

WEST VIRGINIA COMMUNITY CORRECTIONS ACT

July 1, 2025 – June 30, 2026

ANNUAL REPORT

Submitted by:

**WV Division of Administrative Services
Justice and Community Services
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Introduction

As a requirement of the West Virginia Community Corrections Act, an annual report must be submitted by the Governor's Committee on Crime, Delinquency and Correction (GCCDC). This report includes activities for the previous year, an accounting of fees collected, and funds disbursed from the special revenue account.

The goal of the Community Corrections Act is to provide a means for communities to develop, establish and maintain community-based corrections programs to provide the judicial system with sentencing alternatives for offenders who may require less institutional custody. Specific objectives related to the Community Corrections Act are as follows:

1. Flexibility and involvement in responding to crime at the community level.
2. Effective protection of society and efficiency in the delivery of correctional services.
3. Operate programs specifically designed to meet the needs of offenders.
4. Sentencing alternatives to reduce recidivism.
5. Community based programs to address local criminal justice needs.
6. Ensure space is available in regional jails and correctional facilities for offenders deemed to be most dangerous.
7. Promote accountability of offenders to their community.

Administration and Staffing

The West Virginia Community Corrections Subcommittee provides policy direction and funding decisions to the Justice and Community Services (JCS) Section of the West Virginia Division of Administrative Services (DAS). It provides assurance that the State is meeting the standards outlined in the West Virginia Community Corrections Act. Specific duties include:

1. Makes funding recommendations, standards for approval of programs and reporting requirements, fee adjustments, and carrying out the purpose and intent of the Act.
2. Provide funding for approved programs, as available.
3. Maintain records of community corrections programs.
4. Assist in securing funding from other sources.

The members of the Community Corrections Subcommittee are appointed according to statute. The members of the Community Corrections Subcommittee include:

Robert E. Wilkinson, Chair
Attorney-at-Law

David Kelly
Commissioner
West Virginia Division of Corrections and Rehabilitation

Shelby Searls
Assistant Commissioner
West Virginia Division of Corrections and Rehabilitation

Tonia Thomas
Team Coordinator
West Virginia Coalition Against Domestic Violence

Samuel "Raymie" White
Legal Services Coordinator
West Virginia Coalition Against Domestic Violence

Christina R. Mullins
Deputy Secretary of Mental Health & Substance Use Disorders
West Virginia Department of Human Services

Chuck Zerkle
Sheriff
Cabell County, West Virginia

David Blair Couch
President
Wood County Commission

Vacant
Prosecuting Attorney
Mercer County Commission

Brett M. Ferro
Chief Public Defender
2nd Judicial Circuit

Keith Hoover
Administrative Director
Supreme Court of Appeals of West Virginia

The Honorable James J. Rowe
Senior Status Circuit Judge
Supreme Court of Appeals of West Virginia

Kaylee Dickenson
State Drug Court Coordinator
Supreme Court of Appeals of West Virginia

The JCS Section has been assigned to staff and administer the Community Corrections Fund and to fulfill the requirements of the Community Corrections Act. Staff members are responsible for administering grant funds, providing technical assistance to communities, and education to the courts regarding fees to be collected pursuant to the West Virginia Code.

Collection and Expenditure Summary

A total of \$1,094,357.91 was collected during State Fiscal Year (FY) 2026. Figure 1.1 shows the collections by month for FY 2026, beginning July 2025. Figure 1.2 documents the total collections received from FY 2003 through FY 2026. Collections have fluctuated over the last several years and this can be attributed to a number of issues within each individual county. Funds collected during FY 2025 were awarded for the FY 2026 grant funding cycle, which began on July 1, 2025, and concluded on June 30, 2026.

Community Corrections Collections Fiscal Year 2026 Overview	
July 2025	\$82,870.60
August 2025	\$101,328.95
September 2025	\$87,622.49
October 2025	\$86,601.49
November 2025	\$92,456.09
December 2025	\$72,740.76
January 2026	\$68,271.19
February 2026	\$74,883.43
March 2026	\$118,661.56
April 2026	\$123,937.39
May 2026	\$98,738.80
June 2026	\$86,245.16

Figure 1.1 – FY 2026 Collections Overview

Community Corrections Collections Fiscal Year 2003 – 2026	
FY 2003	\$401,291.19
FY 2004	\$525,000.00
FY 2005	\$650,000.00
FY 2006	\$650,411.00
FY 2007	\$1,450,693.72
FY 2008	\$1,828,816.71
FY 2009	\$1,840,733.36
FY 2010	\$1,752,387.92
FY 2011	\$1,743,294.08
FY 2012	\$1,736,411.44
FY 2013	\$1,578,000.32
FY 2014	\$1,630,798.20
FY 2015	\$1,602,423.60
FY 2016	\$1,572,446.14
FY 2017	\$1,364,401.06
FY 2018	\$1,392,752.02
FY 2019	\$1,407,842.15
FY 2020	\$1,199,915.14
FY 2021	\$1,177,611.76
FY 2022	\$1,146,495.67
FY 2023	\$1,098,035.27
FY 2024	\$1,118,215.89
FY 2025	\$1,152,262.35
FY 2026	\$1,094,357.91

Figure 1.2 – Summary of Collections

Using FY 2025 collections and a general revenue appropriation by the Governor and Legislature, the Community Corrections Subcommittee awarded funds to twenty-nine (29) community corrections programs. Localities which received funding were:

- ✧ Berkeley County Council - \$266,447.00
- ✧ Doddridge County Commission - \$52,500.00
- ✧ Fayette County Commission - \$196,280.00
- ✧ Greenbrier County Commission - \$263,000.00
- ✧ Hampshire County Commission - \$190,000.00
- ✧ Harrison County Commission - \$100,000.00
- ✧ Kanawha County Commission - \$155,000.00
- ✧ Logan County Commission - \$475,000.00
- ✧ Marion County Commission - \$120,000.00
- ✧ Marshall County Commission - \$300,000.00
- ✧ Mason County Commission - \$134,522.00
- ✧ McDowell County Commission - \$150,000.00
- ✧ Mercer County Commission - \$287,500.00
- ✧ Mineral County Commission - \$190,000.00

- ✎ Monongalia County Commission - \$197,893.00
- ✎ Morgan County Commission - \$120,000.00
- ✎ Nicholas County Commission - \$109,619.00
- ✎ Pocahontas County Commission - \$51,000.00
- ✎ Preston County Commission - \$100,000.00
- ✎ Putnam County Commission - \$130,000.00
- ✎ Raleigh County Commission - \$192,277.00
- ✎ Randolph County Commission - \$100,000.00
- ✎ Summers County Commission - \$161,962.00
- ✎ Taylor County Commission - \$120,000.00
- ✎ Tucker County Commission - \$168,000.00
- ✎ Upshur County Commission - \$161,500.00
- ✎ Wayne County Commission - \$450,000.00
- ✎ Wood County Commission - \$320,500.00
- ✎ Wyoming County Commission - \$137,000.00

Figure 1.3 below summarizes the total award allocations from FY 2010 through FY 2026.

Community Correction Awards Fiscal Year 2010 – 2026	
FY 2010	\$5,146,248.00
FY 2011	\$5,261,504.00
FY 2012	\$6,791,353.66
FY 2013	\$6,381,938.00
FY 2014	\$6,499,079.00
FY 2015	\$6,613,774.00
FY 2016	\$6,311,801.00
FY 2017	\$5,445,808.00
FY 2018	\$5,700,000.00
FY 2019	\$5,427,500.00
FY 2020	\$5,417,239.00
FY 2021	\$5,417,239.00
FY 2022	\$5,417,239.00
FY 2023	\$5,417,061.00
FY 2024	\$5,472,061.00
FY 2025	\$5,532,553.00
FY 2026	\$5,400,000.00

Figure 1.3 – Summary of Awards

Summary of Activities

From July 1, 2025, through June 30, 2026, funding was provided to support twenty-nine (29) local community corrections programs. Many programs have taken on more of a “regional” approach when providing services. As a result, the community correction programs provided services to forty-eight (48) counties in West Virginia.

Common Offenses for Admission

The most common offenses for those admitted to local community correction programs include:

- Drug-related offenses, such as possession and/or manufacturing of a controlled substance
- Larceny
- Embezzlement, Fraudulent Schemes, and Forgery
- Driving Under the Influence
- Domestic Battery
- Property Crimes (e.g., Destruction of Property, Breaking and Entering)
- Public Intoxication
- Fleeing/Obstructing an Officer

If additional funds were made available, more counties could provide community corrections services. In addition, established programs would be able to create more re-entry services for parolees in the state.

Common Services Provided

- Substance Abuse/Addiction Counseling
 - Relapse Prevention
 - Alcoholics Anonymous
 - Problem Gamblers Counseling
 - Narcotics Anonymous
 - Dual Diagnosis Treatment (mental health and substance abuse)
 - Sober Parenting
 - Family and Marital Counseling
- Batterer's Intervention Prevention Program (BIPPs)
- Domestic Violence Education
- Anger Management
- GED/Adult Basic Education Classes
- Job Training/Placement
- Computer Literacy Classes
- Life Skills Classes
- Financial Budgeting Classes
- Healthy Living Skills
- Smoking Prevention Programs
- Drug Screening/Observation
- Transportation
- Case Management
- Electronic Monitoring
- Services for Adult Drug Court Participants

Some programs provide more specific services such as:

- Pre-Sentence Assessments
- Re-Entry Services
- Faith-Based Support Groups
- Women's Issues
- Youthful Offender Programs (ages 18-24)
- Services for Parolees
- College level courses
- Peer Recovery Support Services
- Services for Juvenile Drug Court Participants
- Services for Family Treatment Court Participants
- Services for Military Service Members Court Participants

The majority of community corrections programs also provide community service assignments to their offenders as a way to give back to the community in which they committed their offense. Below is a list of the types of community service projects that have given back to their communities:

- Litter Pick-up (with their county's Solid Waste Division)
- Election set up and clean up
- Volunteer work at local nursing homes
- Snow removal
- Landscaping/Lawn care for local government offices
- Building renovations (by skilled workers in the program)

Level of Service/Case Management Inventory

Pursuant to West Virginia State Code and the Community Corrections Program Guidelines, all programs shall utilize a research-based intake and risk/needs assessment tool that addresses the following: drug and alcohol screening, criminal history, known associates, community support system, education needs, treatment needs, mental health needs, and substance abuse history. The Community Corrections Subcommittee of the Governor's Committee on Crime, Delinquency and Correction has approved and requires the use of the Level of Service/Case Management Inventory (LS/CMI) for all community corrections programs funded by West Virginia Community Corrections grant and administered by the JCS Section. LS/CMI information is also collected in the CCIS for each funded program and is available for review and monitoring by local program directors and administration of JCS. Policies have been drafted by the JCS Section regarding user and trainer certification for the LS/CMI and were distributed to programs during 2014 and are available for distribution upon request as needed.

Martin J. Gaughan Award for Excellence in Community Corrections

In FY 2013, the Community Corrections Subcommittee created an annual award to both honor the work of Judge Martin Gaughan in helping to create the Community Corrections program in West Virginia and to recognize an outstanding day report center in the state. The criteria used to nominate programs include but are not limited to 1) the program's understanding and implementation of the four core elements as stated in Title 149 Legislative Rule; 2) the administrative performance of the program; 3) the use of an active local criminal justice board; 4) innovative efforts; 5) quality assurance; and 6) leadership. During its first quarterly FY 2027 meeting, the Community Corrections Subcommittee selected the Raleigh County Day Report Center to receive the FY 2026 Martin J. Gaughan Award.

Past Martin J. Gaughan Award Recipients Fiscal Year 2013 – 2025	
FY 2013	Greenbrier County Day Report Center
FY 2014	Western Regional Day Report Center
FY 2015	Tucker County Community Corrections Program
FY 2016	Southwestern Regional Day Report Center
FY 2017	Greenbrier County Day Report Center
FY 2018	Raleigh County Community Corrections Program
FY 2019	Jefferson Day Report Center
FY 2020	Berkeley Day Report Center
FY 2021	Jefferson Day Report Center
FY 2022	Southwestern Regional Day Report Center
FY 2023	Nicholas County Community Corrections Program
FY 2024	Western Regional Day Report Center
FY 2025	Southwestern Regional Day Report Center
FY 2026	Raleigh County Day Report Center

Figure 1.4 – Previous Judge Gaughan Award Recipients