigned ballots not counted, without unfolding the same or allowing anyone to examine or know the contents thereof, and the number of excess ballots shall be recorded on the envelope;
- (4) Each poll clerk shall keep an accurate tally of the votes cast by marking in ink on tally sheets, which shall be provided for the purpose, so as to show the number of votes received by each candidate for each office and for and against each issue on the ballot; and
- (5) When the reading of the votes is completed, the ballot shall be immediately strung on a thread.
- (d) For absentee ballots delivered by mail or otherwise received by the county clerk, not sooner than the seventh day before the date of an election, the county clerk may begin the process of pre-canvass, in accordance with a security plan approved by the Secretary of State.
- (1) For purposes of this section, "pre-canvass" means inspection of the voter declaration on the ballot return envelope, opening of all envelopes containing completed absentee ballots, removal of such ballots from the envelopes, preparation of the ballots for counting. Pre-canvass

may include counting, computing, and tallying of the votes reflected on the ballots.

- (2) The county clerk may take any other actions that are necessary to count ballots delivered by mail or deposited at authorized drop-off locations. Such other actions may include notifications of voters to cure ballot deficiencies, pursuant to §3-6-7(b) of this code.
- (3) Pre-canvass shall not include the recording or publishing of the votes reflected on the ballots.

### §3-6-7. Ballot irregularities; procedures.

- (a) If two or more ballots are found folded or rolled together and the names voted for thereon be the same, one of them only shall be counted; but if the names voted for thereon be different, in any particular, neither of them shall be counted except as hereinbefore provided; and in either case, the commissioners of election shall, in writing in ink, place a common number on the ballots and state thereon that they were folded or rolled together when voted. If any ballot be found to contain more than the proper number of names for any office, the ballot shall not be counted as to the office. In any election for state senator, if a person is voted for on any ballot who is not a resident of the proper county, as required by Section four, Article VI of the Constitution, the ballot shall not be counted for the office. Any ballot or part of a ballot from which it is impossible to determine the elector's choice of candidates shall not be counted as to the candidates affected thereby.
- (b) The days between Election Day and the start of canvass may be used to cure absentee ballots returned with deficiencies that might otherwise cause them to be rejected:
- (1) When a ballot is challenged during processing prior to the canvass, the county clerk shall mail to the voter a notice that describes the nature of the deficiency. The clerk may also use other means to contact the voter regarding the deficiency. The Secretary of State shall design a standard form to be used in all notifications sent by county clerks under this subsection.
- (2) In order for the ballot to be counted, the voter must provide evidence sufficient to correct the deficiency not later than the beginning of canvass. The Secretary of State shall design a

standard form to be used for certified statements made under this paragraph.

### §3-6-9. Canvass of returns; declaration of results; recounts; recordkeeping.

- (a) The commissioners of the county commission shall be ex officio a board of canvassers and, as such, shall keep in a well-bound book, marked "election record", a complete record of all their proceedings in ascertaining and declaring the results of every election in their respective counties.
- (1) They shall convene as the canvassing board at the courthouse on the fifth day (Sundays excepted) after every election held in their county, or in any district of the county, and the officers in whose custody the ballots, pollbooks, registration records, tally sheets and certificates have been placed shall lay them before the board for examination.
- (2) They may, if considered necessary, require the attendance of any of the commissioners, poll clerks or other persons present at the election to appear and testify respecting the election and make other orders as shall seem proper to procure correct returns and ascertain the true results of the election in their county; but in this case all the questions to the witnesses and all the answers to the questions and evidence shall be taken down in writing and filed and preserved. All orders made shall be entered upon the record.
  - (3) They may adjourn, from time to time, but no longer than absolutely necessary.
- (4) When a majority of the commissioners are not present, the meeting shall stand adjourned until the next day and so from day to day, until a quorum is present.
- (5) All meetings of the commissioners sitting as a board of canvassers shall be open to the public.
- (6) The board shall proceed to open each sealed package of ballots laid before them and, without unfolding them, count the number in each package and enter the number upon their record.
- (7) The ballots shall then be again sealed carefully in a new envelope and each member of the board shall write his or her name across the place where the envelope is sealed.

25 (8) After canvassing the returns of the election, the board shall publicly declare the results of the election.

- (A) For a candidate on the ballot in entirely one county, the board shall not enter an order certifying the election results for a period of 48 hours after the declaration. At the end of the 48-hour period, an order shall be entered certifying all election results except for those offices in which a recount has been demanded.
- (B) For a candidate on the ballot in more than one county, the board may not enter an order certifying the election results for a period of 48 hours after the final county's board has publicly declared the results of the election. In such case, each relevant board shall notify the Secretary of State immediately following each relevant board's public declaration of results. For offices on the ballot in more than one county, the Secretary of State shall notify the board of each relevant county when the final county has made a public declaration of the results of the election. At the end of the 48-hour period in this section, an order shall be entered by each relevant county certifying all election results except for those offices in which a recount has been demanded.
- (b) Within the 48-hour period, a candidate on the ballot in entirely one county may demand the board to open and examine any of the sealed packages of ballots and recount them.
- (c) If a candidate is on the ballot in more than one county, then within the 48-hour period after the final county's board has made a public declaration of the results, such candidate may demand the board to open and examine any of the sealed packages of ballots and recount them.
- (d) After any recount pursuant to either subsection (b) or (c) of this section the board shall seal the ballots again, along with the envelope above named, and the clerk of the county commission and each member of the board shall write his or her name across the places where it is sealed and endorse in ink, on the outside: "Ballots of the election held at precinct No.\_\_\_\_, in the district of \_\_\_\_\_, and county of \_\_\_\_\_, on the \_\_\_\_day of \_\_\_\_."
- (e) In computing the 48-hour period as used in this section, Saturdays, Sundays and legal holidays shall be excluded. A candidate on the ballot in more than one county shall not be

precluded from demanding a recount in any county in which the candidate is on the ballot until the final county in which the candidate is on the ballot has certified the election results.

- (f) If a recount has been demanded, the board shall have 48 hours in which to send notice to all candidates who filed for the office in which a recount has been demanded of the date, time and place where the board will convene to commence the recount. The notice shall be served under the provisions of subsection (g) of this section. The recount shall be set for no sooner than three days after the serving of the notice: *Provided*, That after the notice is served, candidates so served shall have an additional 24 hours in which to notify the board, in writing, of their intention to preserve their right to demand a recount of precincts not requested to be recounted by the candidate originally requesting a recount of ballots cast: *Provided*, *however*, That there shall be only one recount of each precinct, regardless of the number of requests for a recount of any precinct. A demand for the recount of ballots cast at any precinct may be made during the recount proceedings only by the candidate originally requesting the recount and those candidates who notify the board, pursuant to this subdivision, of their intention to preserve their right to demand a recount of additional precincts.
- (g) Any sheriff of the county in which the recount is to occur shall deliver a copy thereof in writing to the candidate in person; or if the candidate is not found, by delivering the copy at the usual place of abode of the candidate and giving information of its purport, to the spouse of the candidate or any other person found there who is a member of his or her family and above the age of 16 years; or if neither the spouse of the candidate nor any other person be found there and the candidate is not found, by leaving the copy posted at the front door of the place of abode. Any sheriff, thereto required, shall serve a notice within his or her county and make return of the manner and time of service; for a failure so to do, he or she shall forfeit \$20. The return shall be evidence of the manner and time of service.
- (h) Every candidate who demands a recount shall be required to furnish bond in a reasonable amount with good sufficient surety to guarantee payment of the costs and the

expenses of the recount in the event the result of the election is not changed by the recount; but the amount of the bond shall in no case exceed \$300: *Provided*, That, in the general election only, there shall be a recount at state expense for any race decided by less than 0.5 percentage points after canvass.

- (i) After the board of canvassers has made their certificates and declared the results as hereinafter provided, they shall deposit the sealed packages of ballots, absent voter ballots, registration records, pollbooks, tally sheets and precinct certificates with the clerk of the county commission from whom they were received, who shall carefully preserve them for 22 months: *Provided,* That the clerk may use these records to update the voter registration records in accordance with §3-2-18(d) of this code. If there is no contest pending as to any election and their further preservation is not required by any order of a court, the ballots, pollbooks, tally sheets and certificates shall be destroyed by fire or otherwise, without opening the sealed packages of ballots. If there is a contest pending, they shall be destroyed as soon as the contest is ended.
- (j) If the result of the election is not changed by the recount, the costs and expenses of the recount shall be paid by the party at whose instance the recount was made.

### **ARTICLE 9. OFFENSES AND PENALTIES.**

### §3-9-14. Coercion, intimidation, and improper influence of voter; penalties.

- (a) It is unlawful for any person, by use of force, coercion, or other means, to cause or attempt to cause a voter to vote in any manner that is contrary to the voter's choice or intent; to cause or attempt to cause a voter, against the voter's intent, to refrain from voting in a public election; or to impede, prevent, or interfere with a voter's choice when marking a ballot;
- (b) Any person who violates the provisions of subsection (a) of this section is guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than \$1,000, or confined in jail for not more than one year, or both, in the discretion of the court.

### §3-9-19. Violations concerning absent voters' ballots; penalties.

(a) Any person who, with the intent to commit fraud, obtains, removes, or disseminates an

absent voter's ballot, intimidates an absent voter, or completes or alters an absent voter's ballot, is guilty of a felony and, upon conviction thereof, shall be fined not less than \$10,000 nor more than \$20,000, imprisoned in a state correctional facility for not less than one nor more than five years, or both fined and imprisoned.

(b) Notwithstanding subsection (a) of this section, any person who, having procured an absent voter's official ballot or ballots, shall willfully neglect or refuse to return the same as provided in §3-3-1 *et seq.* of this code, or who shall otherwise willfully violate any of the provisions of said §3-3-1 *et seq.* of this code, is guilty of a misdemeanor and, on conviction thereof, shall be fined not more than \$250, or confined in jail for not more than three months. If the clerk of the county commission of any county, or any member of the board of ballot commissioners, or any member of the board of canvassers refuses or neglects to perform any of the duties required of him or her by any of the provisions of §3-3-1 *et seq.*, §3-5-1 *et seq.*, and §3-6-1 *et seq.* of this code relating to voting by absentees or discloses to any other person or persons how any absent voter voted, he or she shall, in each instance, be guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than \$500, or confined in jail for not more than six months.

(c) Except when a voter with a disability requires assistance in voting as provided in §3-1-34 and §3-3-5 of this code, any person who willfully marks or enters selections on another person's ballot without the consent or knowledge of the voter of the ballot is guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than \$250, or confined in jail for not more than three months.

NOTE: The purpose of this bill is to modernize procedures for voting in public elections, modify voter identification procedure at the polls, remove authority of election commissioners and poll clerks to dispute voter claims of disability and authorize all registered voters to vote absentee ballot by mail, simplify the requirements for emergency absentee ballots; provide for secure receipt of hand-delivered absentee ballots, provide for stand-alone drop-off locations for deposit of completed absentee ballots, revise terms and procedures for casting an absentee ballot by mail, reform the procedures and grounds for challenging an absentee ballot, specify the form and printed text of envelopes for absentee ballots, establish a pre-canvass procedure for ballots received in advance of Election Day, authorize voter cure for potentially deficient absentee ballots, establish a criminal offense of

coercion and intimidation of a voter and defining the criminal offense of unauthorized marking of another person's absentee ballot, provide criminal penalties for violations, and correcting citations and grammar throughout.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.

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